

# Agricultural Marketing Service (AMS) Grants Division General Terms and Conditions

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# 1.0 OVERVIEW OF GENERAL TERMS AND CONDITIONS

General terms and conditions are determined by statutory, regulatory, and agency requirements, as well as the administrative policies of the grant program. Terms and conditions apply to all awards and dictate important requirements related to a recipient's grant, including payments, reporting frequency and content, and prior approval requests. Grant recipients work in partnership with the Agricultural Marketing Service (AMS) to ensure proper stewardship of Federal funds. Failure to comply may result in actions as described in section 16.0. Remedies for noncompliance.

AMS is in the process of implementing a grants management system. Once the system is implemented, AMS will notify recipients of any changes that may affect the terms and conditions.

The Grant Agreement Face Sheet (Form AMS-33) references these terms and conditions and provides a link to the AMS website that contains all related documents for the management of the award: <a href="https://www.ams.usda.gov/services/grants">https://www.ams.usda.gov/services/grants</a>.

## 1.1 Common Terms and Acronyms

Term/Acronym	Meaning
ACH	Automated Clearing House
AMS	Agricultural Marketing Service
CFDA	Catalog of Federal Domestic Assistance
CFR	Code of Federal Regulations
DUNS	Data Universal Numbering System
EFT	Electronic Fund Transfer
FAIN	Federal Award Identification Number; also known as the Grant Agreement Number
GAAP	Generally Accepted Accounting Principles
GAGAS	Generally Accepted Government Auditing Standards
GAIN	Global Agricultural Information Network
GSA	General Services Administration
FMLFPP	Farmers Market and Local Food Promotion Program with two subprograms: the Farmers Market Promotion Program (FMPP) and the Local Food Promotion Program (LFPP)
FSMIP	Federal State Marketing Improvement Program
ОМВ	Office of Management and Budget
PL	Public Law
PMS	Department of Health and Human Services Payment Management System
Protected PII	Protected Personally Identifiable Information
SAM	System for Award Management (SAM.gov)
SCBGP	Specialty Crop Block Grant Program, including the Specialty Crop Multi-State Program
SF	Standard Form
USC	United States Code
USDA	United States Department of Agriculture

#### 1.2 Order of Precedence

In the event of any inconsistency between provisions of the award, the inconsistency will be resolved by giving precedence in the following order:

- 1. Applicable laws and statutes of the United States, including any specific legislative provisions mandated in the statutory authority for the award
- 2. Code of Federal Regulations
- 3. AMS general terms and conditions for grants agreements
- 4. Agency policy
- 5. Application documents

#### 1.3 Definitions

As defined in 2 CFR § 200.86, Recipient means a non-Federal entity that receives a Federal award directly from a Federal awarding

agency to carry out an activity under a Federal program. The term recipient does not include subrecipients (defined at <u>2 CFR § 200.93</u>). As defined in <u>2 CFR § 200.101</u>, the terms and conditions of the award flow down to subawards (defined at <u>2 CFR § 200.92</u>) to subrecipients.

As defined in <u>2 CFR § 200.69</u>, non-Federal entity means a state, local government, Indian tribe, institution of higher education, or nonprofit organization that carries out the award as a recipient or subrecipient. These award terms are applicable to non- Federal entities.

Federal award is defined in 2 CFR § 200.38 and the information included in a Federal award is identified in 2 CFR § 200.210.

As defined in <u>2 CFR 200.77</u>, *Period of Performance* means the time during which the non-Federal entity may incur new obligations to carry out the work authorized under the Federal award. In addition, the term includes any extension of the end date of the award, such as a no-cost extension authorized by <u>2 CFR 200.308</u>, paragraph (d)(2). The period of performance is identified in block 15 of the Grant Agreement Face Sheet (Form AMS-33) and will determine the effective commence date of the award.

#### 2.0 FINANCIAL MANAGEMENT

Recipients are required to meet the standards and requirements for financial management systems set forth or referenced in <u>2 CFR §</u> 200.302.

The adequacy of a recipient's financial management system is integral to their ability to account for grant expenditures and track matching resources. The recipient must use Federal funds in a responsible manner and apply adequate internal controls and cash management practices consistent with the requirements outlined in <u>2 CFR § 200.303</u>.

Recipients must expend and account for funds under an award in accordance with their own State laws and procedures. Financial management systems and related records, of the awardees, and any other entity involved in the grant, must be sufficiently detailed in order to prepare reports, trace funds, and demonstrate that fund management complies with Federal statutes, regulations, and these general and other program-specific terms and conditions.

A recipient's financial management system must provide:

- 1) Identification, in its accounts, of all Federal awards received and expended and the Federal programs under which they were received. This identification must include, as applicable:
  - a. The CFDA title and number;
  - b. The Grant Agreement Number/FAIN and Federal fiscal year awarded;
  - c. The name of the Federal agency; and
  - d. The name of the pass-through entity, if any.
- 2) Accurate, current, and complete disclosure of the financial accounting of each Federal award or program.
- 3) Records that adequately identify the source and application of funds for Federally-funded activities. These records must contain information pertaining to Federal awards, authorizations, obligations, unobligated balances, assets, expenditures, income, and interest. Accounting records must be supported by source documentation such as canceled checks, paid bills, payrolls, time and attendance records, contracts, and subaward documents.
- 4) Effective control over, and accountability for, all funds, property, and other assets. Recipients must adequately safeguard all assets and assure that they are used solely for authorized purposes.
- 5) Comparison of expenditures with budget amounts for each Federal award.
- 6) Written procedures to implement the requirements of <u>2 CFR § 200.305 Payment</u>, which minimize the time elapsing between the transfer of Federal funds to any non-Federal entity and the disbursement of the funds for direct program costs and the proportionate share of any allowable indirect or facilities and administrative costs.
- 7) Written procedures for determining the allowability of costs in accordance with <u>2 CFR § 200 Subpart E—Cost Principles</u> and the terms and conditions of this award.

A recipient must notify the AMS representative immediately when financial management problems are discovered. Deficiencies in the recipient's financial management system, whether reported by the recipient or identified by AMS, may result in the imposition of special award conditions, such as a high risk designation or other requirements for increased monitoring.

## 2.1 Audit Requirements

Recipients (other than Federal agencies and for-profit recipients) are responsible for obtaining audits in accordance with the <u>2 CFR § 200 Subpart F – Audit Requirements</u>. These standards require any non-Federal entity that expends \$750,000 or more in Federal awards during its fiscal year to have a single or program-specific audit conducted for that year.

The audit must meet the standards specified in GAGAS. Recipients must follow a systematic method to ensure timely and appropriate resolution of audit findings and recommendations, whether discovered because of a Federal audit or an audit initiated by the pass-through entity.

If applicable, a recipient must submit the most recent Single Audit to AMS 30 calendar days after completion of the audit. If a recipient does not submit its Single Audit, it must conduct a Program Specific Audit following GAGAS within 60 calendar days after the end date of its grant agreement. A link to the audit report or an electronic version of the audit report is acceptable. All auditees are also to submit their audit reports directly to the Federal Audit Clearinghouse (FAC). The SF-SAC and reporting package MUST be submitted electronically to FAC at: <a href="http://harvester.census.gov/sac/">http://harvester.census.gov/sac/</a>. Any future updates to the location of the FAC may be found at the OMB website.

# 2.2 Cost-sharing or Matching Requirements

Definition: Cost-sharing or matching refers to the portion of project costs not paid by Federal funds.

If the award has specific cost-sharing or matching requirements, the recipient must ensure that it complies with the applicable Federal administrative provisions found in <u>2 CFR § 200.306</u>. Cost-sharing or matching in the form of cash and/or in-kind non-Federal resources must be directly related to the project's objectives, and be properly documented. The recipient must request prior approval from AMS before the amount of the approved cost-share or match provided by the recipient or by a project partner or subrecipient can change, (see <u>9.9 Cost-share or Match-Changes in the Amount</u>).

Recipients must maintain documentation identifying:

- 1) The specific costs or contributions that constitute the cost-sharing or matching;
- 2) The funding source or contribution; and
- 3) How the appropriate amount of the contribution was determined for reporting purposes.

Recipients should refer to <u>2 CFR § 200.306</u> for guidance on allocating the cost-share or match; however, if they need further guidance, they should consult AMS about properly documenting the contribution.

Recipients do not need to routinely provide documentation to AMS, but the documentation must be retained in the project files and made available upon request. Cost-sharing or matching must be reported on the Federal Financial Report (SF-425 -- Example) and the Request for Advance or Reimbursement (SF-270 - Example).

# 2.3 Cost-sharing Sources and Restrictions

If the award has specific cost-sharing or matching requirements, the recipient may use funds or other resources contributed by community organizations, trade associations and other project participants to satisfy the cost-sharing or matching requirement upon providing the appropriate documentation.

A recipient may also use unrecovered indirect costs as part of cost-sharing or matching. Unrecovered indirect cost means the difference between the amount charged to the Federal award and the amount that could have been charged to the Federal award under the potential recipient's approved negotiated indirect cost rate.

Recipients cannot use Federal funds or program income to meet cost-sharing or matching requirements.

## 3.0 SUBRECIPIENT MONITORING & MANAGEMENT

A subaward is an award provided by a pass-through entity (grant recipient) to a subrecipient to carry out part of a Federal program. It does not include payments to contractors or to individuals who are beneficiaries of a Federal program. A subaward may be provided

through any form of legal agreement, including a contract.

If the recipient uses subawards, it must enter into a formal written agreement with each subrecipient that addresses the arrangements for meeting the programmatic, administrative, financial, and reporting requirements of the grant, including those necessary to ensure compliance with all applicable Federal regulations and policies. Specifically, the recipient is responsible for including the requirements of the applicable AMS award terms and conditions in its subaward agreements as well as the provisions required under 2 CFR § 200.331 REQUIREMENTS FOR PASS-THROUGH ENTITIES.

Please see Appendix A to 2 CFR § 170 – Award Term for additional reporting requirements concerning subawards.

## 3.1 Accountability to the Federal Award

Recipients are accountable to AMS for the performance of subawarded projects and the appropriate expenditure of Federal funds by all parties under this agreement. This includes maintaining the necessary documentation on all subawards and making it available to AMS upon request. Recipients must include subaward activities in all performance and financial reports. In general, the requirements that apply to the recipient of the award also apply to subrecipients.

If a subrecipient fails to comply with the terms and conditions of this award, the recipient may impose special award conditions, including one or more of the corrective actions outlined in <u>2 CFR § 200.338 REMEDIES FOR NONCOMPLIANCE</u>.

# 4.0 PAYMENTS

#### 4.1 Types of Payments

**Advance** – An advance payment is a payment that AMS or a pass-through entity makes before funds are disbursed for program purposes. Requests for advance payments must be limited to amounts needed to meet actual and immediate cash needs.

**Reimbursements** – Reimbursements are transfers of Federal funds to recipients, after the recipient pays out funds for approved project activities.

#### **4.2 How to Request Payments**

#### SF-270 Request for Advance or Reimbursement

Email a signed copy of the <u>SF-270</u>, Request for Advance or Reimbursement, to the appropriate AMS representative as indicated in the award letter. The authorized organizational representative must sign the SF-270. Instructions for completing the SF-270 can be found on the <u>corresponding program website</u> under the "How to Administer the Award" webpage.

# **AMS Grant Program Worksheet**

The recipient will be notified if it is required to submit an <u>AMS Grant Programs Worksheet</u> in addition to the SF-270 on their AMS-33 Grant Agreement Award Face Sheet. The worksheet must be submitted at the same time as the SF-270.

## Receipt of Request by AMS

AMS will confirm receipt of the payment request via email, review the request, and communicate with the recipient project coordinator (the individual indicated in block14 of the AMS-33 Grant Agreement Face Sheet) if there are questions or concerns. The recipient project coordinator will revise the request for payment to address the questions and concerns.

Upon approval, AMS will make payments via EFT to the bank account specified by the recipient at <u>SAM.gov</u>. If the bank information is incorrect or changes at anytime during the grant period, it is the recipient's responsibility to update their SAM.gov information and notify AMS as soon as possible to ensure proper and timely deposit of funds.

#### 4.3 Payment Source Documentation and Other Requirements

Recipients must collect and maintain source documentation so it is available to AMS upon request at any time during the performance period. At any point during the performance period, AMS may require the recipient to submit source documentation. To the extent possible, recipients will be notified by AMS prior to implementing this decision, which is based on several factors including, but not limited to the time submission and review of financial documents and reports to determine the recipient's financial capability.

Source documentation includes, but is not limited to: receipts, canceled checks, paid bills, payrolls, time and attendance records, contracts, invoices, and subaward documents. If recipients pays a portion of the total amount indicated on the source document, it must appropriately identify the specific expenses and total amount charged to the grant on the source document.

# 4.4 Timely Drawdown and Use of Grant Funds

AMS may reduce grant award funds without further cause if the recipient does not drawdown funds within the first year of the grant period, and at reasonable intervals thereafter. Recipients must schedule payment requests so that all grant funds are obligated (encumbered) by the performance period end date of the grant agreement and all grant funds must be liquidated within 90 calendar days of that date. If received funds have not been obligated by performance period end date of the grant agreement, the recipient must immediately refund to AMS any unobligated (unencumbered) balance of funds.

## 5.0 INTEREST EARNED AND ADVANCES OF GRANTS FUNDS

In accordance with 2 CFR § 200.305 (b)(9), the recipient may retain interest earned on Federal payments deposited in interest-bearing accounts up to \$500 per year for administrative expense. Any additional interest earned must be remitted annually to the (PMS) (which handles payments to the Treasury) through an electronic medium using either an ACH network or a Fedwire Funds Service payment. Remittances must include pertinent information about the payee and nature of payment in the memo area (often referred to as "addenda records" by Financial Institutions) which will assist in the timely posting of interest earned on Federal funds. Since the payment does not originate from PMS, the recipient must include pertinent AMS information. The remittance must be submitted as outlined in the following examples:

## **ACH Returns Example:**

Routing Number: 051036706 Account Number: 303000

Bank Name and Location: Credit Gateway—ACH Receiver St. Paul, MN

**Fedwire Returns Example:** (Please note that the organization initiating payment is likely to incur a charge from your Financial Institution for this type of payment)

Routing Number: 021030004 Account Number: 75010501

Bank Name and Location: Federal Reserve Bank Treas NYC/Funds Transfer Division New York, NY

If a recipient does not have the ability to remit funds electronically, it should instead mail a check to the U.S Treasury approved lockbox, made payable to:

HHS Program Support Center P.O. Box 530231

Atlanta, GA 30353-0231

Allow 4-6 weeks for check payments by to be applied to the appropriate PMS account. Any additional information/instructions may be found on the PMS Website at <a href="https://www.dpm.psc.gov/">https://www.dpm.psc.gov/</a>.

# **6.0 PROGRAM INCOME**

<u>Definition:</u> Program income, as defined in <u>2 CFR § 200.80</u>, means gross income earned by the non-Federal entity that is directly generated by a supported activity or earned as a result of the Federal award during the period of performance.

Program income includes, but is not limited to:

- Income from fees for services performed;
- The sale of commodities or items fabricated under an award (this includes items sold at cost if the cost of producing the item was funded in whole or partially with grant funds); and
- Registration fees for conferences, workshops, etc.

Royalties or equivalent income earned from patents, inventions, trademarks, and copyrighted works is not subject to this section.

Treatment: For AMS, the additive method (2 CFR § 200.307(e)(2)) will be used to dispose of program income.

Any program income generated during the grant period must be used to further the objectives of the grant project.

All program income must be recorded on the Federal Financial Report (SF-425) for the period in which it was earned. Recipients are not accountable for program income earned after the grant period.

#### 7.0 PROCUREMENTS

Recipients may acquire commercially-available goods and services in connection with a grant project. In doing so, the recipient must use its own documented procurement procedures which may reflect applicable State, local, and tribal laws and regulations, provided that the procurements conform to applicable Federal law and the standards found at <u>2 CFR § 200.318</u> GENERAL PROCUREMENT STANDARDS through <u>2 CFR § 200.326</u> CONTRACT PROVISIONS.

- State recipients must follow the same policies and procedures the State uses for procurements from non-Federal funds. The State will comply with 2 CFR § 200.322 PROCUREMENT OF RECOVERED MATERIALS and ensure that every purchase order or other contract includes any applicable provisions described in Appendix II of 2 CFR § 200.
- All other non-Federal recipients must follow <u>2 CFR § 200.318</u> GENERAL PROCUREMENT STANDARDS through <u>§ 200.326</u>
  CONTRACT PROVISIONS.
- The requirements of the Federal award also apply to any subcontract. The recipient is responsible for ensuring that all of its contracts made in connection with the AMS project contain the applicable provisions described in <a href="Appendix II of 2 CFR 200">Appendix II of 2 CFR 200</a>.

#### 8.0 ALLOWABLE COST AND ACTIVITIES

#### 8.1 Indirect Costs

Indirect costs (also known as "facilities and administrative costs" defined at 2 CFR § 200.56) – represent the expenses of doing business that are not readily-identified with a particular grant, contract, project function or activity, but are necessary for the general operation of the organization and the conduct of activities it performs. Refer to 2 CFR §§ 200.413 and 414 for additional information on determining if costs charged to the award are direct or indirect.

As stated in the regulations (2 CFR §§ 200.413 and 414), any non-Federal entity that has never received a negotiated indirect cost rate, except for those non-Federal entities described in Appendix VII to Part 200—States and Local Government and Indian Tribe Indirect Cost Proposals, paragraph D.1.b, may elect to charge a de minimis rate of 10 percent of modified total direct costs (MTDC) which may be used indefinitely. As described in 2 CFR § 200.403, costs must be consistently charged as either indirect or direct costs but may not be double charged or inconsistently charged as both. If chosen, this methodology, once elected, must be used consistently for all Federal awards until such time when a recipient chooses to negotiate for a rate, which the recipient may apply to do at any time.

All applicants who elect to charge a de minimis rate of 10 percent must use the modified total direct cost (MTDC) as the base. MTDC defined in 2 CFR § 200.68 as all direct salaries and wages, applicable fringe benefits, materials and supplies, services, travel, and up to the first \$25,000 of each subaward (regardless of the period of performance of the subawards under the award). MTDC excludes equipment, capital expenditures, charges for patient care, rental costs, tuition remission, scholarships and fellowships, participant support costs, and the portion of each subaward in excess of \$25,000. Other items may be excluded only when necessary to avoid a serious inequity in the distribution of indirect costs, and with the approval of the cognizant agency for indirect costs.

If a non-Federal entity chooses to negotiate for a rate, the non-Federal entity must contact its cognizant agency for indirect costs.

# **Federally Negotiated Indirect Cost Rates**

Unless otherwise required by statute or regulation, AMS will accept Federally-negotiated rates. These requirements flow-down through the pass-through entities affecting subawards.

## 8.2 Allowable and Unallowable Costs and Activities

The following table summarizes allowable and unallowable costs in common categories for the Transportation and Marketing Grants

Division programs. This section is not intended to be all-inclusive. The recipient should consult the Federal Cost Principles (<u>Subpart E-Cost Principles of 2 CFR Part 200</u>) for the complete explanation of the allowability of costs. If recipients have questions concerning the allowability of costs after reviewing this section, they should contact their AMS representative.

Note that the allowable costs listed below may also be cost-shared or brought as part of the required match. Unallowable costs cannot be brought as a match.

Cost Category	Affected AMS Grant Program(s)	Description, Guidance and Exceptions
Advisory Councils	ALL	Unallowable for costs incurred by advisory councils or committees.
Alcoholic Beverages	ALL with exceptions	Unallowable for alcoholic beverages.
		Allowable for projects under the SCBGP when the costs are associated
		with enhancing the competitiveness of an eligible processed product
		(products prepared or created for the purposes of promoting a
		specialty crop which require other ingredients are considered a
		processed product). A processed product is defined as a product that
		constitutes greater than 50% of the specialty crop by weight, exclusive of added water.
Buildings and Land –	ALL	Unallowable for the acquisition of buildings, facilities, or land or to
Construction	ALL	make additions, improvements, modifications, replacements,
Construction		rearrangements, reinstallations, renovations or alterations of an
		existing building or facility (including site grading and improvement,
		and architecture fees). This also includes construction and
		construction-related materials, which may include, but are not limited
		to the purchase of building materials such as wood, nails, concrete,
		asphalt, roofing, gravel, sand, paint, insulation, drywall, or plumbing.
		Allowable for rental costs of land and building space. However, lease
		agreements to own (i.e., lease-to-own or rent-to-own) are not
		allowable. The lease or rental agreement must terminate at the end of
		the grant cycle.
		A <i>building</i> is any permanent structure designed or intended for
		support, enclosure, shelter or protection of people, animals or property, and having a permanent roof supported by columns or walls.
Conferences	ALL with exceptions	Unallowable if the project solely consists of conference/workshop
Comerences	ALL WITH EXCEPTIONS	costs as defined in 2 CFR § 200.432 with the exception of projects
		funded by the <b>SCBGP</b> .
		<b>Allowable</b> if the conference is a part of a larger project to fulfill the
		purpose of a grant program's legislated purpose. Allowable conference
		costs paid by the non-Federal recipient as a sponsor or host of the
		conference may include rental of facilities, speakers' fees, costs of
		meals (see Meals for restrictions), and refreshments, local
		transportation, and other items incidental to such conferences with the
		exception of entertainment costs that are unallowable. If registration
		fees are collected, the recipient must report fees as program income
		(See Program Income).
		<b>Allowable</b> to rent a building or room for training; however, where appropriate, AMS encourages the use of technologies such as webinars,
		teleconferencing, or videoconferencing as an alternative to renting a
		building or a room. The recipient should use the most cost-effective
		facilities, such as State government conference rooms, if renting a
		building or a room is necessary.
Contingency Provisions	ALL	Unallowable for miscellaneous and similar rainy-day funds for events

		the occurrence of which cannot be foretold with certainty as to the
		time or intensity, or with an assurance of their happening. Unallowable
		for working capital for activities/items not already in place.
Combroatural/Compultons	ALL	
Contractual/Consultant	ALL	Allowable subject to limitations below. Contractual/consultant costs
Costs (Professional		are expenses associated with purchasing goods and/or procuring
Services)		services performed by an individual or organization other than the
		recipient in the form of a procurement relationship.
		Allowable for contractor/consultant employee rates that do not
		exceed the salary of a GS-15 step 10 Federal employee in the area (for
		more information, <u>visit the OPM website</u> ). This does not include fringe
		benefits, travel, indirect costs, or other expenses. Please note that any
		statutory limitations on indirect costs also apply to contractors and
		consultants. If rates exceed this amount, the recipient is required to
		justify the allowability of the cost aligning with <u>2 CFR §§ 200.317-326</u> .
Contributions or	ALL	Unallowable for contributions or donations, including cash, property,
Donations		and services, made by the recipient to other entities. A non-Federal
		entity using grant funds to purchase food or services to donate to other
		entities and/or individuals is unallowable.
Electronic Benefit Transfer	ALL	Unallowable for the purchase/lease of Supplemental Nutrition
(EBT) Machines		Assistance Program (SNAP) EBT equipment.
		The USDA Food and Nutrition Service (FNS) has existing funding to
		expand the availability of SNAP EBT equipment and services at farmers
		markets through the Farmers Market Coalition and State SNAP
		agencies. Recipients should review the options listed below to
		determine which is most appropriate.
		The Farmers Market Coalition provides SNAP-authorized
		farmers markets and direct marketing farmers with free SNAP
		EBT equipment.
		State SNAP agencies or farmers market associations offer free
		SNAP EBT equipment to newly authorized farmers markets
		and direct marketing farmers.
		FNS SNAP and Farmers Markets resources provide additional
		EBT information.
Entertainment Costs	ALL with exceptions	Unallowable for entertainment costs including amusement, diversion,
		and social activities and any costs directly associated with such costs
		(such as bands, orchestras, dance groups, tickets to shows, meals,
		lodging, rentals, transportation, and gratuities). Entertainment costs
		are defined in 2 CFR § 200.438.
		Allowable for projects under FMLFPP when the costs relate to the
		project; however, they must not represent all or a majority of the
		project costs.
Equipment	ALL	Unallowable for acquisition costs of general purpose equipment or
		lease agreements to own (i.e., lease-to-own or rent-to-own).
		Allowable for rental costs of general purpose equipment. Vehicles may
		be leased, but not purchased. The lease or rental agreement must
		terminate at the end of the grant cycle.
		For vehicle and equipment leases or rentals with an acquisition cost
		that equals or exceeds \$5,000, rates should be in light of such factors
		as: rental costs of comparable vehicles and equipment, if any; market
		conditions in the area; alternatives available; and the type, life
		conditions in the area, afternatives available, and the type, life

expectancy, condition, and value of the vehicle or equipment leased. **Allowable** for acquisition costs and rental costs of special purpose equipment provided the following critera is met: 1) Necessary for the research, scientific, or other technical activities of the grant award; 2) Not otherwise reasonably available and accessible; 3) The type of equipment is normally charged as a direct cost by the organization; 4) Acquired in accordance with organizational practices; 5) Must be used solely to meet the legislative purpose of the grant program and objectives of the grant award; 6) More than one single commercial organization, commercial product, or individual must benefit from the use of the equipment; 7) Must not use special purpose equipment acquired with grant funds to provide services for a fee to compete unfairly with private companies that provide equivalent services; and 8) Equipment is subject to the full range of acquisition, use, management, and disposition requirements under 2 CFR § <u>200.313</u> as applicable. **Definitions Equipment** is defined as tangible personal property (including information technology systems) having a useful life of more than one year and a per-unit acquisition cost that equals or exceeds the lesser of the capitalization level established by the non-Federal entity for financial statement purposes, or \$5,000. Acquisition cost means the cost of the asset including the cost to prepare the asset for its intended use. Acquisition cost for equipment is the net invoice price of the equipment, including the cost of any modifications, attachments, accessories, or auxiliary apparatus necessary to make it usable for its acquired purpose. General Purpose Equipment means equipment that is not limited to technical activities. Examples include office equipment and furnishings, modular offices, telephone networks, information technology equipment and systems, air conditioning equipment, reproduction and printing equipment, and motor vehicles. **Special Purpose Equipment** is equipment used only for research, scientific, or technical activities. ALL **Equipment – Information** Unallowable for information technology systems having a useful life of **Technology Systems** more than one year and a per-unit acquisition cost that equals or exceeds the lesser of the capitalization level established in accordance with GAAP by the recipient for financial statement purposes or \$5,000. Acquisition costs for software includes those development costs capitalized in accordance with GAAP. Information technology systems include computing devices, ancillary equipment, software, firmware, and similar procedures, services (including support services), and related resources. Computing devices means machines used to acquire, store, analyze, process, and publish data and other information electronically, including accessories (or "peripherals") for printing, transmitting and receiving, or storing

		electronic information. Examples of unallowable information technology systems include service contracts, operating systems, printers, and computers that have an acquisition cost of \$5,000 or more.  Allowable for website development, mobile apps, etc., that are not considered to be information technology systems, but rather social media applications.
Farm, Gardening, and Production Activities and Supplies	FMLFPP	<b>Unallowable</b> for farm, gardening, and production activities, materials, supplies, and other related costs including but not limited to soil, seeds, shovels, gardening tools, greenhouses, and hoop houses.
Fines, Penalties, Damages and Other Settlements	ALL	Unallowable for costs resulting from violations of, alleged violations of, or failure to comply with, Federal, state, tribal, local or foreign laws and regulations.
Fixed Amount Subawards	ALL with exceptions	Unallowable with the exception of projects funded under the SCBGP.  Allowable for projects under the SCBGP with prior written approval from AMS. A pass-through entity may provide subawards based on fixed amounts up to the Simplified Acquisition Threshold, provided that the subawards meet the requirements for fixed amount awards in 2  CFR § 200.201
Fundraising and Investment Management Costs	ALL	Unallowable for organized fundraising, including financial campaigns, solicitation of gifts and bequests, and similar expenses incurred to raise capital or obtain contributions, regardless of the purpose for which the funds will be used. This includes salaries of personnel involved in activities to raise capital.
General Costs of Government	ALL	<ol> <li>Unallowable for:         <ul> <li>Salaries and expenses of the Office of the Governor of a State or the chief executive of a local government or the chief executive of an Indian tribe;</li> </ul> </li> <li>Salaries and other expenses of a State legislature, tribal council, or similar local governmental body, such as a county supervisor, city council, school board, etc., whether incurred for purposes of legislation or executive direction;</li> <li>Costs of the judicial branch of a government;</li> <li>Costs of prosecutorial activities unless treated as a direct cost to a specific program if authorized by statute or regulation (however, this does not preclude the allowability of other legal activities of the Attorney General as described in § 200.435</li></ol>
Goods or Services for Personal Use	ALL	Unallowable for costs of goods or services for personal use of the recipient's employees regardless of whether the cost is reported as taxable income to the employees.
Indirect Costs – Unrecovered	ALL with exceptions	Unallowable for unrecovered indirect costs.  Allowable for projects with match requirements to use unrecovered

		indirect costs as part of cost-sharing or matching. Unrecovered indirect
		cost means the difference between the amount charged to the Federal
		award and the amount that could have been charged to the Federal
		award under the potential recipient's approved negotiated indirect cost
		rate.
Income a cond	A11	
Insurance and Indemnification	ALL	<b>Allowable</b> as indirect costs for insurance and indemnification.
	A ! !	Hardlessable and discounting 2 CED 5 200 AEO
Lobbying	ALL	Unallowable as defined in 2 CFR § 200.450.
Meals	ALL	Unallowable for business meals when individuals decide to go to lunch
		or dinner together when no need exists for continuity of a meeting.
		Such activity is considered an entertainment cost.
		Unallowable for breakfasts for conference attendees because it is
		expected these individuals will have sufficient time to obtain this meal
		on their own before the conference begins in the morning.
		Unallowable for meal costs that are duplicated in a meeting
		participant's per diem or subsistence allowances.
		Allowable for lunch or dinner meals if the costs are reasonable and a
		justification is provided that such activity maintains the continuity of
		the meeting and to do otherwise will impose arduous conditions on the
		meeting participants.
		Allowable for meals consumed while in official travel status. They are
		considered per diem expenses and should be reimbursed in accordance
		with the organization's established written travel policies.
Memberships,	ALL	Unallowable for costs of membership in any civic or community
Subscriptions, and		organization.
Professional Activity Costs		Allowable for costs of membership in business, technical, and
		professional organizations.
Organization Costs	ALL	Unallowable for costs of investment counsel and staff and similar
		expenses incurred to enhance income from investments.
		Allowable with prior approval for organization costs per 2 CFR §
		<u>200.455</u> .
Participant Support Costs	ALL	Allowable for such items as stipends or subsistence allowances, and
		registration fees paid to or on behalf of participants or trainees (but not
		employees) in connection with approved conferences, training
		projects, surveys, and focus groups.
Political Activities	ALL	Unallowable for development or participation in political activities in
		accordance with provisions of the Hatch Act (5 U.S.C.§§ 1501-1508 and
		§§ <u>7324-7326</u> ).
Pre-Award Costs	ALL	Allowable if such costs are necessary for efficient and timely
		performance of the scope of the project work. Such costs are allowable
		only to the extent that they would have been allowable if incurred after
		the date of the Federal award.
		A recipient may incur pre-award costs 90 calendar days before award.
		Expenses more than 90 calendar days pre-award require prior
		approval. These costs and associated activities must be included in the
		recipient's project narrative and budget justification. All costs incurred
		before the award are at the potential recipient's risk. The incurrence of
		pre-award costs in anticipation of an award imposes no obligation on
		AMS to award funds for such costs.
Printing and Publications	ALL	Allowable to pay the cost of preparing informational leaflets, reports,

		manuals, and publications relating to the project; however, the printing of hard copies is discouraged given the prevalence of electronic/virtual publication means.
Rearrangement and Reconversion Costs	ALL	Allowable as indirect costs incurred for ordinary and normal rearrangement and alteration of facilities.  Allowable as direct costs with prior approval for special arrangements and alterations costs incurred specifically for the award.  Rearrangement and reconversion costs are those incurred in restoring or rehabilitating the non-Federal entity's facilities to approximately the same condition existing immediately before the start of the grant agreement, less costs related to normal wear and tear.
Salaries and Wages	ALL	Allowable as part of employee compensation for personnel services in proportion to the amount of time or effort an employee devotes to the grant-supported project or program during the period of performance under the Federal award, including salaries, wages, and fringe benefits. Such costs must be incurred under formally established policies of the organization, be consistently applied, be reasonable for the services rendered, and be supported with adequate documentation.  Salary and wage amounts charged to grant-supported projects or programs for personal services must be based on an adequate payroll distribution system that documents such distribution in accordance with generally accepted practices of like organizations. Standards for payroll distribution systems are contained in the applicable cost principles (other than those for for-profit organizations).  Unallowable for salaries, wages and fringe benefits for project staff who devote time and effort to activities that do not meet the legislated purpose of the grant program.  Example: Salaries and wages charged to the SCBGP for a farmers' market manager to manage and advertise a farmers market that includes non-specialty crop items are unallowable, while salaries and wages for personnel to conduct a cooking demonstration on how to prepare fruits and vegetables are allowable.
Selling and Marketing Costs – Promotion of an Organization's Image, Logo, or Brand Name	ALL	<ul> <li>Unallowable for costs designed solely to promote the image of an organization, general logo, or general brand.</li> <li>Promotional items could say "Buy STATE/COUNTY Grown Apples" but not "XYZ Grown", which promotes XYZ generically.</li> <li>A promotional campaign to increase producer sales of "STATE/COUNTY Grown fruits and vegetables" is acceptable while increasing membership in "STATE/COUNTY Grown" generally is not.</li> </ul>
Selling and Marketing Costs – Promotion of Venues that do not Align with Grant Program Purpose	ALL	<b>Unallowable</b> for costs for promotion of specific venues, tradeshows, events, meetings, programs, conventions, symposia, seminars, etc. that do not align with the legislated purpose of the grant program.
Selling and Marketing Costs – Promotional Items, Gifts, Prizes, etc.	ALL with exceptions	Unallowable for promotional items, swag, gifts, prizes, memorabilia, and souvenirs.  Allowable with conditions for projects funded under FMLFPP for marketing activities directly related to the funded project. Promotional items include point-of-sale materials, promotional kits, signs or

	streamers, automobile stickers, table tents, and place mats, or
	promotional items of a personal nature.
	Unallowable for costs of the value of coupon/incentive redemptions or
_	price discounts (e.g., the \$5.00 value for a \$5.00 clip-out coupon).
-	Allowable for costs associated with printing, distribution, or promotion
	of coupons/tokens or price discounts (e.g., a print advertisement that
	contains a clip-out coupon) as long as they benefit more than a single
	program or organization.
	Allowable for food for displays, tastings, and cooking demonstrations
-	with prior approval.
	Unallowable for projects under LFPP and FSMIP for the purchase of
	food for displays, tastings, and/or cooking demonstrations.
	Unallowable for costs designed solely to promote the image of an
_	organization, general logo, or general brand.
	Unallowable for projects under FMLFPP for general marketing of the
	health value of food products. (e.g., "Vegetables keep you healthy!")
	Allowable for costs designed to promote products that align with the
	purpose of the grant program.
	parpose of the grant program.
Selling and Marketing ALL	<b>Unallowable</b> for costs associated with sponsorships. A sponsorship is a
_	form of advertising in which an organization uses grant funds to have
	its name and/or logo associated with certain events and where the
	organization does not necessarily know how the funds associated with
	sponsorship costs will be used. These costs also benefit only the
	organization offering funding, limiting the beneficiaries to the sponsor
	organization.
	Unallowable for costs associated with trade show attendance/displays,
_	meeting room reservations, and/or any other displays, demonstrations,
_	exhibits, or rental of space unless the activities specifically align with
-	the purpose of the grant program. See <u>Conferences</u> for more
	information.
	<b>Unallowable</b> for costs of separate complementary non-specialty crop
_	products. A separate complementary non-specialty crop product
-	means a product closely associated with a specialty crop product, the
_	purchase of one encouraging consumers to buy the other (i.e., cheese
	and wine).
	Allowable for costs promoting the specialty crops in processed
	products (products prepared or created for the purposes of promoting
	a specialty crop but that require other ingredients are considered a
	processed product). A processed product is defined as a product that
	consist of greater than 50% of the specialty crop by weight, exclusive of
	added water.
Supplies and Materials, ALL	Allowable for costs incurred for materials, supplies, and fabricated
	parts necessary to carry out a Federal award. Purchased materials and
Computing Devices	supplies must be charged at their actual prices, net of applicable
	credits. Withdrawals from general stores or stockrooms should be
	charged at their actual net cost under any recognized method of pricing
	-
	charged at their actual net cost under any recognized method of pricing

award may be charged as direct costs.  A computing device is a supply if the acquisition	
lease of the control is a least to the state of the state	cost is less than the
lesser of the capitalization level established by the	he recipient for
financial statement purposes or \$5,000, regardle	ess of the length of its
useful life. In the specific case of computing devi	ices, charging as direct
cost is allowable for devices that are essential ar	nd allocable, but not
solely dedicated, to the performance of a Federa	al award. Where
Federally-donated or furnished materials are use	ed in performing the
Federal award, such materials will be used without	out charge.
Training ALL Allowable when the training is required to meet	the objectives of the
project or program, including training that is rela	ated to Federal grants
management.	
Travel – Domestic ALL Allowable for domestic travel, when costs are lin	mited to those allowed
by formal organizational policy and the purpose	
legislated purpose of the program.	Ü
The allowable travel cost of recipients that do no	ot have formal travel
policies and for-profit entities may not exceed the	
Federal Travel Regulation, issued by General Ser	
(GSA), including the maximum per diem and sub	
prescribed in those regulations. If a recipient do	
travel policy, those regulations will be used to de	
that may be charged for travel costs.	
Travel – Government ALL with exceptions Unallowable with the exception of projects fund	ded under the <b>SCBGP</b> .
Officials Allowable with prior approval for projects under	r the <b>SCBGP</b> for
government officials per 2 CFR § 200.444.	
Travel – Foreign ALL with exceptions Allowable with the exception of projects funded	under the <i>FMLFPP</i> .
Foreign travel includes any travel outside Canad	a, Mexico, the United
States, and any United States territories and pos	ssessions. However, the
term "foreign travel" for a governmental unit lo	cated in a foreign
country means travel outside that country. Proj	ects must provide
justification for the travel. AMS recommends that	at recipient search the
	ports
Foreign Agricultural Service database of GAIN re	
Foreign Agricultural Service database of GAIN re	ensure that proposals

# 9.0 CHANGES REQUIRING PRIOR WRITTEN APPROVAL

AMS anticipates that as the grant project progresses, the recipient may need to modify its budget to accomplish the objectives. Recipients have some flexibility to re-budget within and between budget categories to meet unanticipated needs, and to make other types of post-award changes. However, in some cases, recipients are required to request prior written approval from AMS in advance of a change or obligation of funds. Requests for prior written approval must be submitted by the recipient project coordinator to the AMS representative via email.

Every request for a prior written approval must include the following information:

- 1. Grant agreement number;
- 2. Project title;
- 3. Name of the recipient organization; and
- 4. Project point of contact name; and

Once the recipients submits the request, AMS will confirm receipt, review the request, and communicate with the recipient project coordinator if there are any questions or concerns. The recipient project coordinator may revise the prior approval request to address the questions and concerns. Once approved, AMS will email the recipient project coordinator with the approval of the request.

# 9.1 Change in Key Personnel/Time Devoted to the Project

The recipient must request prior written approval if there is a change in key personnel (such as the recipient project coordinator listed in block 14, of the AMS-33 Grant Agreement Face Sheet, the authorized recipient representative listed in blocks 18 and 19 of the AMS-33 Grant Agreement Face Sheet, and other key project contributors) or if a key personnel disengages from the project for a period of more than 3 months, reduces the time devoted to managing the project by 25 percent (25%) or more, or severs his/her connection to the activities of the grant agreement. The request must contain:

- 1. The name of the individual being replaced and the new individual name and contact information;
- 2. The qualifications of the new individual;
- 3. The capacity in which the new individual will serve;
- 4. Written notification from the new individual signifying his/her willingness to serve on the project;
- 5. If applicable any change in the project narrative, budget and/or timeline due to the change; and
- 6. The effective date.

## 9.2 Change in Scope or Objectives

The recipient must request prior written approval when it is necessary to modify scope or objective of the project or program, including adding new project(s) or discontinuing project(s) (if applicable).

Written approval is required even if there is no associated budget revision that would require prior written approval. The recipient must use the same format/template to present this information that was used in the approved application with the changes noted. The request must include:

- 1. A description of the change in the scope or objective including what activities the new work replaces;
- 2. A revised narrative for the relevant portion of the approved project;
- 3. If applicable, a description of any changes to the outcome measures;
- 4. If applicable, a revised budget and narrative using the respective program templates;
- 5. If applicable, any change to the approved timeline;
- 6. A change in matching fund source (if applicable); and
- 7. The proposed dates of implementation (MM/YYYY MM/YYYY).

#### 9.3 One-Time Extension

If the project cannot be completed within the time frame established in the grant agreement, the recipient may request written approval to extend the ending date of the grant agreement (no-cost extension of time) prior to the end of the period of performance. As outlined in 2 CFR 200.308 (d)(2), the recipient may request a one-time extension of the period of performance of up to 12 months from the end date of the period of performance (block 15 of AMS-33 Grant Agreement Face Sheet) unless specific program requirements prohibit the extension beyond the maximum allowed period of performance. The request must be submitted no later than 10 days prior to the ending date of the grant agreement. The request must include the following:

- 1. The length of additional time requested, and the new ending date requested;
- 2. A justification for the extension;
- 3. A summary of progress to date in terms of the project timeline and objectives. The summary may reference the most recent Performance Report and indicate how circumstances have changed since then;
- 4. An estimate of the amount of remaining funds, and if applicable, the amount of matching resources yet to be expended, and a description of how they will be used in the remaining time; and
- 5. A new timetable for completing the project.

The fact that funds are expected to remain unutilized or unobligated at the end of the award is not in itself sufficient justification to receive a no-cost extension of time. Decisions will be made on a case-by-case basis by AMS based on the written justification provided.

## 9.4 Budget Change

The recipient must request prior approval for a budget change if the Federal share of its award exceeds the Simplified Acquisition Threshold as stated in 2 CFR § 200.88, (see block 16 on the AMS-33 Grant Agreement Face Sheet for the Federal award amount) and the cumulative amount of a transfer between individual projects (applicable only to SCBGP) or among budgeted direct cost categories (for all other grant programs) exceeds or is expected to exceed 10 percent of the total award budget as last approved by AMS. If the Federal share of the award is less than the Simplified Acquisition Threshold, recipients do not need to request prior approval for budget changes. The request for a budget change must include:

- 1. A justification for the change; and
- 2. A description of the requested change that includes:
  - a. The proposed budget change,
  - b. Last approved budget, and
  - c. An updated budget for the affected cost categories.

#### 9.5 Pre-Award Costs

Pre-award costs are costs incurred prior to the effective date of the Federal award directly pursuant to the negotiation and in anticipation of the Federal award where such costs are necessary for efficient and timely performance of the scope of work. Refer to <a href="Pre-Award Costs">Pre-Award Costs</a> under section <a href="8.2">8.2</a> Allowable and Unallowable Costs and Activities for more information. The request for prior written approval for allowable pre-award costs must include the following:

- 1. A brief description of the pre-award activities completed; and
- 2. An updated budget, using the same format for presenting the budget information that was used in the approved application, clearly indicating the associated dollar amount of award funds and/or the value of any matching resources expended during the pre-award period.

## 9.6 Contracting or Subawarding for Activities Central to the Award's Purpose(s)

- 1. A brief description of and justification for the change;
- 2. A brief description of the non-Federal entity's qualifications, and how their work will fulfill the project goals;
- 3. If a modification to the budget is required:
  - a. A description of the proposed modification,
  - b. The last approved budget, and
  - c. An updated budget for the affected cost categories using the same format as was used in the approved application with changes noted; and
- 4. If the third party was not identified in the original application, a description of the third party's qualifications, how its work will fulfill the project goals, and an itemized budget (if applicable) showing cost categories with appropriate justification.

# 9.7 Specific Allowable Costs Prior Approvals

The recipient must request prior written approval for the following allowable costs that were not included in the approved project and/or the latest budget. See <u>8.2 Allowable and Unallowable Costs and Activities</u> for more information on these costs.

- · Rental of Land
- Special Purpose Equipment
- Organization Costs
- Rearrangement and Reconversion Costs

- Entertainment
- Selling and Marketing Costs
- Participant Support Costs

The request must include the following:

- A description of and justification for the cost including how it furthers the objectives of the project; and
- If applicable, a comparison between the most recent budget and the proposed budget as well as an updated budget narrative of the affected cost categories. Recipients must use the same format for presenting the budget information that was used in the approved application with changes noted.

#### 9.8 Changes to Recipient Name or Address

If the recipient is contemplating changing the name or address of the recipient organization, the recipient is advised to contact its AMS representative for additional information on how this action may affect the award. This is a change to the recipient organization in block 12, "Recipient" on the fully executed AMS-33 Grant Agreement Face Sheet. In this case, the DUNS number would remain the same, while only the organization name or address would change. Recipients are responsible for properly updating their registration within both the DUNS and SAM.gov electronic systems. The recipient must inform AMS of any pending changes in its legal status, divesture, or bankruptcy.

The request must include the new name or address of the recipient organization and the effective date of change.

**NOTE**: A request to have a new recipient organization (that has a new DUNS number) assume responsibility for the project is not allowable.

## 9.9 Cost-Share or Match – Changes in the Amount

If the award has specific cost-sharing or matching requirements the recipient must request prior written approval to change the amount of the approved cost-share or match or to change the amount of approved cost-sharing or match provided by a project partner or by a subrecipient. The following information must be included in the request:

- 1. A justification for the change;
- 2. Cash Commitment per year (if applicable) and Total Cash Match
- 3. In-kind Contribution per year (if applicable) and Total In-kind Match. Break down items into categories as applicable:
  - a. Salaries (employee name, title, duties, pay rate/hr, amount matched per year)
  - b. Items/Activities (fair market value per unit, how value determined (provide documentation), and amount matched per year)
- 4. A description of how the required match will be met including the source of the match, the amount of the match to be provided, and the composition of the match. Recipient must use the same format for presenting the match verification that was used in the approved application; and
- 5. A description of the change that includes a comparison between the latest budget and the proposed budget as well as an updated budget narrative of the affected cost categories to demonstrate that the overall required match will be met. The recipient must use the same form/ format for presenting the budget information that was used in the approved application.
- 6. The recipient may use the <u>SUGGESTED MATCH VERIFICATION TEMPLATE LETTER</u> as a starting point for developing its change request. Please add any additional information requested above to the letter.

## **10.0 PERFORMANCE AND FINANCIAL REPORTS**

AMS requires both annual and final reports to illustrate the progress made toward the completion of projects, goals, objectives, and outcomes as well as the overall financial status of the grant. These reports are an important vehicle for sharing award findings and success with the public. Performance reports should correspond with the activities and outcomes outlined in the proposal and should be formatted and submitted using the approved templates or guidance provided by the grant program.

AMS also requires recipients to submit an annual <u>SF-425 Federal Financial Report</u> with each a performance report to report and account for their financial expenditures during that reporting period.

If due to extenuating circumstances, a project must be extended beyond the performance period stated on the Award Agreement (AMS-33), recipients should see section <u>9.3 One-Time Extension</u>. Additional performance and financial reports may be necessary depending on the length of the time extension.

If performance or financial reports are prepared by a third party and/or subrecipient, it is the recipient's responsibility to review and approve the report before forwarding it to AMS.

# **10.1** Annual Performance and Financial Reports

Annual performance and financial reports track the progress of an award throughout the performance period. The <u>SF-425 Federal Financial Report</u> and performance report are due <u>annually</u> no later than 90 calendar days after each annual performance reporting period (block 15 of the AMS-33 Grant Agreement Face Sheet) end date.

The annual performance and financial report should be emailed to the appropriate AMS representative. AMS will confirm receipt of the interim performance and financial reports, review them, and communicate questions or concerns. Accepted interim reports and financial reports will become part of the official grant file. The authorized organization representative must sign the SF-425 and submit the form via email to AMS. The original form should be retained in the program file.

The required report template and the SF-425 Federal Financial Report, along with instructions and a sample financial report, can be found on the applicable grant program's website. Go to <a href="https://www.ams.usda.gov/services/grants">https://www.ams.usda.gov/services/grants</a>, click on the applicable grant program website, and then click on "How to Administer the Award" in the left menu bar.

If the recipient completes the grant project early, they may submit a Final Performance Report in lieu of a Performance Report. See 10.2 Final Performance and Financial Reports.

# 10.2 Final Performance and Financial Reports

A final performance report and <u>SF-425 Federal Financial Report</u> are required to be submitted no later than 90 calendar days after the performance period expiration date (block 15 of the AMS-33 Grant Agreement Award Face Sheet) unless AMS approves a nocost extension.

The respective program required final report template, and the SF-425 Federal Financial Report, along with instructions and a sample financial report, can be found on the applicable grant program's website. Go to <a href="https://www.ams.usda.gov/services/grants">https://www.ams.usda.gov/services/grants</a>, click on the applicable grant program website, and then click on "How to Administer the Award" in the left menu bar.

The final performance and financial report should be emailed to the appropriate AMS representative as indicated in the award letter. AMS will confirm receipt of the final performance report, review it, and communicate with the recipient project coordinator regarding questions or concerns.

#### **10.3** Review of Performance and Financial Reports

AMS will review performance and financial reports to ensure completeness and progress toward meeting the project goals and measurable outcomes as well as compliance with Federal assistance regulations. AMS will notify the recipient project coordinator if additional information is required. The recipient project coordinator is responsible for adequately addressing all AMS comments and questions prior to sending the revised performance or financial report.

#### 10.4 Public Access to Performance Reports and Information on Report Content

Accomplishments, procedures, and other benefits resulting from the Federally-funded project may be made available publicly through online posting, as well as through Freedom of Information Act (FOIA) requests. The AMS website is the primary means to distribute final results of each Federally-funded grant project, although additional proposal/project information, within the regulations, will be released if requested under the FOIA.

Since the information may be made public, particularly the information contained in the Final Performance Reports, AMS encourages the recipient to eliminate as many grammatical and spelling errors as possible in submitted forms and materials. AMS will not edit the reports beyond checking to ensure that the content is complete, including the inclusion of activities and outcomes associated with each project. Should AMS find that the report is incomplete, the recipient will have the opportunity to revise the report and to address questions and concerns prior to the information being made available through the AMS website.

# 10.5 Disparaging Language and Protected Personally Identifiable Information (PII)

Grant recipients are prohibited from using AMS grant funds to conduct any activity that is false, misleading, or disparaging toward agricultural commodities or products or to disparage the mission, goals, and/or actions of another organization or individual in performance reports or through other means.

The term personal identifiable information (PII), as defined in OMB Memorandum M-07-16 refers to information that can be used to distinguish or trace an individual's identity, either alone or when combined with other personal or identifying information that is linked or linkable to a specific individual. Non-PII can become PII whenever additional information is made publicly available — in any medium and from any source — that, when combined with other available information, could be used to identify an individual.

Reports submitted to AMS must avoid use of Protected PII, including use of an individual's first name or first initial and last name in combination with any one or more of types of information, including, but not limited to, social security number, passport number, credit card numbers, clearances, bank numbers, biometrics, date and place of birth, mother's maiden name, criminal, medical and financial records, educational transcripts, etc. Personal contact information included in the Final Report should be limited to the recipient project coordinator's name, and e-mail address, as well as organization name, physical address, and telephone number.

## 10.6 Overdue Reports

Events may occur between the scheduled performance reporting dates that have significant impact upon the project. In such cases, the recipient must inform AMS as soon as it is aware of problems, delays, or adverse conditions, preferably no less than 14 calendar days before the due date. This disclosure must include a statement of the action taken, or contemplated, and any assistance needed to resolve the situation. If AMS detects a recurring issue of late report submissions, the enforcement actions described in section 17.0 Remedies for Noncompliance may be taken.

#### 11.0 ACKNOWLEDGEMENT OF SUPPORT

Recipients are encouraged, but not required, to acknowledge USDA-AMS support through oral or written presentation. If the recipient chooses to add an acknowledgement of support, it must read as follows:

Funding for [Project or Publication] was made possible by the U.S. Department of Agriculture's (USDA) Agricultural Marketing Service through grant [Insert Agreement Number]. Its contents are solely the responsibility of the authors and do not necessarily represent the official views of the USDA.

Note that USDA symbols or logos are only intended for <u>the official use of the USDA</u>. They are expressly excluded from use to imply endorsement of a commercial product or service. The symbol or logo may not be used by anyone outside of USDA without permission.

USDA-AMS encourages grant recipients to coordinate any public announcement, press release, press interviews, web or social posting with our Public Affair's Office. USDA-AMS would like to partner with grant recipients to highlight outcomes and accomplishments at the regional and national level. Sharing your story will help USDA-AMS:

- Illustrate to the American people how AMS grants are improving their lives
- Report to Congress that AMS grants projects are making a difference
- Inform state and local governments how their partnership betters their communities
- Enable USDA leadership to make sound decisions regarding mission priorities

If you would like to share your story send an email to your AMS representative.

#### 12.0 PROPERTY MANAGEMENT

A title to special purpose equipment and supplies acquired by the recipient will vest, upon acquisition, in the recipient. Recipients must provide the equivalent insurance coverage for equipment acquired with Federal funds.

Recipients are expected to maintain property records that include a description of the property, a serial number or other identification number, the source of funding for the property, who holds title, the acquisition date, and cost of the property,

percentage of Federal participation in the project costs for the Federal award under which the property was acquired, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sale price of the property. This is in addition to the other requirements of use, management, and disposal of special purpose equipment and supplies acquired under a grant in accordance with 2 CFR § 200.313 and 2 CFR § 200.314 respectively.

## 12.1 Disposition of Equipment and Supplies

If the special purpose equipment has a per-unit fair market value of less than \$5,000, and the equipment is no longer needed for the original project or program or for other activities currently or previously supported by a Federal awarding agency, the recipient may retain, sell, or dispose of equipment with no further obligation to AMS.

If the special purpose equipment or supplies have a per-unit fair market value of \$5,000 or more, and the equipment or supplies are no longer needed for the original project or program or for other activities currently or previously supported by a Federal awarding agency, the recipient may retain the equipment and supplies, or they may be sold. In this case, the recipient acting on its own behalf or as the pass-through entity must complete a:

- Tangible Personal Property Report Disposition Request/Report (<u>SF-428-C</u>) during the period of performance or
- Tangible Personal Property Final Report (<u>SF-428-B</u>) at the grant agreement's closeout.

Email this report to AMS as a written disposition request/report. A sample Tangible Personal Property Final Report can be found on the applicable grant program's website. Go to <a href="https://www.ams.usda.gov/services/grants">https://www.ams.usda.gov/services/grants</a>, click on the applicable grant program website, and then click on "How to Administer the Award" in the left menu bar.

AMS will review the request and provide disposition instructions for the special purpose equipment and/or supplies. The disposition instructions will notify the recipient that AMS is entitled to an amount calculated as follows:

AMS Amount = Current Market value or proceeds from sale of the equipment/supplies

X <u>Percentage of AMS participation in the cost of the original purchase</u>

If the equipment and/or supplies are sold, the recipient is permitted to deduct and retain from the Federal share \$500 or 10 percent of the proceeds, whichever is less, for its sale and handling expenses. Recipient is responsible for ensuring that its subrecipient disposes of the equipment and/or supplies in accordance with AMS disposition instructions.

# 13.0 ADMINISTRATIVE AND NATIONAL POLICY REQUIREMENTS

Several Federal statutes and regulations apply to grant applications considered for review and to project grants awarded under this program. These include, but are not limited to the ones listed below.

Federal statutes and regulations found on the SF-424B "Assurances –Non-Construction Programs" (this form was submitted through Grants.gov with the application package)

<u>2 CFR § 25</u> – System for Award Management and Universal Identifier Requirements. See <u>Appendix A to §25 – Award Term</u> for Central Contractor Registration and Universal Identifier Requirements.

<u>2 CFR § 170</u> – Reporting Subaward and Executive Compensation Information. See <u>Appendix A to §170 – Award Term</u> for Reporting Subawards and Executive Compensation requirements.

2 CFR § 175 – Award Term for Trafficking in Persons

<u>2 CFR §§ 180</u> and <u>417</u> – OMB Guidelines to Agencies on Government-Wide Debarment and Suspension (Nonprocurement) and USDA Nonprocurement Debarment and Suspension

2 CFR § 182 – Governmentwide Requirements for Drug-Free Workplace (Financial Assistance)

2 CFR § 200 – Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards

<u>2 CFR § 400</u> – USDA implementation of 2 CFR §200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards

2 CFR § 415 – USDA General Program Administrative Regulations

<u>2 CFR § 416</u> – USDA General Program Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments

2 CFR § 417 – USDA Nonprocurement Debarment and Suspension

2 CFR § 418 – USDA implementation of New Restrictions on Lobbying

2 CFR § 421 – USDA Implementation of Government-wide Requirements for Drug-Free Workplace (Financial Assistance)

2 CFR § 422 – Research Institutions Conducting USDA-Funded Extramural Research; Research Misconduct

7 CFR § 1, subpart A – USDA implementation of the Freedom of Information Act

7 CFR § 1(b) – USDA procedures to implement the National Environmental Policy Act of 1969, as amended

7 CFR § 3 – USDA implementation of OMB Circular No. A-129 regarding debt collection

7 CFR § 15, subpart A – USDA implementation of Title VI of the *Civil Rights Act of 1964*, as amended, which prohibits recipients from discriminating on the basis of race, color, or national origin (42 U.S.C.§ 2000d et seq.)

<u>Public Law 110-417</u> – Duncan Hunter National Defense Authorization Act of Fiscal Year 2009

8 U.S.C. Section 1324a. – Unlawful employment of aliens

29 U.S.C.§794 – Nondiscrimination under Federal grants and programs

41 U.S.C. § 22 – Interest of Member of Congress

41 U.S.C. § 4712 – Pilot program for enhancement of contractor protection from reprisal for disclosure of certain information

<u>EO 13166</u>, *Improving Access to Services for Persons with Limited English Proficiency*, take reasonable steps to ensure that LEP persons have meaningful access to programs in accordance with <u>LEP Implementation Strategy for AMS' Federally-Assisted Programs</u>.

7 CFR § 331 and 9 CFR §121—USDA implementation of the Agricultural Bioterrorism Protection Act of 2002

<u>35 U.S.C.§ 200 et seq.</u>—Bayh Dole Act, controlling allocation of rights to inventions made by employees of small business firms and domestic nonprofit organizations, including universities, in Federally-assisted programs (implementing regulations are contained in <u>37 CFR § 401</u>).

41 CFR §§ 301-10.131 to 301-10.143 – Use of United States Flag Air Carriers, which implements the Fly America Act (49 U.S.C. 40118). For more information see <a href="http://www.gsa.gov/portal/content/103191">http://www.gsa.gov/portal/content/103191</a>.

48 CFR § 25 – Foreign Acquisition, which implements the Buy American Act (41 U.S.C. Ch. 83)

48 CFR subpart 31.2 - Contracts with Commercial Organizations

44 U.S.C. 3541 et seq. (Pub. L. 107-347) – Federal Information System Security Management Act of 2002 (FISMA)

Motor Vehicle Safety – Highway Safety Act of 1966, as amended (23 U.S.C.§§ 402 & 403); Government Organization and Employees Act, as amended (5 U.S.C. §7902 (c)); Occupational Safety and Health Act of 1970, as amended (29 U.S.C.§ 668); Federal Property and Administrative Services Act of 1949, as amended (40 U.S.C.§101, et seq.); Increasing Seat Belt Use in the United States (EO 13043); Federal Leadership on Reducing Text Messaging While Driving (EO 13513)

Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012, P.L. No. 112-55, Division A, Sections 738 and 739 regarding corporate felony convictions and corporate Federal tax delinquencies

# 14.0 CLOSEOUT

The recipient and AMS will close out the Federal award when all applicable administrative actions and required work are completed, as provided in 2 CFR § 200.343. When an award is closed out, terminated or partially terminated, the recipient is responsible for compliance with the requirements in 2 CFR § 200.344 Post-Close Out Adjustments and Continuing Responsibilities.

The recipient must submit, no later than 90 calendar days after the grant end date, all financial, performance, and other reports as required by these award terms and conditions.

#### 14.1 Closeout Checklist

The following documents must be submitted to and approved by AMS to successfully close out a grant:

- 1) Final Performance Report (see <u>Section 10.2</u>) and any project deliverables (e.g., photos, brochures, other print materials from the project);
- 2) *Final* Federal Financial Report (SF-425) (Section 10.2);
- 3) Request for Final Advance Payment or Reimbursement (SF-270) (see Section 4.2 and subsections);
- 4) If applicable, a refund check for any unused funds (see Section 14.2);
- 5) Tangible property report (SF-428 B) (if applicable) (see Section 12.1); and
- 6) Audit report (see <a href="Section 2.1">Section 2.1</a>) (If applicable)

#### **Requirements for Reapplication**

Upon receiving and accepting all closeout documents, AMS will issue a closeout letter. Failure to submit acceptable closeout materials for an existing grant within 90 calendar days following the grant ending date may result in exclusion from future AMS grant consideration.

#### 14.2 Unused and Returned Funds

Before submitting a Form SF-425 for a grant that has been completed or terminated, the recipient must liquidate all obligations not later than 90 calendar days after the performance period end date of the grant agreement. If the recipient has a balance of funds that AMS disbursed previously and the recipient did not obligate by the performance end date of the grant agreement, the recipient must return these funds to AMS. AMS's request to return an unobligated balance following expiration or termination of a grant is not considered an adverse action and is not subject to appeal.

Return the funds payable by check to the "Agricultural Marketing Service." Because packages sent to AMS through the United States Postal Service may be damaged or delayed due to security procedures at USDA Washington, D.C. headquarters, the use of express mail or courier services is required.

Send payments by Express mail or courier submission to:

[Grant Program Name]
Attn: [Grant Program Name] Team Lead
USDA, Agricultural Marketing Service
1400 Independence Avenue, SW
Room 4543– South Building
Stop 0264
Washington, DC 20250-0264

AMS will notify the recipient when check is received.

#### 15.0 RECORD RETENTION

In accordance with Federal regulations, the recipient must retain all records relating to the grant for a period of 3 years after the final Federal Financial Report (SF-425) is received by AMS or until final resolution of any audit finding or litigation. See <u>2 CFR §200.333</u> for exceptions and qualifications to the 3-year retention requirement and the retention period for other types of grant-related records, including property records.

In accordance with the May 2013 Executive Order on Making Open and Machine Readable the New Default for Government Information, the recipient should, whenever practicable, collect, transmit, and store Federal award-related information in electronic formats rather than on paper. However, the recipient must always provide or accept paper versions of award-related information to and from any subrecipients upon request.

## **16.0 ACCESS TO RECORDS**

AMS, Inspectors General, the Comptroller General of the United States, and the pass-through entity, or any of their authorized representatives, shall have the right of access to any pertinent documents, papers, or other records of recipients and subrecipients which that are pertinent to the award, in order to make audits, examinations, excerpts, and transcripts. The right also includes timely and reasonable access to the recipient's and subrecipient's personnel for the purpose of interview and discussion related to such documents.

# 17.0 REMEDIES FOR NONCOMPLIANCE

AMS may take one or more of the following remedies for a recipient's failure to comply with the award terms and conditions, including reporting requirements, depending on the severity and duration of the non-compliance, according to applicable statutes, regulations, and policies. In addition to the options listed below, AMS may take other remedies that are legally available, including initiating suspension or debarment under 2 CFR §180.

The recipient may have an opportunity to correct the deficiencies before AMS takes enforcement action; however, AMS may take proactive steps to protect the Federal government's interests, including placing special conditions on awards in accordance with <u>2 CFR</u> <u>\$200.338</u> such as requiring more frequent reporting or requiring the recipient to obtain technical or management assistance.

#### 17.1 Disallow Costs

AMS may disallow (deny use of funds) for all or part of the cost of the activity or action not in compliance.

## 17.2 Withdrawal of Authorized Personnel Approval

AMS may withdraw its approval of the Authorized Representative and/or other project representatives if the Agency concludes that they are no longer qualified or competent to perform their duties. If this occurs, AMS may request that the recipient designate a new Authorized Representative or other key personnel. The decision to impose special conditions by withdrawing approval of the Recipient Authorized Representative or other key personnel, or otherwise is discretionary on the part of AMS and not subject to appeal.

#### 17.3 Withholding of Payments

AMS may temporarily withhold cash payments pending correction of the deficiency by the recipient, in accordance with <u>2 CFR</u> <u>\$200.205</u>. This decision is discretionary on the part of AMS and not subject to appeal.

#### 17.4 Withholding of Support

AMS may decide not to make an award within the current award cycle if a recipient failed to meet the terms and conditions of a previous award or if continued funding would not be in the best interests of the Federal government.

# 17.5 Suspension or Termination

AMS generally will suspend (rather than immediately terminate) a grant and allow the recipient an opportunity to take appropriate corrective action before terminating a project. AMS may terminate the grant if the recipient does not take appropriate corrective action during the period of suspension. AMS may also terminate the grant —without first suspending—if the deficiency is so serious as to warrant immediate termination or if public health or welfare concerns require immediate action. AMS will provide the recipient a notice of termination that will include the reason(s) for the termination and if the decision will be considered in evaluating future applications.

AMS or the recipient may mutually terminate a grant award, partially or totally, if the two parties agree upon the termination conditions, including the effective date and the portion to be terminated. If the recipient decides to terminate a portion of a grant award, AMS may determine that the remaining portion of the grant award will not accomplish the purposes for which the grant award was originally awarded. The recipient must contact the AMS representative should it decide to terminate all or part of its award.

When an award is terminated or partially terminated, the recipient is responsible for compliance with section <u>14.0 Closeout</u> requirements.

# 17.6 Special Conditions for High-Risk Recipients

AMS will evaluate the degree of risk associated with a given recipient and may impose additional award conditions per <u>2 CFR §200.205(b)</u> on the recipient that correspond to the degree of risk assessed. This risk assessment may incorporate results of the evaluation of the applicant's eligibility or the quality of its application. If AMS determines that a Federal award will be made, special conditions that correspond to the degree of risk assessed may be applied to the Federal award. These specific award conditions are specified in <u>2 CFR §200.207</u>. AMS will promptly remove any special conditions once the conditions that prompted them have been corrected.

#### **18.0 SITES VISITS**

AMS may conduct periodic site visits, at its own expense, to review project accomplishments and monitor progress, to review financial and performance records, organizational procedures and financial control systems and to provide technical assistance as required. AMS will make every effort to notify the awardee at least two weeks in advance of any trip to the AMS-funded project location. If AMS makes any site visit on the premises of a recipient or a subrecipient(s), the recipient must provide, and must require its subrecipients to provide, all reasonable facilities and assistance for the safety and convenience of government officials in the performance of their duties. All site visits and evaluations are expected to be performed in a manner designed to not unduly delay the implementation of the project.

#### 19.0 APPEALS

The first step to appeal a decision to remedy non-compliance is to submit a written request for review to the AMS Federal Agency Project Manager (Team Lead), as indicated in block 13 of the AMS-33 Grant Agreement Face Sheet, unless directed otherwise. The appeal letter must explain the decision or action it is appealing, describe what happened, and provide any documents that support the appeal. AMS will review the notification and respond within 30 calendar days.

AMS encourages all recipients to try to resolve disputes by using <u>alternative dispute resolution (ADR) techniques</u>. ADR often is effective in reducing the cost, delay, and contentiousness involved in appeals and other traditional ways of handling disputes. ADR techniques include mediation, neutral evaluation, and other consensual methods.

#### **20.0 LIMIT OF FEDERAL LIABILITY**

The maximum obligation of AMS to a recipient is the amount indicated in the award as obligated by AMS. Nothing in these award terms and conditions or in the other requirements of the or an award requires AMS to make any additional award of funds or limits its discretion with respect to the amount of funding provided for the same or any other purpose. However, in the event that an erroneous amount is stated in the award, the approved budget, or any supporting documentation relating to the award, AMS must have unilateral right to make the correction and to make an appropriate adjustment in the AMS share of the award to align with the Federal amount authorized.

# 21.0 FRAUD, WASTE, AND ABUSE

Anyone who becomes aware of the existence (or apparent existence) of fraud, waste, or abuse related to AMS grants or use of grant funds should report this information to USDA. The USDA Office of the Inspector General (OIG) provides several means, including toll-free numbers, for this purpose. Recipients may reach the OIG hotline at:

Office of the Inspector General, United States
Department of Agriculture
Attn: HOTLINE
PO Box 23399

Washington, DC 20026-3399

Telephone: 1-800-424-9121 (toll free) or 202-690-1202 (TDD);

Fax: 202-690-2474

E-mail: usda\_hotline@oig.usda.gov

Internet: http://www.usda.gov/oig/hotline.htm

Fraud, waste, and abuse include, but are not limited to, embezzlement, misuse, or misappropriation of grant funds or property, and false statements and misrepresentation, whether by organizations or individuals. Examples are theft of grant funds for personal use; using funds for non-grant-related purposes; theft of Federally owned property or property acquired or leased under a grant; charging inflated building rental fees for a building owned by the recipient; submitting false financial reports; and submitting false financial data in bids submitted to the recipient (for eventual payment under the grant). Callers are not required to give their names and, if they do, OIG keeps their identities confidential.

The Federal government may pursue administrative, civil, or criminal action under a variety of statutes that relate to fraud and false statements or claims. Even if the Federal government does not award a grant, the applicant may be subject to penalties if the information contained in or submitted as part of an application, including its certifications and assurances, is found to be false, fictitious, or fraudulent.

#### 22.0 PROHIBITION CONFIDENTIALITY AGREEMENTS

Prohibition against using funds under grants and cooperative agreements with entities that require certain internal confidentiality agreements are described below.

- (a) The recipient may not require its employees, contractors, or subrecipients seeking to report fraud, waste, or abuse to sign or comply with internal confidentiality agreements or statements prohibiting or otherwise restricting them from lawfully reporting that waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal Department or agency authorized to receive such information.
- (b) The recipient must notify its employees, contractors, or subrecipients that the prohibitions and restrictions of any internal confidentiality agreements inconsistent with paragraph (a) of this award provision are no longer in effect.
- (c) The prohibition in paragraph (a) of this award provision does not contravene requirements applicable to any other form issued by a Federal department or agency governing the nondisclosure of classified information.
- (d) If the Government determines that the recipient is not in compliance with this award provision, it:
  - (1) Will prohibit the recipient's use of funds under this award, in accordance with sections 743, 744 of Division E of the Consolidated Appropriations Act, 2016, (Pub. L. 114-113) or any successor provision of law; and
  - (2) May pursue other remedies available for the recipient's material failure to comply with award terms and conditions.

# 23.0 PAPERWORK REDUCTION

According to the Paperwork Reduction Act of 1995, an agency may not conduct or sponsor, and a person is not required to respond to a collection of information unless it displays a valid OMB control number. The valid OMB control number for this information collection is 0581-0240. The time required to complete this information collection is estimated to average 2 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information.

#### 24.0 NONDISCRIMINATION STATEMENT

In accordance with Federal civil rights law and USDA civil rights regulations and policies, the USDA, its Agencies, offices, and employees, and institutions participating in or administering USDA programs are prohibited from discriminating based on race, color, national origin, religion, sex, gender identity (including gender expression), sexual orientation, disability, age, marital status, family/parental status, income derived from a public assistance program, political beliefs, or reprisal or retaliation for prior civil rights activity, in any program or activity conducted or funded by USDA (not all bases apply to all programs). Remedies and complaint filling deadlines vary by program or incident.

Persons with disabilities who require alternative means of communication for program information (e.g., Braille, large print, audiotape, American Sign Language, etc.) should contact the responsible Agency or USDA's TARGET Center at (202) 720-2600 (voice and TTY) or contact USDA through the Federal Relay Service at (800) 877-8339. Additionally, program information may be made available in languages other than English.

To file a program discrimination complaint, complete the USDA Program Discrimination Complaint Form, AD-3027, which can be found online at <a href="http://www.ascr.usda.gov/complaint\_filing\_cust.html">http://www.ascr.usda.gov/complaint\_filing\_cust.html</a> and at any USDA office or write a letter addressed to USDA and provide in the letter all of the information requested in the form. To request a copy of the complaint form, call (866) 632-9992. Submit your completed form or letter to USDA by:

- 1) mail: U.S. Department of Agriculture Office of the Assistant Secretary for Civil Rights 1400 Independence Avenue, SW Washington, D.C. 20250-9410;
- 2) fax: (202) 690-7442; or
- 3) email: <a href="mailto:program.intake@usda.gov">program.intake@usda.gov</a>

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