

Chlorine/Bleach

Livestock

1

2

Identification of Petitioned Substance

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Chemical Names:

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Calcium Hypochlorite

5

Sodium Hypochlorite

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Chlorine Dioxide

7

CAS Numbers:

Calcium Hypochlorite: 7778-54-3

15 Sodium Hypochlorite: 7681-52-9

16 Chlorine Dioxide: 10049-04-4

8

Other Names:

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Calcium hypochlorite and sodium hypochlorite

10

also are known as bleach; synonyms are listed

11

below in Table 1.

12

Other Codes:

Calcium Hypochlorite: 014701 (EPA/OPP

Chemical Code)

Sodium Hypochlorite: 014703 (EPA/OPP

Chemical Code); NH3486300 (RTEC number)

13

Trade Names:

14

Trade names are listed below in Table 1.

17

18

Characterization of Petitioned Substance

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Composition of the Substance:

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Calcium hypochlorite, sodium hypochlorite, and chlorine dioxide are all synthetic materials not found in nature.

23

Calcium hypochlorite and sodium hypochlorite are commonly known as bleach. The molecular formulas and

24

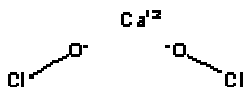
structures of these compounds are shown below.¹

25

Calcium Hypochlorite (CaCl₂O₂)

Sodium Hypochlorite (ClNaO)

Chlorine Dioxide (ClO₂)



26

27

Properties of the Substance:

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29

Calcium hypochlorite is a white solid that readily decomposes in water, releasing oxygen and chlorine.

30

Sodium hypochlorite is a colorless, transparent liquid (DCC, Undated) that is generally used dissolved in

31

water at various concentrations. Sodium hypochlorite solutions are clear, greenish to yellow liquids.

32

Calcium hypochlorite and sodium hypochlorite solutions both have an odor of chlorine.

33

¹ Source: www.chemfinder.com

34 Chlorine dioxide is a yellow-green to orange gas or liquid. Production of chlorine dioxide liquid uses acids
 35 and sodium chlorite solutions to generate the chlorine dioxide. To produce chlorine dioxide gas,
 36 hydrochloric acid (HCl) or chlorine is brought together with sodium chlorite.
 37

38 Additional names and chemical properties of calcium hypochlorite, sodium hypochlorite, and chlorine
 39 dioxide are listed below in Table 1.
 40

41 **Table 1. Synonyms and Chemical Properties of Calcium Hypochlorite, Sodium Hypochlorite, and**
 42 **Chlorine Dioxide²**
 43

	Calcium Hypochlorite	Sodium Hypochlorite	Chlorine Dioxide
Synonym	BK Powder; Calcium hypochloride; Calcium hypochlorite; Calcium hypochlorite, dry; Calcium oxychloride; Chloride of lime; Chlorinated lime; HTH; Hy-Chlor; Hypochlorous Acid, Calcium Salt; Lime chloride; Lo-Bax; Losantin; Mildew remover X-14; Perchloron; Pittchlor	Antiformin; B-K; bleach; Carrel-dakin solution; Chloros; Chlorox; Clorox; Dakin's solution; Hychlorite; Javelle water; Javex; Liquid bleach; Mera industries 2MOM3B; Milton; Modified dakin's solution; Piochlor; Showchlon; Sodium hypochlorite; Sodium hypochlorite, 13% active chlorine; Sodium oxychloride	Alcide; Anthium dioxide; Chlorine(IV) oxide; Chlorine oxide; Chlorine peroxide; Chloroperoxide; Chloriperoxy; Chloryl radical; Caswell No. 179A; Doxide 50
Trade Names	Perchloron, Clorox™, Purex, CPE00345 Pro Pure Calcium Hypochlorite, Kem Tek SHOCK	Clorox™, Purex, Javel water	---
Molecular Weight	142.9848	74.44217	67.4518
Boiling Point (°C)	---	40	-59
Melting Point (°C)	100	18	11
Density	2.35 (25°C)	1.209 (25°C)	1.642 (0°C)
Vapor Pressure (25°C)	7.22E-13 mmHg	---	---
Water Solubility (25°C)	2.14E+05 mg/L	---	3.01 g/L

44
 45 Reaction products of calcium hypochlorite, sodium hypochlorite, and chlorine dioxide are listed below in
 46 Table 2. The reaction products produced in water (highlighted) are those that are produced during the
 47 disinfection process.
 48

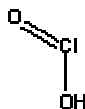
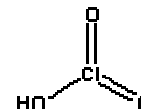
49 **Table 2: Reaction products of Calcium Hypochlorite, Sodium Hypochlorite, and Chlorine Dioxide**
 50

	Reaction Products Produced in Air	Reaction Products Produced in Water
Calcium Hypochlorite	Compounds commonly found in the air	Calcium, hypochlorite ions ³ , and hypochlorous acid
Sodium Hypochlorite	Compounds commonly found in the air	Sodium, hypochlorite ions, and hypochlorous acid
Chlorine Dioxide	Chlorine gas and oxygen	Chlorite (50-70%) and chlorate ions

² Sources: www.chemfinder.com; ChemIDplus; Hazardous Substance Data Base; ATSDR

³ An ion is an electrically charged atom or molecule.

51 As noted above in Table 2, chlorine dioxide forms chlorite (ClHO₂) and chlorate (ClHO₃) ions when added
52 to water. Differences in the chemical structure of chlorine dioxide, chlorite, and chlorate are presented
53 below.⁴
54

Chlorine Dioxide (ClO₂)**Chlorite (ClHO₂)****Chlorate (ClHO₃)**

55
56 **Specific Uses of the Substance:**

57
58 *Sodium and Calcium Hypochlorite*

59
60 Sodium and calcium hypochlorite are chlorinated inorganic disinfectants used to control bacteria, fungi,
61 and slime-forming algae that can cause diseases in people and animals (EPA, 1991, 1992). These
62 disinfectants also are used in cleaning irrigation, drinking water, and other water and wastewater systems.

63
64 *Chlorine Dioxide*

65
66 Chlorine dioxide is an antimicrobial disinfectant and pesticide used to control harmful microorganisms
67 including bacteria, viruses, and fungi on inanimate objects and surfaces primarily in indoor environments.
68 It is used in cleaning water systems and disinfecting public drinking water supplies (ATSDR, 2004a). It
69 also is used as a bleaching agent in paper and textile manufacturing, as a food disinfectant (e.g., for fruit,
70 vegetables, meat, and poultry), for disinfecting food processing equipment, and treating medical wastes,
71 among other uses (EPA, 2003a).

72
73 Bleach materials are currently used for disinfection of livestock facilities.

74
75 **Approved Legal Uses of the Substance:**

76
77 With regard to organic production, calcium hypochlorite, sodium hypochlorite, and chlorine dioxide are
78 currently approved for disinfecting and sanitizing livestock facilities and equipment and as algicides,
79 disinfectants, and sanitizers (including irrigation system cleaning) in organic crop production. Similarly,
80 these chlorine materials are approved for disinfecting and sanitizing food contact surfaces in the
81 production of processed products labeled as "organic" or "made with organic." Residual chlorine levels
82 from all of these approved uses may not exceed the maximum residual disinfectant limit under the Safe
83 Drinking Water Act (currently 4 mg/L).

84
85 Additional legal approved uses of the substances are discussed below.

86

⁴Source: www.chemfinder.com

87 *Sodium and Calcium Hypochlorite*

88
89 Calcium hypochlorite and sodium hypochlorite are EPA-registered pesticides (OPP Nos. 014701 and
90 014703, respectively) that are used in controlling bacteria, fungi, and slime-forming algae (EPA, 1991, 1992).
91 A Registration Standard for sodium and calcium hypochlorite was issued in February 1986 by EPA. EPA
92 concluded that no additional scientific data were needed to register or reregister products that contain 5.25
93 percent to 12.5 percent sodium hypochlorite or 65 percent to 70 percent calcium hypochlorite, as long as the
94 products contain no other active ingredients, contain no inert ingredients other than water, and bear
95 Toxicity Category I labeling (indicating the highest degree of acute toxicity) (EPA, 1991).

96
97 Calcium hypochlorite and sodium hypochlorite are both "indirect" food additives⁵ approved by FDA
98 (<http://www.cfsan.fda.gov/~dms/opa-indt.html>). Sodium hypochlorite is a generally recognized as safe
99 (GRAS) substance (40 CFR 180.2), and calcium hypochlorite is exempt from the tolerance requirement
100 under FFDCA section 408 (40 CFR 180.1054). Calcium hypochlorite and sodium hypochlorite may be used
101 as a final sanitizing rinse on food processing equipment (21 CFR 178.1010); sodium hypochlorite may be
102 used in washing and lye peeling of fruits and vegetables (21 CFR 173.315). These hypochlorites also can be
103 used in postharvest, seed, or soil treatment on various fruit and vegetable crops (EPA, 1991).

104
105 *Chlorine Dioxide*

106
107 EPA has registered the liquid form of chlorine dioxide for use as a disinfectant and sanitizer. The Agency
108 also has registered chlorine dioxide gas as a sterilant. According to EPA's website, chlorine dioxide was
109 due for pesticide reregistration in 2005.

110
111 Chlorine dioxide is added to drinking water as a disinfectant in some municipal water-treatment systems
112 in the United States. EPA has set a maximum contaminant level (MCL) of 0.8 mg/L for chlorine dioxide in
113 drinking water and 1 mg/L for chlorite (chlorine dioxide's oxidation product) (EPA, 2002).

114
115 According to FDA, chlorine dioxide is a direct food additive permitted in food for human consumption
116 when it used in an amount not to exceed 3 ppm residual chlorine dioxide as an antimicrobial agent in
117 water used in poultry processing and to wash fruits and vegetables (21 CFR 173.300).

118
119 **Action of the Substance:**

120
121 In water and soil, sodium and calcium hypochlorite separate into sodium, calcium, hypochlorite ions, and
122 hydrochlorous acid molecules. Hypochlorous acid molecules are neutral and small in size. As a result,
123 when hypochlorous acid molecules exist in equilibrium with the hypochlorite ions, they easily diffuse
124 through the cell walls of bacteria. This changes the oxidation-reduction potential of the cell and inactivates
125 triosephosphate dehydrogenase, an enzyme which is essential for the digestion of glucose. Inactivation of
126 this enzyme effectively destroys the microorganism's ability to function.

127
128 Chlorine dioxide kills microorganisms directly by disrupting transport of nutrients across the cell wall.

129
130 **Status**131
132 **International:**

133
134 **Canada** - Canadian General Standards Board - http://www.pwgsc.gc.ca/cgsb/032_310/32.310epat.pdf

135
136 Bleach (not exceeding 10 percent) is permitted in packaging and sanitation. Additionally, it is an
137 acceptable agent for cleaning equipment when used in the production and processing of maple syrup.

⁵ Indirect food additives are substances used in food-contact articles, and include adhesives and components of coatings (21 CFR Part 175), paper and paperboard components (21 CFR Part 176), polymers (21 CFR Part 177), and adjuvants and production aids (21 CFR Part 178).

138 **European Economic Community (EEC) Council Regulation 2092/91 -**
139 http://europa.eu.int/eur-lex/en/consleg/pdf/1991/en_1991R2092_do_001.pdf

140
141 Sodium hypochlorite (e.g., as liquid bleach) is authorized for the clearing and disinfecting of livestock
142 buildings and installations.
143

Evaluation Questions for Substances to be used in Organic Crop or Livestock Production

Evaluation Question #1: Is the petitioned substance formulated or manufactured by a chemical process? (From 7 U.S.C. § 6502 (21))

148
149 Calcium hypochlorite, sodium hypochlorite, and chlorine dioxide are all synthetic materials that are
150 manufactured by chemical processes. The chemical manufacturing processes for calcium hypochlorite,
151 sodium hypochlorite, and chlorine dioxide are described below.
152

*Calcium Hypochlorite*⁶

154
155 Calcium hypochlorite is produced by passing chlorine gas over slaked lime.⁷ It is then separated from the
156 coproduct, calcium chloride, and air dried or vacuumed.
157

*Sodium Hypochlorite*⁸

159
160 Generally, sodium hypochlorite is produced by reacting chlorine with a solution of sodium hydroxide
161 (NaOH, also called lye or caustic soda). This method is used for most commercial productions of sodium
162 hypochlorite. A more active, but less stable formulation of sodium hypochlorite can be produced by
163 chlorinating a solution of soda ash (Na₂CO₃).
164

*Chlorine Dioxide*⁹

166
167 To form chlorine dioxide, sodium chlorate (NaClO₃) and sulfuric acid (H₂SO₄) are reacted with sulfur
168 dioxide (SO₂), or chloric acid is reacted with methanol (CH₃OH) (HSDB, 2005). Alternatively, chlorine
169 dioxide can be formed with chlorine (Cl₂) and sodium chlorite; sodium hypochlorite with hydrochloric
170 acid; potassium chlorate with sulfuric acid; or by passing nitrogen dioxide through a column of sodium
171 chlorate.
172

Evaluation Question #2: Is the petitioned substance formulated or manufactured by a process that chemically changes the substance extracted from naturally occurring plant, animal, or mineral sources? (From 7 U.S.C. § 6502 (21).)

174
175
176
177 No. Calcium hypochlorite, sodium hypochlorite, and chlorine dioxide are all synthetic materials that are
178 manufactured by chemical processes. They are not extracted from naturally occurring sources.
179

Evaluation Question #3: Is the petitioned substance created by naturally occurring biological processes? (From 7 U.S.C. § 6502 (21).)

180
181
182
183 No. Calcium hypochlorite, sodium hypochlorite, and chlorine dioxide are all synthetic materials that are
184 not found in nature.
185

⁶ Source: <http://toxnet.nlm.nih.gov/cgi-bin/sis/htmlgen?HSDB>

⁷ Slaked lime is calcium hydroxide, a colorless crystal or white powder created when lime (calcium oxide) is reacted with water.

⁸ Source: http://www.oxy.com/OXYCHEM/Products/sodium_hypochlorite/sodium_hypochlorite.htm

⁹ Source: <http://toxnet.nlm.nih.gov/cgi-bin/sis/htmlgen?HSDB>; Simpson et al., Unknown Date

186 **Evaluation Question #4: Is there environmental contamination during the petitioned substance's**
187 **manufacture, use, misuse, or disposal? (From 7 U.S.C. § 6518 (m) (3).)**

188
189 *Sodium and Calcium Hypochlorite*

190
191 There is no information available from EPA or FDA to suggest that environmental contamination results
192 from the proper manufacture, use, or disposal of calcium hypochlorite or sodium hypochlorite. Calcium
193 hypochlorite and sodium hypochlorite are registered pesticides, implying that there is a potential for
194 misuse or improper disposal. However, these compounds are highly reactive and are broken down by
195 sunlight to compounds commonly found in the air. In water and soil, sodium and calcium hypochlorite
196 separate into sodium, calcium, hypochlorite ions, and hypochlorous acid molecules. Calcium hypochlorite
197 and sodium hypochlorite are not bioaccumulative. Environmental effects are discussed in Evaluation
198 Question #5.

199
200 *Chlorine Dioxide*

201
202 Information on chlorine dioxide available from EPA and FDA does not indicate that environmental
203 contamination results from its proper manufacture, use, or disposal. However, during the "activation" of
204 chlorine dioxide (i.e., activating dilute aqueous solutions of sodium chlorite with an acid to produce
205 chlorine dioxide), the release of gas to the air or "off gassing" can be a safety hazard to users.

206
207 According to ATSDR (2004b), chlorine dioxide has not been found at any of the 1,647 current or former
208 National Priorities List (NPL) sites that are targeted by EPA for long-term federal clean-up activities.

209
210 No information was found in the literature on concentrations of chlorine dioxide in air, sediments, or soil.
211 In sediments and soil, concentrations of chlorine dioxide are expected to be small or not detectable due to
212 its high reactivity (ATSDR, 2004b).

213
214 Chlorine dioxide contamination in water is difficult to identify because it is intentionally added to drinking
215 water as a disinfectant in some municipal water-treatment systems. EPA has set a maximum contaminant
216 level (MCL) of 0.8 mg/L for chlorine dioxide in drinking water and 1 mg/L for chlorite (EPA, 2002).
217 Levels of chlorite ion were sampled from drinking water distribution systems of publicly owned treatment
218 works (POTW) facilities that utilized chlorine dioxide in the United States as part of the Information
219 Collection Rule (ICR) in 1998; approximately 16 percent had levels of chlorite ion over the MCL of 1 mg/L
220 (ATSDR, 2004b). Environmental effects of chlorine dioxide are listed in Evaluation Question #5.

221
222 **Evaluation Question #5: Is the petitioned substance harmful to the environment? (From 7 U.S.C. § 6517**
223 **(c) (1) (A) (i) and 7 U.S.C. § 6517 (c) (2) (A) (i).)**

224
225 *Sodium and Calcium Hypochlorite*

226
227 Although sodium and calcium hypochlorite are low in toxicity to avian wildlife, they are highly toxic to
228 freshwater fish and invertebrates. Discharges of hypochlorite-containing wastes from facilities (i.e., point
229 sources) are regulated through issuance of site-specific wastewater discharge permits intended to ensure
230 that the amount of hypochlorites discharged will not pose a significant adverse effect to wildlife (EPA,
231 1991). Additionally, current NOSB approval is conditioned on residual chlorine levels in the water not
232 exceeding the limit set by the Safe Drinking Water Act (4 mg/L).

233
234 When released to water or soil, one of the reaction products of sodium and calcium hypochlorite is
235 hypochlorite ions. When mixed with organic materials (e.g., dirt), hypochlorite produces trihalomethanes
236 (THMs)¹⁰, which are carcinogenic (<http://www.epa.gov/safewater/hfacts.html>). Currently, the maximum
237 contaminant level (MCL) for total THMs is 0.080 mg/L (<http://www.epa.gov/safewater/hfacts.html>).

¹⁰ Trihalomethanes (THMs) are a group of four chemicals (chloroform, bromodichloromethane, dibromochloromethane, and bromoform) that are formed along with other disinfection reaction products when chlorine or other disinfectants used to control microbial contaminants in drinking water react with naturally occurring organic and inorganic matter in water.

238 Because sodium hypochlorite has the potential to raise soil pH and add sodium to the soil, it should not be
239 used as an herbicide. Additionally, an experimental application of sodium hypochlorite directly to the
240 leaves of eight species of foliage plants caused severe necrosis, chlorosis, and leaf abscission following a
241 single application (HSDB, 2005).

242
243 *Chlorine Dioxide*

244
245 Chlorine dioxide is a very reactive compound and breaks down quickly in the environment (ATSDR,
246 2004a). In air, sunlight rapidly causes chlorine dioxide to break down into chlorine gas and oxygen. When
247 used as a disinfecting agent, however, the product of chlorine dioxide is primarily chlorite. Although
248 chlorite in water may move into groundwater, reactions with soil and sediments may reduce the amount of
249 chlorite reaching groundwater. The toxic action of chlorite is primarily in the form of oxidative damage to
250 red blood cells at doses as low as 10 mg/kg of body weight. Toxic reaction products are not known to
251 occur when chlorite is mixed with organic materials. EPA has set a maximum contaminant level (MCL) of
252 0.8 mg/L for chlorine dioxide in drinking water and 1 mg/L for chlorite (EPA, 2002).

253
254 **Evaluation Question #6: Is there potential for the petitioned substance to cause detrimental chemical**
255 **interaction with other substances used in organic crop or livestock production? (From 7 U.S.C. § 6518**
256 **(m) (1).)**

257
258 No information sources reviewed for this report described or evaluated potential detrimental chemical
259 interactions between bleach materials (i.e., calcium hypochlorite, sodium hypochlorite, or chlorine dioxide)
260 and other substances used in organic livestock production. When used as a disinfecting and sanitizing
261 agent for livestock facilities and equipment, it is unlikely that the bleach materials would come in contact
262 with other livestock substances. There is little chance, however, for the bleach materials to migrate from
263 the equipment/facilities to crops or fields unless wastewater from the equipment/facilities were recycled
264 in irrigation or the bleach materials were misused or accidentally spilled. The potential for bleach
265 materials to detrimentally affect other substances used in organic crop or livestock production depends on
266 the concentrations of the chemicals and their breakdown products in irrigation water discharged from
267 treated systems. No information is currently available on the post-treatment concentrations of these
268 chemicals. The National Organic Program Rule states, however, that the amount of calcium hypochlorite
269 or sodium hypochlorite must be limited so that flush water from livestock facilities and equipment does
270 not exceed the maximum residual disinfectant limit of chlorine under the Safe Drinking Water Act (i.e., 4
271 mg of chlorine/L).

272
273 **Evaluation Question #7: Are there adverse biological or chemical interactions in the**
274 **agro-ecosystem by using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**

275
276 No information sources reviewed for this report described or evaluated potential adverse biological or
277 chemical interactions in the agro-ecosystem when bleach materials (i.e., calcium hypochlorite, sodium
278 hypochlorite, or chlorine dioxide) are used as disinfecting/sanitizing agent for livestock facilities and/or
279 equipment. There is little chance for the bleach materials to migrate from the equipment/facilities to the
280 agro-ecosystem unless wastewater from the equipment/facilities were recycled in irrigation or the bleach
281 materials were misused or accidentally spilled. The potential for bleach materials to detrimentally affect
282 other substances used in organic crop or livestock production depends on the concentrations of the
283 chemicals and their breakdown products in irrigation water discharged from treated systems. No
284 information is currently available on the post-treatment concentrations of these chemicals. The National
285 Organic Program Rule states, however, that the amount of calcium hypochlorite or sodium hypochlorite
286 must be limited so that flush water from livestock facilities and equipment does not exceed the maximum
287 residual disinfectant limit of chlorine under the Safe Drinking Water Act (i.e., 4 mg of chlorine/L).

288

289 **Evaluation Question #8: Are there detrimental physiological effects on soil organisms, crops, or**
290 **livestock by using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**
291

292 No information sources reviewed for this report described or evaluated potential detrimental physiological
293 effects on soil organism, crops, or livestock when bleach materials (i.e., calcium hypochlorite, sodium
294 hypochlorite, or chlorine dioxide) are used as a disinfecting and/or sanitizing agent for livestock facilities
295 and/or equipment. It is unlikely that bleach materials would cause such effects unless misused or
296 accidentally spilled. Chlorine dioxide is a severe respiratory and eye irritant in animals. Calcium
297 hypochlorite and sodium hypochlorite are toxic to invertebrates. Additionally, sodium hypochlorite has
298 the potential to raise soil pH and add sodium to the soil (HSDB, 2005). Sodium hypochlorite may also be
299 phytotoxic; an experimental application of sodium hypochlorite directly to the leaves of eight species of
300 foliage plants caused severe necrosis, chlorosis, and leaf abscission following a single application (HSDB,
301 2005).
302

303 **Evaluation Question #9: Is there a toxic or other adverse action of the petitioned substance or its**
304 **breakdown products? (From 7 U.S.C. § 6518 (m) (2).)**
305

306 *Calcium Hypochlorite or Sodium Hypochlorite*
307

308 Based on acute exposure studies, the oral LD₅₀ value (i.e., the concentration at which at least 50 percent of
309 the test organisms die) of sodium hypochlorite in rats is 8,910 mg/kg, and the oral LD₅₀ value in mice is
310 5,800 mg/kg (HSDB, 2005). The oral LD₅₀ value of calcium hypochlorite in rats is 850 mg/kg (HSDB, 2005).
311 Hypochlorous acid and hypochlorite ions are highly toxic and corrosive, and EPA has placed them in
312 Toxicity Category I (indicating the highest degree of acute toxicity) for oral, dermal, eye, and inhalation
313 effects (EPA, 1999b).
314

315 As stated in sections above, hypochlorite, a breakdown product of calcium hypochlorite and sodium
316 hypochlorite, when mixed with organic materials (e.g., dirt), forms trihalomethanes, which are
317 carcinogenic (<http://www.epa.gov/safewater/hfacts.html>). There is a slightly increased risk of
318 developing bladder or colorectal cancer over a lifetime if trihalomethanes are ingested in excess of the
319 current drinking water limits over an extended period of time. EPA has ruled that concentrations of
320 trihalomethanes in water should be less than 80 parts per billion (ppb).
321

322 Calcium hypochlorite and sodium hypochlorite are highly caustic and are a concern for occupational
323 exposures. Acute exposure to high concentrations can cause eye and skin injury. These toxic effects are
324 primarily due to the corrosive properties of hypochlorite. Ingestion of small quantities of household
325 bleaches (3-6% hypochlorite) may lead to gastrointestinal irritation. Ingestion of more concentrated
326 commercial bleach (10% or higher hypochlorite) or hypochlorite powder may result in corrosive injuries to
327 the mouth, throat, esophagus, and stomach with bleeding, perforation, and eventually death. Permanent
328 scars and narrowing of the esophagus may occur in survivors of severe intoxication (ATSDR, 2002; EPA,
329 1991).
330

331 Inhalation of chlorine gas released from concentrated hypochlorite solutions may cause nasal irritation,
332 sore throat, and coughing. Contact with strong hypochlorite solutions may cause burning pain,
333 inflammation, and blisters to the skin. Mild bleach solutions may cause slight transitory irritation if they
334 come in contact with the eye, while more concentrated solutions may cause severe injuries. Long-term
335 exposure to low levels of hypochlorite can cause dermal irritation (ATSDR, 2002).
336

337 There is no evidence that exposure to calcium hypochlorite or sodium hypochlorite causes reproductive
338 effects (ATSDR, 2002).
339

340 *Chlorine Dioxide*
341

342 Chlorine dioxide is a severe respiratory and eye irritant in experimental animals. The oral LD₅₀ value of
343 chlorine dioxide in rats is 292 mg/kg (HSDB, 2005). Similar effects (as discussed below) are observed in

344 humans. The reaction products of chlorine dioxide when used as a disinfectant are chlorite (50-70%) and
345 chlorate. The toxic action of chlorite is primarily in the form of oxidative damage to red blood cells at
346 doses as low as 10 mg/kg of body weight. Additional toxic effects of chlorite include mild
347 neurobehavioral effects observed in rat pups exposed to 5.6 mg/kg/day (INCHEM, 2002). The toxicity of
348 chlorate is similar to that of chlorite, but chlorate is less effective at inducing oxidative damage (INCHEM,
349 2002).

350
351 With regard to human toxicity, the RfD (reference dose¹¹) for chlorine dioxide is 3×10^{-2} mg/kg-day. This
352 value is based on two-generation reproductive toxicity study in rats exposed to chlorine dioxide via
353 drinking water. The study was conducted by the Chemical Manufacturers Association. Results indicate
354 that neurodevelopmental effects occurred at 3 mg/kg-day (i.e., 35 ppm sodium chlorite). An uncertainty
355 factor of 100 was used in determining the RfD to account for uncertainties associated with interspecies
356 extrapolation (i.e., differences between rats and humans) and intrahuman variability (i.e., differences
357 between an average size adult male and sensitive subpopulations such as elderly, children, or immune
358 compromised) (EPA, 2000).

359
360 The RfC (reference concentration¹²) for chlorine dioxide is 2×10^{-4} mg/m³. This value is based on a 60-day
361 rat inhalation study conducted by Paulet and Desbrousses in 1972. The critical effect observed in this study
362 was vascular congestion and peribronchial edema, which occurred at concentrations as low as 2.76 mg/m³
363 (human equivalent concentration of 0.64 mg/m³). An uncertainty factor of 3,000 was applied to account for
364 extrapolation from a subchronic study (i.e., less than lifetime), interspecies extrapolation (i.e., differences
365 between rats and humans), intrahuman variability (i.e., differences between an average size adult male and
366 sensitive subpopulations such as elderly, children, or immune compromised), and the overall small
367 database of inhalation studies (such as the lack of inhalation developmental and reproductive toxicity
368 studies) (EPA, 2000).

369
370 According to ATSDR, inhalation of chlorine dioxide gas may cause nose, throat, and lung irritation. There
371 is no evidence that chlorine dioxide causes reproductive effects in humans (ATSDR, 2004a).

372
373 There are no studies on cancer in humans exposed to chlorine dioxide. Chlorine dioxide is currently
374 classified by EPA as a Group D carcinogen, which means that there is inadequate data in humans and
375 animals to determine whether it is a human carcinogen (EPA, 2000). Animal studies have shown mixed
376 results. Concentrates prepared from drinking water treated with chlorine dioxide did not increase the
377 incidence of lung tumors or skin tumors in mice or the incidence of precancerous changes in rat livers
378 (Miller et al., 1986); however, chlorine dioxide did induce a hyperplastic response (an abnormal increase in
379 the number of the cells) in mouse skin (Robinson et al., 1986). Additionally, tests designed to show
380 whether chemicals interact with DNA or damage chromosomes (a sign that a chemical could cause cancer)
381 have given both negative and positive results. The International Agency for Research on Cancer (IARC)
382 also has determined that chlorine dioxide is not classifiable as to human carcinogenicity (ATSDR, 2004a).

383
384 **Evaluation Question #10: Is there undesirable persistence or concentration of the petitioned substance**
385 **or its breakdown products in the environment? (From 7 U.S.C. § 6518 (m) (2).)**

386
387 Neither calcium hypochlorite nor sodium hypochlorite is persistent in the environment. When released to
388 air, these substances are broken down by sunlight to compounds commonly found in the air. In water and
389 soil, sodium and calcium hypochlorite separate into sodium, calcium, and hypochlorite ions (ATSDR,
390 2002). These ions may react with other substances found in the water. Due to the wide variety of

¹¹ RfD: "An estimate (with uncertainty spanning perhaps an order of magnitude) of a daily oral exposure to the human population (including sensitive subgroups) that is likely to be without an appreciable risk of deleterious effects during a lifetime. It can be derived from a NOAEL, LOAEL, or benchmark dose, with uncertainty factors generally applied to reflect limitations of the data used. Generally used in EPA's noncancer health assessments." (EPA, 2005)

¹² RfC: "An estimate (with uncertainty spanning perhaps an order of magnitude) of a continuous inhalation exposure to the human population (including sensitive subgroups) that is likely to be without an appreciable risk of deleterious effects during a lifetime. It can be derived from a NOAEL, LOAEL, or benchmark concentration, with uncertainty factors generally applied to reflect limitations of the data used. Generally used in EPA's noncancer health assessments." (EPA, 2005)

391 compounds formed, it is difficult to make generalizations about the persistence of these breakdown
392 products.

393
394 Chlorine dioxide is not persistent in the environment. Chlorine dioxide is a very reactive compound and
395 breaks down quickly. In air, sunlight rapidly causes chlorine dioxide to break down into chlorine gas and
396 oxygen (ATSDR, 2004a). When used as a disinfectant, chlorine dioxide primarily breaks down quickly and
397 forms chlorite (50-70%) and chlorate (EPA, 1999a). Although chlorite in water may move into
398 groundwater, reactions with soil and sediments may reduce the amount of chlorite reaching groundwater
399 (ATSDR, 2004a). The toxic action of chlorite is primarily in the form of oxidative damage to red blood cells
400 at doses as low as 10 mg/kg of body weight. Toxic reaction products are not known to occur when chlorite
401 is mixed with organic materials. Neither chlorine dioxide nor chlorite builds up in the food chain (ATSDR,
402 2004a).

403

404 **Evaluation Question #11: Is there any harmful effect on human health by using the petitioned**
405 **substance? (From 7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and 7 U.S.C. § 6518 (m) (4).)**

406

407 *Calcium Hypochlorite or Sodium Hypochlorite*

408

409 Potential human health effects due to calcium hypochlorite or sodium hypochlorite use as a disinfecting
410 and/or sanitizing agent for livestock facilities and/or equipment occur dermally or via inhalation.
411 Contact with strong hypochlorite solutions may cause burning pain, inflammation, and blisters to the skin.
412 Mild bleach solutions may cause mild and transitory irritation when they come in contact with the eye,
413 while more concentrated solutions may cause severe injuries. Long-term exposure to low levels of
414 hypochlorite can cause dermal irritation (ATSDR, 2002). Inhalation of chlorine gas released from
415 concentrated hypochlorite solutions may cause nasal irritation, sore throat, and coughing.

416

417 *Chlorine Dioxide*

418

419 Inhalation and dermal exposure are the main routes of concern for human exposure when chlorine dioxide
420 is used as a disinfecting and/or sanitizing agent for livestock facilities and/or equipment. Chlorine
421 dioxide is a severe respiratory and eye irritant. According to the Occupational Safety and Health
422 Administration (OSHA), inhalation can produce coughing, wheezing, respiratory distress, and congestion
423 in the lungs. Irritating effects in humans were intense at concentration levels of 5 ppm. OSHA has set a
424 limit of 0.1 parts of chlorine dioxide or chlorite per million parts of air (0.1 ppm) in the workplace during
425 an 8-hour shift, 40-hour workweek
426 (<http://www.osha.gov/SLTC/healthguidelines/chlorinedioxide/recognition.html>).

427

428 **Evaluation Question #12: Is there a wholly natural product which could be substituted for the**
429 **petitioned substance? (From 7 U.S.C. § 6517 (c) (1) (A) (ii).)**

430

431 Citric acid or other acids (e.g., acetic acids, ascorbic acid, citric acid, and vinegar) could be substituted for
432 bleach materials. Natural acids eliminate the growth of pathogens because many pathogens cannot grow
433 at pH levels below 4.5. Additionally, natural acids may possess bactericidal capabilities by: reducing the
434 pH; disrupting the membrane transport, permeability, and/or anion accumulation; or reducing internal
435 cellular pH by the dissociation of hydrogen ions from the acid (Parish et al., 2003). Many types of produce,
436 especially fruit, naturally possess significant concentrations of organic acids such as acetic, benzoic, citric,
437 malic, sorbic, and succinic acids. Citric acid is used as a drip irrigation cleaner, equipment cleaner,
438 chelating agent, and pH adjuster. Citric acid is biodegradable and considered environmentally safe.
439 According to the NOP Regulations (205.605(a)), nonorganic citric acid used as an ingredient in or on
440 processed products labeled as "organic" or "made with organic" must be produced by microbial
441 fermentation of carbohydrate substrates.

442

443 **Evaluation Question #13: Are there other already allowed substances that could be substituted for the**
444 **petitioned substance? (From 7 U.S.C. § 6518 (m) (6).)**
445

446 The following substances could be substituted for chlorine materials:
447

- 448 • **Hydrogen peroxide:** Hydrogen peroxide is an oxidizing agent that is widely used as a disinfectant
449 due to its reactive properties. The oxidizing potential of hydrogen peroxide is greater than
450 chlorine or chlorine dioxide. In home-use formulations, hydrogen peroxide diluted to between
451 three and ten percent is used medicinally as a cleanser for cuts and scrapes, whereas industrial
452 uses involve more concentrated solutions (30 percent or greater). In 1977, EPA registered
453 hydrogen peroxide as an antimicrobial pesticide approved only for indoor use on hard surfaces.
454 Use sites include agricultural premises, food establishments, medical facilities, and home
455 bathrooms. Hydrogen peroxide is registered for use in dairy/cheese processing plants, on food
456 processing equipment, and in pasteurizers in breweries, wineries, and beverage plants (EPA,
457 2003b). Unlike other chemical substance, hydrogen peroxide does not produce residues or gasses;
458 however, high concentrations of hydrogen peroxide are required for disinfection. Additionally,
459 hydrogen peroxide reacts with numerous substances and slowly decomposes into water and
460 oxygen.
461
- 462 • **Ozone:** Ozone is produced by dissociating oxygen molecules into oxygen atoms through an energy
463 source and subsequently colliding those atoms with oxygen molecules. Ozone is used in
464 wastewater treatment and is generated by imposing a high voltage alternating current (6 to 20
465 kilovolts) across a dielectric discharge. Ozone is a powerful oxidant, and it reacts with most toxic
466 organics. Ozone reacts with organic molecules in many ways, for example by: inserting oxygen
467 into a benzene ring; breaking double bonds to form aldehydes and ketones; and reacting with
468 alcohol to form organic acids. The following are advantages to using ozone: ozone is more
469 effective than chlorine in destroying viruses and bacteria; the ozonation process utilizes a short
470 contact time (approximately 10 to 30 minutes); there are no harmful residuals produced because
471 ozone decomposes rapidly; there is no regrowth of microorganisms, except for those protected by
472 the particulates; there are fewer safety problems associated with shipping and handling because
473 ozone is generated on-site; ozonation elevates the dissolved oxygen concentration of the effluent,
474 which in turn may eliminate the need for reaeration and also raise the level of dissolved oxygen in
475 the receiving stream (EPA, 1999c).
476

477 The following are disadvantages to using ozone: low dosage may not effectively inactivate some
478 viruses, spores, and cysts; ozonation is a more complex technology than is chlorine or UV
479 disinfection, requiring complicated equipment and efficient contacting systems; ozone is very
480 reactive and corrosive; ozonation is not economical for wastewater with high levels of suspended
481 solids, biochemical oxygen demand, chemical oxygen demand, or total organic carbon; ozone is
482 extremely irritating and possibly toxic, so off-gases must be eliminated to prevent worker
483 exposure; and the cost of treatment can be relatively high in capital and power intensiveness (EPA,
484 1999c).
485

486 Additional synthetic substances that could be substituted for bleach materials in organic livestock
487 production include the following: alcohols; ethanol-disinfectant and sanitizer; isopropanol-disinfectant
488 only; and phosphoric acid (allowed as an equipment cleaner, provided that no direct contact with
489 organically managed livestock or land occurs)
490 (<http://www.ams.usda.gov/nop/NOP/standards/ListReg.html>).
491

492 **Evaluation Question #14: Are there alternative practices that would make the use of the petitioned**
493 **substance unnecessary? (From 7 U.S.C. § 6518 (m) (6).)**
494

495 Steam sterilization is an alternative practice to bleach materials. Sterilization by steam under pressure is a
496 simple process that exposes the product to dry saturated steam at the desired temperature and pressure.
497 Generally, this process is carried out in a pressure vessel or retort designed to withstand the high

498 temperature and pressure. To be effective at killing pathogens, uniform temperature distribution is needed
499 (<http://www.engineeringreference.com/Sterilization/select%20sterilization.htm>).

500
501 UV radiation (generated from a special lamp) effectively destroys bacteria and viruses. A secondary
502 disinfectant must be used to prevent regrowth of microorganisms. UV radiation can be attractive as a
503 primary disinfectant for small systems because it is readily available, it produces no known toxic residuals,
504 it requires short contact times, and the equipment is easy to operate and maintain.

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