

# Copper Sulfate and Other Copper Products

## Crops

For Use as Plant Disease Control and  
For Use as Algicide and Invertebrate Pest Control

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### Identification of Petitioned Substance

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4 **Chemical Name:** Copper sulfate  
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6 **Other Names:** Copper (II) sulfate, cupric  
7 sulfate, copper sulfate pentahydrate also called  
8 bluestone, and blue vitriol.  
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10 **Trade Names:** Agritox, BSC Copper Fungicide,  
11 CP Basic Sulfate, TriBasic Copper Sulfate,  
12 Triangle Brand Copper Sulfate Crystal,  
13 Diamond Copper Sulphate (Bluestone), plus  
14 many others.  
15

### 16 Other Copper Products:

17 Copper hydroxide. Cuprous oxide. Copper  
18 carbonate. Copper ammonium carbonate.  
19 Copper oxychloride. Copper octanoate. More  
20 copper compounds are given below and listed  
21 in "Status."  
22

### 23 CAS Number:

24 Listed below.  
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### 26 Other Codes:

27 Listed below.  
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### CAS Number and U.S. EPA PC Code<sup>1</sup>

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Copper Product	Formula	CAS Number	EPA PC Code	EPA Registered
Copper Compounds Listed in 40 CFR 180.1021				
Basic copper carbonate	Cu(OH) <sub>2</sub> · CuCO <sub>3</sub>	1184-64-1	022901	Yes
Copper ammonium complex	Cu(NH <sub>3</sub> ) <sub>4</sub> <sup>2+</sup>	16828-95-8	022702	Yes
Copper ethylenediamine	C <sub>2</sub> H <sub>8</sub> N <sub>2</sub> Cu	13426-91-0	024407	Yes
Copper hydroxide	Cu(OH) <sub>2</sub>	20427-59-2	023401	Yes
Copper octanoate	C <sub>16</sub> H <sub>30</sub> CuO <sub>4</sub>	20543-04-8	023306	Yes
Copper oxychloride	Cu <sub>2</sub> Cl(OH) <sub>3</sub>	1332-65-6	023501	Yes
Copper oxychloride sulfate	3Cu(OH) <sub>2</sub> · CuCl <sub>2</sub> + 3Cu(OH) <sub>2</sub> · CuSO <sub>4</sub>	8012-69-9	023503	Yes
Copper salts of fatty and rosin acids		9007-39-0	023104	Yes
Copper sulfate basic	3Cu(OH) <sub>2</sub> · CuSO <sub>4</sub>	1344-73-6	008101	Yes
Copper sulfate pentahydrate	CuSO <sub>4</sub> · 5H <sub>2</sub> O	7758-99-8	024401	Yes
Copper oxide (cuprous)	Cu <sub>2</sub> O	1317-39-1	025601	Yes
Cu-triethanolamine complex	C <sub>6</sub> H <sub>15</sub> O <sub>3</sub> NCu <sup>2+</sup>	82027-59-6	024403	Yes
Copper ethanolamine complex	C <sub>2</sub> H <sub>7</sub> ONCu <sup>2+</sup>	14215-52-2	024409	Yes
Other Copper Compounds				
Copper oxide(cupric)	CuO	1317-38-0	042401	Yes
Copper ammonium carbonate	Cu(NH <sub>3</sub> )(HCO <sub>3</sub> ) <sub>2</sub>	33113-08-5	022703	Yes
Copper chloride basic	3Cu(OH) <sub>2</sub> · CuCl <sub>2</sub>	1332-40-7	008001	No
Copper sulfate (anhydrous)	CuSO <sub>4</sub>	7758-98-7	024408	No
Copper sulfate (monohydrate)	CuSO <sub>4</sub> · H <sub>2</sub> O	1332-14-5	024402	No

<sup>1</sup> U.S. EPA PC Code: The Office of Pesticide Programs, U.S. Environmental Protection Agency, assigns a unique six-digit number to a particular pesticide active ingredient or mixture of active ingredients. The U.S. EPA PC (Pesticide Chemical) Code is sometimes referred to as the Shaughnessy Code.

**57 Copper Sulfate and Other Copper Products:**

58  
59 The Federal Insecticide, Fungicide and Rodenticide Act (FIFRA) was amended in 1988 to accelerate the  
60 reregistration of products with active ingredients registered prior to November 1, 1984. On August 3, 1996,  
61 the Food Quality Protection Act of 1996 (FQPA) was signed into law. This Act amends FIFRA and the  
62 Federal Food, Drug and Cosmetic Act (FFDCA) to require reassessment of all existing tolerances for  
63 pesticides in food. FQPA also requires EPA to review all tolerances in effect on August 2, 1996, by August  
64 3, 2006.

65  
66 The U.S. Environmental Protection Agency (U.S. EPA) completed the “Coppers Reregistration Eligibility  
67 Decision (RED)” in July 2006 and published it in August 2006. This 2006 version was revised and  
68 published in May 2009 as the “Reregistration Eligibility Decision (RED) for Coppers – Revised May 2009”  
69 (hereafter referred to in this document as RED-Cu, 2009). RED-Cu (2009) incorporated public comments  
70 received after its 2006 version was published, reflected the latest status of the Office of Pesticide Programs  
71 initiatives (namely, the Endangered Species Program), updated the list of copper compounds technical  
72 registrants to reflect the latest companies which regain copper-containing technical registrations, and  
73 considered other decisions that occurred after the 2006 version was published.

74  
75 This 176-page RED-Cu (2009) included chemical overview; copper risk assessments; risk management,  
76 reregistration, and tolerance reassessment decision; and registrant’s responsibilities. RED-Cu (2009)  
77 assessed human health effects resulted from both agricultural and antimicrobial applications of copper-  
78 containing products. RED-Cu (2009) assessed ecological effects resulted from agricultural applications  
79 only but not from antimicrobial applications of copper products.

80  
81 Copper sulfate and other copper products given above actually are examples of copper products listed in  
82 RED-Cu (2009). As given in Table 3 (Copper compounds subject to reregistration) of RED-Cu (2009), more  
83 than 30 copper compounds were addressed, in the categories of copper sulfates, group II copper  
84 compounds, copper and oxides, copper salts, and other copper compounds. RED-Cu (2009) indicated that  
85 “agricultural copper pesticides are formulated using various forms of copper, which ultimately dissociates  
86 into the cupric ion, the active component of concern,” and “although there are several forms of copper-  
87 containing active ingredients under review, the active component of toxicological interest is the cupric  
88 ion.” For simplicity, copper sulfate will be used to represent copper sulfate and other copper products in  
89 this technical report, unless specifically noted.

**90 Previous Technical Reports:**

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93 1995 Technical Advisory Panel (TAP) Review - #5 Coppers, Fixed.  
94 2001 Crops – For use as algicide and invertebrate pest control (Copper Sulfate, 2001).

**96 Characterization of Petitioned Substance****97 Composition of the Substance:**

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99  
100 Copper sulfate, or cupric sulfate, exists as compounds with a different degree of hydration:  $\text{CuSO}_4 \cdot n\text{H}_2\text{O}$ .  
101 Copper oxide (CuO), or Cu(II), differs from cuprous oxide ( $\text{Cu}_2\text{O}$ ), or Cu(I), by copper’s oxidation status.  
102 Copper oxychloride is a compound with the chemical formula of  $\text{CuCl}_2 \cdot 3\text{Cu}(\text{OH})_2$ . Copper octanoate is  
103 the copper salt of octanoic acid which is an eight-carbon saturated fatty acid known by a common name of  
104 caprylic acid.

**105 Properties of the Substance:**

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107  
108 The anhydrous form of copper sulfate ( $\text{CuSO}_4$ ) is gray-white to pale green-white granules or powder or  
109 just white rhombic crystals, odorless, air sensitive, very water soluble, slightly soluble in methanol,  
110 insoluble in ethanol, and nonvolatile. The commonly encountered copper sulfate is the pentahydrate form

111 (CuSO<sub>4</sub> · 5H<sub>2</sub>O) granules, or powder, or crystals with bright blue color, and is hygroscopic<sup>2</sup> (Merck, 1960;  
112 MSDS-Copper Sulfate 1; Hebert, 1993). A common natural mineral of pentahydrate copper sulfate is  
113 chalcantite.

114  
115 Copper hydroxide, Cu(OH)<sub>2</sub>, is a pale blue, gelatinous solid.

116  
117 Copper oxide (CuO), or cupric oxide, is a black solid. Cuprous oxide (Cu<sub>2</sub>O) is a red-colored solid or  
118 powder and quickly changes to copper oxide in moist air. A natural mineral of cuprous oxide is the  
119 reddish mineral cuprite.

120  
121 Copper oxychloride, CuCl<sub>2</sub> · 3Cu(OH)<sub>2</sub>, is a blue to green odorless powder (MSDS-Copper Oxychloride).

122  
123 The commercial product of copper octanoate is a liquid (MSDS-Copper Octanoate). “Copper octanoate  
124 degrades to form free copper and the organic ligand octanoic acid. The free copper and native copper are  
125 indistinguishable and behave similarly in the natural copper cycle” (US EPA-Copper Octanoate).

126  
127 Table 4 (Copper chemical properties) of RED-Cu (2009) described the chemical properties of other copper  
128 compounds.

129

130

### 131 **Specific Uses of the Substance:**

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133 Copper compounds are used as fungicides, algicides, herbicides, a source of copper in animal nutrition,  
134 and as fertilizers. They are also used to kill slugs and snails in irrigation and municipal water treatment  
135 systems (Kamrin, 1997). In 2001, an additional petition to expand the use of copper sulfate for use as an  
136 algicide and to control invertebrates, specifically tadpole shrimp<sup>3</sup> in rice production was submitted to the  
137 National Organic Program (McElroy, 2001). This petition was approved by the National Organic  
138 Standards Board (NOSB).

139

140 Non-agricultural uses include germicide, textile mordant, leather industry, pigments, electric batteries,  
141 electroplating coatings, copper salts, reagent in analytical chemistry, medicine, wood preservative, process  
142 engraving and lithography, ore flotation, petroleum industry, synthetic rubber, steel manufacture, and  
143 treatment of natural asphalts.

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<sup>2</sup> Hygroscopy is the ability of a substance to attract water molecules from the surrounding environment through either absorption or adsorption.

<sup>3</sup> The following is quoted from Godfrey and Espino (1999): “Tadpole shrimp: Although they are crustaceans, tadpole shrimp resemble tadpoles in size, shape, color, and mobility. .... Adults deposit eggs singly on soil or on plants at the bottom of the field. They are highly resistant to drying and remain viable for several years in unfllooded soil. Most of the eggs hatch 1 to 3 days after spring flooding of the rice fields, but hatching may continue for 1 to 2 weeks. The young develop rapidly by a series of molts and resemble the adults in less than 24 hours. They feed on a variety of small animals and plants commensurate with their size as they grow and molt. The somewhat transparent molt skins may be mistaken for dead shrimp. .... Tadpole shrimp cause losses in seedling rice stands in two ways. First, they may chew off the coleoptiles, roots, and leaves of the seedling, and uproot seedlings with their digging and feeding activity, all of which may kill the plants. Second, their digging activities associated with egg laying muddy the water, reducing light penetration and thereby slow the growth of the submerged seedlings. Tadpole shrimp cause no injury to rice once leaves have reached the water surface and roots are well established in the soil.”

144  
 145 Detailed description of use profile was provided from p. 18 to p. 21 and in Appendix A (Copper refined  
 146 actual use rates for crops) of RED-Cu (2009). “Copper is a broad-spectrum fungicide, bactericide, aquatic  
 147 herbicide, algaecide and molluscicide for use on a variety of agricultural crops, ornamentals and turf,”  
 148 (RED-Cu, 2009). The maximum annual application rate for tree fruit and tree nuts was less than 20 lb Cu<sup>2+</sup>  
 149 A<sup>-1</sup> except the application rates for papaya (21.2 lb A<sup>-1</sup>), filbert (24 lb A<sup>-1</sup>), walnut (32 lb A<sup>-1</sup>) and mongo  
 150 (48.0 lb A<sup>-1</sup>). The maximum annual application rates were also listed for “field crops,” “small fruits,”  
 151 “vegetable,” “vines,” “ornamentals,” and “miscellaneous.” The maximum rate per application was from  
 152 0.4 to 2.5 ppm for direct aquatic uses.

153  
 154 RED-Cu (2009) also provided estimated usage of copper pesticides. The EPA’s Screening Level Usage  
 155 Analysis (SLUA) for copper hydroxide on 55 crops, and for copper sulfate pentahydrate on 47 crops was  
 156 listed (p. 21 of RED-Cu, 2009). “The CSTF<sup>4</sup> estimated that 9-11 million pounds of elemental copper in the  
 157 form of copper sulfate pentahydrate are applied each year solely for algae and weed control. Applied  
 158 Biochemists Company estimates that 300,000 pounds of elemental copper in various forms of complexed  
 159 copper compounds are applied annually for algae and weed control,” (RED-Cu, 2009). Several largest  
 160 applications were oranges, walnuts, and grapefruit, almonds, tomatoes and grapes.

161  
 162 **Approved Legal Uses of the Substance:**

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 164 See below in “Status”.

165  
 166 **Action of the Substance:**

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 168 The toxic action of copper is attributed to its ability to denature cellular proteins and to deactivate enzyme  
 169 systems in fungi and algae. The mode of action might be that cupric ions bind to various groups including  
 170 sulfidic groups, imidazoles, carboxyls, phosphate groups and thiol groups, and this binding causes non-  
 171 specific denaturing of proteins and cell leakage (Caldwell et al., 2006; RED-Cu, 2009). With respect to  
 172 mollusks, copper might disrupt peroxidase enzymes and affect the functioning of the surface epithelia  
 173 (RED-Cu, 2009).

<b>Status</b>
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 178 **Historic Use by Organic Growers:**

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 180 Copper sulfate historically has been widely used for plant disease control, and permitted by U.S. certifiers.

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 183 **U.S. Department of Agriculture:**

184  
 185 Copper sulfate and copper products are listed in several sections of the National Organic Standards as  
 186 given below:

187  
 188 **7 CFR § 205.601 Synthetic substances allowed for use in organic crop production.**

- 189  
 190 (a) As algicide, disinfectants, and sanitizer, including irrigation system cleaning systems.  
 191 (3) Copper sulfate – for use as an algicide in aquatic rice systems, is limited to one application per  
 192 field during any 24-month period. Application rates are limited to those which do not increase

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<sup>4</sup> CSTF: In support of the agricultural uses of copper, the Copper Sulfate Task Force (CSTF) was formed in 1986 to represent the interest of several registrants. There were 17 members in CSTF, as given in RED-Cu (2009).

193 baseline soil test values for copper over a timeframe agreed upon by the producer and accredited  
194 certifying agent.

195  
196 (e) As insecticides (including acaricides or mite control).

197 (3) Copper sulfate – for use as tadpole shrimp control in aquatic rice production, is limited to one  
198 application per field during any 24-month period. Application rates are limited to levels which do  
199 not increase baseline soil test values for copper over a timeframe agreed upon by the producer and  
200 accredited certifying agent.

201  
202 (i) As plant disease control.

203 (1) Coppers, fixed – copper hydroxide, copper oxide, copper oxychloride, includes products  
204 exempted from EPA tolerance, *Provided*, That, copper-based materials must be used in a manner  
205 that minimizes accumulation in the soil and shall not be used as herbicides.

206  
207 (2) Copper sulfate – Substance must be used in a manner that minimizes accumulation of copper in  
208 the soil.

209  
210 (j) As plant or soil amendments.

211 (6) Micronutrients – not to be used as a defoliant, herbicide, or desiccant. Those made from nitrates  
212 or chlorides are not allowed. Soil deficiency must be documented by testing.

213 (ii) Sulfates, carbonates, oxides, or silicates of zinc, copper, iron, manganese, molybdenum,  
214 selenium, and cobalt.

215  
216 **7 CFR § 205.603 Synthetic substances allowed for use in organic livestock production.**

217  
218 (b) As topical treatment, external parasiticide or local anesthetic as applicable.

219 (6) Copper sulfate.

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221  
222 **U.S. Environmental Protection Agency:**

223  
224 Copper sulfate and other copper compounds are registered as pesticides. As given above in “Copper  
225 Sulfate and Other Copper Products,” US EPA evaluated the use of copper compounds as pesticides and  
226 published “Reregistration Eligibility Decision (RED) for Coppers – Revised May 2009” (RED-Cu, 2009).

227  
228 In “IV Risk Management, Reregistration, and Tolerance Reassessment Decision” of RED-Cu (2009), EPA  
229 concluded that EPA had sufficient information on the human health and ecological effects (agricultural  
230 uses only) and determined the reregistration eligibility for copper-containing products to be used for  
231 agricultural uses, provided that the risk mitigation measures outlined in RED-Cu (2009) were adopted and  
232 label amendments were made to reflect those measures. The “agricultural uses” include terrestrial and  
233 aquatic crops, direct aquatic uses, and urban uses of copper products.

234  
235 In “C. Regulatory Position” of “IV Risk Management, Reregistration, and Tolerance Reassessment  
236 Decision,” RED-Cu (2009) provided decisions on the following items:

- 237  
238 1. FQPA (Food Quality Protection Act) Findings  
239 a. Risk Determination  
240 b. Determination of Safety to U.S. Population  
241 c. Determination of Safety to Infants and Children  
242 2. Endocrine Disruptor Effects  
243 3. Cumulative Risks  
244 4. Endangered Species  
245

246 Overall, the relevant risks of copper compounds are low (Hebert, 1993). In fact, two old tolerance  
247 regulations are revoked. Old regulation “40 CFR 180.136” was about the “3 ppm tolerance” for residues of

248 basic copper carbonate in or on pears of combined copper from post-harvest, and old regulation “40 CFR  
 249 180.538” was about the “1 ppm tolerance for copper residues in potable water.”  
 250

251 More copper compounds are added to “Table 25. List of Copper Compounds to Address under 40 CFR  
 252 §180.1021(4)(b)” as it is given below. Details are given in RED-Cu (2009).  
 253

254 **“Table 25. List of Copper Compounds to Address under 40 CFR §180.1021(4)(b)”**  
 255

256 Chemical Name	257 EPA PC Code	258 C.A.S. Number	259 Comments
260 Basic Copper Sulfate	008101	1344-73-6	261 No change
262 Copper Sulfate Pentahydrate	024401	7758-99-8	263 Needs to be added
264 Copper Chloride	008001	1332-40-7	265 No change
266 Copper Ammonium Carbonate	022703	33113-08-5	267 Needs to be added
268 Basic Copper Carbonate (malachite)	022901	1184-64-1	269 No change
270 Copper Hydroxide	023401	20427-59-2	271 No change
272 Copper Oxychloride	023501	1332-65-6	273 Needs to be added
274 Copper Oxychloride Sulfate	023503	8012-69-9	275 Needs to be added
276 Copper Ammonia Complex	022702	16828-95-8	277 Needs to be added
278 Copper in the form of chelates of citrate and gluconate	024405	10402-15-0	279 Needs to be added
280 Cuprous Oxide	025601	1317-39-1	281 No change
282 Copper Salts of Fatty and Rosin Acids	023104	9007-39-0	283 Needs to be added
284 Copper Ethylenediamine Complex	024407	13426-91-0	285 No change
286 Copper Octanoate	023306	20543-04-8	287 No change
288 <i>Copper Compounds to Remove</i>			
289 Cupric Oxide	042401	1317-38-0	290 Remove; no currently registered food uses.
291 Copper oleate	023304	10402-16-1	292 Remove; this compound was cancelled.
293 Copper linoleate	023303	7721-15-5	294 Remove; this compound was cancelled.
295 Bordeaux Mixture	None	None	296 Remove; active ingredient is copper sulfate, which is already included.
297 Copper Lime Mixtures	None	None	298 Remove; active ingredient is copper sulfate, which is already included.

293 After the two old tolerance regulations are revoked, several copper compounds are added, and several  
 294 other copper compounds are removed, as given above in “Table 25,” tolerance exemptions for residues of  
 295 copper in/on plant, animal and processed commodities are established under 40 CFR180.1021. The latest  
 296 40 CFR 180.1021 is presented below.  
 297

298 **40 CFR 180.1021 (Copper; exemption from the requirement of a tolerance**  
 299

- 300 (a) Copper is exempted from the requirement of a tolerance in cattle, meat; goat, meat; hog, meat;  
 301 horse, meat; sheep, meat; milk, poultry, fat; poultry, meat; poultry, meat byproducts; egg, fish,  
 302 shellfish, and irrigated crops when it results from the use of:

- 303  
304 (1) Copper sulfate as an algicide or herbicide in irrigation conveyance systems and lakes, ponds,  
305 reservoirs, or bodies of water in which fish or shellfish are cultivated.  
306 (2) Basic copper carbonate (malachite) as an algicide or herbicide in impounded and stagnant  
307 bodies of water.  
308 (3) Copper triethanolamine and copper monoethanolamine as an algicide or herbicide in fish  
309 hatcheries, lakes, ponds, and reservoirs.  
310 (4) Cuprous oxide bearing antifouling coatings for control of algae or other coatings for control of  
311 algae or other organisms on submerged concrete or other (irrigation) structures.  
312  
313 (b) The following, copper compounds are exempt from the requirement of a tolerance when applied  
314 (primarily) as a fungicide to growing crops using good agricultural practices:  
315

<b>Copper compounds</b>	<b>CAS Reg. No.</b>
Basic copper carbonate (malachite)	1184-64-1
Copper ammonia complex	16828-95-8
Copper ethylenediamine complex	13426-91-0
Copper hydroxide	20427-59-2
Copper octanoate	20543-04-8
Copper oxychloride	1332-65-6
Copper oxychloride sulfate	8012-69-9
Copper salts of fatty and rosin acids	9007-39-0
Copper sulfate basic	1344-73-6
Copper sulfate pentahydrate	7758-99-8
Cuprous oxide	1317-19-1

- 328  
329 (c) Copper sulfate pentahydrate (CAS Reg. No. 7758-99-8) is exempt from the requirement of a  
330 tolerance when applied as a fungicide to growing crops or to raw agricultural commodities after  
331 harvest, and as a bactericide/fungicide in or on meat, fat and meat by-products of cattle, sheep,  
332 hogs, goats, horses and poultry, milk and eggs when applied as a bactericide/fungicide to animal  
333 premises and bedding.  
334  
335 (d) Copper (II) hydroxide (CAS Reg. No. 20427-59-2) is exempt from the requirement of a tolerance  
336 when applied to growing crops or to raw agricultural commodities as an inert ingredient (for pH  
337 control) in pesticide products.  
338  
339

### **U.S. Food and Drug Administration:**

340  
341  
342 There are a number of copper compounds listed in the code of federal regulations, Title 21, Food and  
343 Drugs, which are regulated by the U.S. Food and Drug Administration. The allowable level of copper in  
344 drinking water is 1.0 mg L<sup>-1</sup> (21 CFR 165.110). Copper sulfate is also a direct food substance affirmed as  
345 generally recognized as safe (GRAS) (21 CFR 184.1261).  
346

### **International:**

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348  
349 CODEX - Copper in the form of copper hydroxide, copper oxychloride, (tribasic) copper sulfate, cuprous  
350 oxide, Bordeaux mixture and Burgundy mixture are listed in Annex 2 (Permitted substances for the  
351 production of organic foods), Table 2 (Substances for plant pest and disease control) of "Guidelines for the  
352 production, processing, labeling and marketing of organically produced foods" (CODEX-GL 32, 1999).  
353

354 CODEX - The proposed addition of copper octanoate to Table 2 in Annex 2 of "Guidelines for the  
355 production, processing, labeling and marketing of organically produced foods" (CODEX-GL 32, 1999) was  
356 assessed by the Food and Agriculture Organization of the United Nations in May 2010 (CODEX-CX/FL  
357 10/38/1, 2010).

358 Annex II.

359 Copper in the form of copper hydroxide, copper oxychloride, (tribasic) copper sulphate, cuprous  
360 oxide, copper octanoate: Fungicide. Up to 6 kg copper per ha per year. For perennial crops,  
361 Member States may, by derogation from the previous paragraph, provide that the 6 kg copper limit  
362 can be exceeded in a given year provided that the average quantity actually used over a 5-year  
363 period consisting of that year and of the four preceding years does not exceed 6 kg.

364  
365 European Union: European Union's regulation on organic production and labeling of organic products was  
366 published (EU-834/2007). The detailed rules for organic production and labeling were revised in  
367 September 2008 (EU-889/2008).

368  
369 European Union: Copper octanoate (cupric salt of fatty acid) for organic food production was amended  
370 into Annex II of Commission Regulation (EEC) No 2092/91 (EU-404/2008).

371  
372 Canada: Health Canada published a 47-page report of "Proposed re-evaluation decision - Copper  
373 pesticides" in 2009 (Copper Pesticides). Its primary status is very similar to US EPA's RED-Cu (2009), as it  
374 is stated in the document: "This program relies as much as possible on foreign reviews, typically United  
375 States Environmental Protection Agency (USEPA) Reregistration Eligibility Decision (RED) documents,"  
376 and "Copper is unlikely to affect non-target organisms when used according to the revised label  
377 directions."

378

#### Evaluation Questions for Substances to be used in Organic Crop or Livestock Production

379

380  
381 **Evaluation Question #1: (A) Does the substance contain an active ingredient in either of the following**  
382 **categories: copper and sulfur compounds, toxins derived from bacteria; pheromones, soaps,**  
383 **horticultural oils, fish emulsions, treated seed, vitamins and minerals; livestock parasiticides and**  
384 **medicines and production aids including netting, tree warps and seals, insect traps, sticky barriers, row**  
385 **covers, and equipment cleansers? (B) Does the substance contain synthetic inert ingredients that are not**  
386 **classified by the EPA as inerts of toxicological concern (i.e., EPA List 4 inerts)? (7 U.S.C. §**  
387 **6517(c)(1)(B)(i)). Does the synthetic substance contain inert ingredients which are not on EPA List 4, but**  
388 **are exempt from a requirement of a tolerance, per 40 CFR part 180?**

389

390 The substance copper, addressed in RED-Cu (2009), consists of copper sulfate and its relevant hydrates,  
391 group II copper compounds (such as copper chloride, copper hydroxide, and copper oxychloride), copper  
392 oxides (such as cuprous oxide), copper metal (for antimicrobial uses only), copper salts (such as copper  
393 salts of fatty and rosin acids), and other copper compounds (such as copper octanoate). Octanoate actually  
394 is one of the copper salts of fatty acids.

395

396 Copper sulfate,  $\text{CuSO}_4$ , contains sulfur. A common natural mineral of pentahydrate copper sulfate is  
397 chalcantite. Copper octanoate is also considered a "soap".

398

399 These copper compounds may be used "as is" without additional synthetic inert ingredients. Some  
400 formulated pesticide products may contain inert ingredients, in addition to copper as the active ingredient.

401

402 **Evaluation Question #2: Discuss whether the petitioned substance is formulated or manufactured by a**  
403 **chemical process, or created by naturally occurring biological processes. (7 U.S.C. § 6502 (21))**

404

405 As a pesticide, the substance copper refers to a group of copper compounds which could be manufactured  
406 or created in different ways from different sources.

407

408 Commercially, copper sulfate may be manufactured by dissolving scrap copper in hot concentrated  
409 sulfuric acid (Pimentel, 1981). It is not a simple dissolution like sugar dissolving in water. This  
410 "dissolving" is a chemical reaction in which copper metal is oxidized to cupric ions. Copper sulfate may



411 also be the by-products from processing copper ores, which are electro-refined or electrolytically processed  
412 to produce copper metal.

413  
414 Copper (II) hydroxide may be produced by mixing copper sulfate with sodium hydroxide. The solubility  
415 of copper hydroxide is much less than that of copper sulfate. When copper sulfate and sodium hydroxide  
416 are mixed, copper hydroxide is preferentially produced and precipitated out of solution. The copper in  
417 copper sulfate and in copper hydroxide is still cupric copper. Alternatively, copper hydroxide is  
418 manufactured by the electrolysis of water where copper metal is used as the anode. In this case, copper  
419 metal is converted to cupric ions in an electrochemical reaction.

420  
421 Natural mineral chalcantite is pentahydrate copper sulfate, and natural mineral hydrocyanite (Kirk-  
422 Othmer, 1982) is anhydrous copper sulfate. Copper (II) hydroxide is found in several natural minerals:  
423 azurite, malachite, antlerite, and brochantite. These naturally-occurring minerals potentially may be made  
424 into algicide or similar after proper processing such as breaking and grounding. However, natural  
425 minerals apparently contain more materials, such as several other heavy metals, than just copper  
426 compounds.

427  
428 The pentahydrate salt can be dehydrated to the intermediate hydrates and the anhydrous salt. After  
429 dehydration, the chemical properties of anhydrous copper sulfate are not different from that of  
430 pentahydrate salt. Dehydration is not necessarily a chemical process.

431  
432 Copper octanoate commercially is made into two copper soaps. These copper soaps are manufactured by  
433 combining a soluble copper fertilizer with a naturally-occurring fatty acid (US EPA-Copper Octanoate).  
434 Octanoic acid is readily found in coconut oils.

435  
436 **Evaluation Question #3: Describe the most prevalent processes used to manufacture or formulate the**  
437 **petitioned substance. Further, describe any chemical change that may occur during manufacture or**  
438 **formulation of the petitioned substance when this substance is extracted from naturally occurring plant,**  
439 **animal, or mineral sources. (7 U.S.C. § 6502 (21))**

440  
441 As mentioned in Question #2, copper sulfate pentahydrate is the most widely used form. Copper sulfate is  
442 often “the starting raw material for the production of many of the other copper salts. Today in the world  
443 there are more than 100 manufacturers and the world's consumption is around 200,000 tons per annum of  
444 which it is estimated that approximately three-quarters is used in agriculture, principally as a fungicide,”  
445 according to the Copper Development Association Inc<sup>5</sup> (Copper.ORG, 2010).

446  
447 According to (Copper.ORG, 2010), “in the production of copper sulphate virgin copper is seldom, if ever,  
448 used as the starting raw material. Copper ores are used in countries where these are mined. For the bulk of  
449 the world's production nonferrous scrap is the general source. The scrap is refined and the molten metal  
450 poured into water to produce roughly spherical porous pieces about the size of marbles which are termed  
451 ‘shot’. This shot is dissolved in dilute sulphuric acid in the presence of air to produce a hot saturated  
452 liquor which, if the traditional large crystals of copper sulphate are required, is allowed to cool slowly in  
453 large cooling vats into which strips of lead are hung to provide a surface for the crystals to grow on. If the  
454 granulated (snow) crystal grades are desired, the cooling process is accelerated by agitating the liquor in  
455 water cooled vessels.” In this process, the main chemical change is the oxidation of copper metal (the shot),  
456 Cu(0), to cupric ions, Cu(II).

457

---

<sup>5</sup> Copper.ORG (2010) claims that the Copper Development Association Inc. is “the market development, engineering and information services arm of the copper industry, chartered to enhance and expand markets for copper and its alloys in North America.”

458 Alternatively, “other methods of production are: by heating copper scrap with sulphur to produce copper  
459 sulphide which is then oxidised to form copper sulphate, by heating copper sulphide ores to produce  
460 copper oxide which is then treated with sulphuric acid to form copper sulphate, and by slow leaching in air  
461 of piles of low grade ore (Bacterial action is sometimes employed to hasten the process. A solution of  
462 copper sulphate drains away from such heaps)” (Copper.ORG, 2010). These processes are common  
463 chemical changes of inorganic oxidations and reductions.

464  
465 **Evaluation Question #4: Describe the persistence or concentration of the petitioned substance and/or its**  
466 **by-products in the environment. (7 U.S.C. § 6518 (m) (2))**

#### 467 Concentration of Copper in Soil

469  
470 Total Copper and Bio-available Copper: Copper is one of the minor elements found ubiquitously in natural  
471 environments. Its average concentration in the earth’s crust is 58 mg kg<sup>-1</sup> (Frank et al., 2005). Since copper  
472 held within aluminum-silicate minerals is not available to plants or not toxic to microorganisms, the  
473 leachable or bio-available copper<sup>6</sup> is pertinent to environmental issues such as toxicity or other ecological  
474 effects. The bio-available copper is one fraction of total copper in soil, but is referred as the “copper in  
475 soil.”

476  
477 Operationally Defined Copper in Soil: Total copper in a soil sample is not variable. Its concentration is the  
478 same, no matter how or where the soil sample is analyzed, at least conceptually. This bio-available copper  
479 is variable. The concentration of “copper in soil” depends on how copper is leached out of soil and  
480 measured, since the leaching solutions can be water only, 1 mol L<sup>-1</sup> potassium acetate, concentrated nitric  
481 acid, or other leaching solutions (e.g. Bogomolov et al., 1996; Gremion et al., 2004). A “water extraction at  
482 room temperature” is a weak extraction while an “extraction with concentrated nitric acid at raised  
483 temperature” is a strong extraction.

484  
485 Concentration of Copper in Soil: In Europe, copper in soil has been reported at 5-30 mg kg<sup>-1</sup> in general  
486 cropland, and 100-1,500 mg kg<sup>-1</sup> in vineyards (Besnard et al., 2001). US soils contain 6 to 65 mg kg<sup>-1</sup> of  
487 copper (Besnard et al., 2001). The average concentration of copper is 37 mg kg<sup>-1</sup> in California and about 16  
488 mg kg<sup>-1</sup> in the US soils (Holmgren et al., 1993). At the Pike Hill Copper Mine Superfund site (Orange  
489 Country, Vermont, USA) where copper ore was mined, concentrations of copper in surrounding areas  
490 were as high as 559 mg kg<sup>-1</sup> (Piatak et al., 2007). The background concentrations of copper in Ontario soils  
491 commonly average less than 25 mg kg<sup>-1</sup>, but can contain copper levels as high as 85 mg kg<sup>-1</sup> (Ontario, 2001)

#### 492 Persistence of Copper in Soil

493  
494 Because copper sulfate is highly water soluble, it is considered one of the more mobile metals in soils.  
495 However, because of its binding character, its leaching potential is low in all but sandy soils. In anoxic  
496 environment where sulfide exists, copper may precipitate as copper sulfide which is very insoluble and  
497 fixed to sediment.  
498

499  
500 When applied with irrigation water, copper sulfate does not accumulate in the surrounding soils. Some  
501 (60%) is deposited in the sediments at the bottom of the irrigation ditch, where it becomes adsorbed to clay,  
502 mineral, and organic particles. Copper compounds also settle out of solution (Kamrin, 1997).

503  
504 Copper may be chelated by soil organic substances, and becomes less available to crops when organic  
505 matter is increased. Addition of organic matter has been shown to prevent erosion, and retain copper in  
506 vineyard soils (Besnard et al., 2001). Soil pH affects the availability of copper, which decreases at higher  
507 pH in calcareous soils (Andreu and Gimeno-Garcia, 1999).  
508

---

<sup>6</sup> Bio-available copper, within this context, is the portion of copper which can be taken up into plants or affect microorganisms.

509 Soil erosion in hilly vineyard situations created a potential for contamination of water quality (Besnard et  
510 al., 2001).

511  
512 Copper is a metal that has a potential to build up and decrease the productivity, filtering capacity, and  
513 buffering capacity of soil (Andreu and Gimeno-Garcia, 1999). This may be more of a concern in fragile  
514 ecosystems such as marsh or wetlands than rice crops. When metals such as copper are applied to the soil  
515 they may: (a) remain in soil solution and run off in drainage water, (b) be taken up by plants, or (c) be  
516 retained by soil in soluble or insoluble forms. In a system that is seasonally wet and dry, there is  
517 continuous change in the availability of metals due to cycles of aerobic and anaerobic conditions affecting  
518 the soil redox potential. This may make such soils more vulnerable to enhanced solubility and toxicity of  
519 metals (Andreu and Gimeno-Garcia, 1999). Of the metals, copper is relatively more mobile (extractable)  
520 than cadmium, lead, zinc, nickel, or cobalt, but even so is retained in the soil for very long time periods. In  
521 a study that sampled the same site over a five-year period in a rice growing region of Spain, it was found  
522 that copper does, however, gradually decrease over time, unlike cadmium that has shown a tendency to  
523 increase (Andreu and Gimeno-Garcia, 1999). Copper is found in the upper levels of the soil profile, and  
524 decreases with depth.

525  
526 The environment fate of copper is further discussed in Question 9.

527  
528 **Factors Affecting Copper in Soil**

529  
530 Copper in a specific location greatly depends on the bedrock composition, weathering extent, and  
531 agricultural operations (crop rotation, fertilizer application, pesticide application, irrigation, crop harvest,  
532 etc). Copper levels in soils studied in Italy were found to be closely correlated to agricultural use  
533 (Facchinelli et al., 2000). An application of 10 lb A<sup>-1</sup> of copper sulfate pentahydrate, which is 25% copper as  
534 the active ingredient, would add 2.5 lb A<sup>-1</sup> of copper (Besnard et al., 2001; Gimeno-Garcia et al., 1996).  
535 Grape producers may apply 3-10 application per year of Bordeaux mix. Vineyard soils in Europe, which  
536 have seen intensive use of copper sulfate containing Bordeaux mixtures for 100 years, have concentrations  
537 ranging from 100-1,500 mg/kg in soil (Besnard et al., 2001).

538  
539 **Evaluation Question #5: Describe the toxicity, mode of action and breakdown products of the**  
540 **petitioned substance any known toxic or other adverse action of the substance and/or its breakdown**  
541 **products. (7 U.S.C. § 6518 (m) (2))**

542  
543 Copper is an element, it cannot break down any further via hydrolysis, metabolism, or any other  
544 degradation processes (RED-Cu, 2009).

545  
546 “Products containing certain copper compounds can cause severe eye, dermal, or inhalation irritation if  
547 exposed to the handler and/or applicator of that product,” according to U.S. EPA (RED-Cu, 2009). U.S.  
548 EPA “has reviewed all toxicity studies submitted for copper and has determined that the toxicological  
549 database is sufficient to assess the hazard from pesticides containing copper” (RED-Cu, 2009).

550  
551 **Acute Toxicity**

552  
553 The previous technical report (Copper Sulfate, 2001) discussed the acute toxicity of copper products.

554  
555 The section “Toxicity Summary for Copper” in “III Summary of Coppers Risk Assessment” of RED-Cu  
556 (2009) indicated that humans have homeostatic capabilities to regulate copper in the system, “copper  
557 generally has low acute toxicity,” and “there is no evidence of copper or its salts being carcinogenic.”  
558 Endpoints were not established to quantify any potential risks from exposure to copper (RED-Cu, 2009).

559  
560 Table 5 of RED-Cu (2009) listed the “Available Acute Toxicity Studies on Copper-Containing Compounds” .  
561 Twenty-two copper containing compounds were listed against the items of “Acute Oral LD<sub>50</sub>”, “Acute  
562 Dermal LD<sub>50</sub>”, “Acute Inhalation”, “Primary Eye Irritation”, “Dermal Irritation”, and “Dermal  
563 Sensitization”. For example, the values for copper sulfate pentahydrate are: 450-790 mg kg<sup>-1</sup> (Acute Oral

564 LD<sub>50</sub>), > 2000 mg kg<sup>-1</sup> (Acute Dermal LD<sub>50</sub>), none available (Acute Inhalation), severe eye irritation day 1 to  
565 day 21 (Primary Eye Irritation), and non-irritating (Dermal Irritation). Nothing is listed for "Dermal  
566 Sensitization". Table 5 was summarized in RED-Cu (2009) as:

567

568 "Copper generally has moderate to low toxicity (Toxicity Category II, III and IV)<sup>7</sup> based on  
569 acute oral, dermal and inhalation studies in animals. However, available studies indicate  
570 that some copper species may cause severe irritation (Toxicity Category I), such as copper  
571 sulfate pentahydrate, cuprous oxide, and copper 8-quinolinolate."

572

573 "All effects resulting from acute exposure to these copper-containing pesticides are due to  
574 acute body responses to minimize excessive absorption or exposure to copper. Given the  
575 role copper plays as an essential element to the human body, its ubiquitous nature in food  
576 and drinking water, the long-standing tolerance exemptions for the pesticidal use of copper  
577 on growing crops, as well as on meat, milk, poultry, eggs, fish, shellfish, and irrigated  
578 crops, and the lack of systemic toxicity resulting from copper, a quantitative acute toxicity  
579 assessment was not conducted for acute dietary, dermal, oral or inhalation exposures.  
580 Current available data in animals do not show any evidence of upper limit toxicity level  
581 that warrant determining acute toxicity endpoints."

582

#### 583 Sub-chronic and Chronic Toxicity

584

585 The previous technical report (Copper Sulfate, 2001) discussed the sub-chronic and chronic toxicity of copper  
586 products.

587

588 RED-Cu (2009) concluded that "based on available data, there is no evidence that warrants determining  
589 any dietary, oral, dermal or inhalation endpoints to quantify sub-chronic and chronic toxicity." Further,  
590 after providing some rationale, RED-Cu (2009) indicated that "available reproductive and developmental  
591 studies by the oral route of exposure generally indicate that the main concern in animals for reproductive  
592 and teratogenic effects of copper has usually been associated with the deficiency rather than the excess of  
593 copper. Current available data in animals do not show any evidence of upper limit toxicity level that  
594 warrant determining chronic toxicity endpoints for any potential routes of exposure."

595

#### 596 **Evaluation Question #6: Describe any environmental contamination that could result from the** 597 **petitioned substance's manufacture, use, misuse, or disposal. (7 U.S.C. § 6518 (m) (3))**

598

599 As given Question #4, copper exists ubiquitously in natural environment. "Although copper pesticides  
600 have been used for over one hundred years and several million pounds of copper are applied each year,  
601 there are relatively few reported incidents associated with copper compounds," (RED-Cu, 2009). The  
602 section of "Ecological Incidents" in "III Summary of Coppers Pesticides" of RED-Cu (2009) discussed 24  
603 incidents related to copper pesticide applications recorded in U.S. EPA's "Ecological Incident Information  
604 Systems." The most severe incident was the death of over one million fish in New York.

605

606 The event of fish kills in New York was reported by Preddice (2009) in the New York State Department of  
607 Environmental Conservation. The event occurred in the Hoosic River of Rensselaer County, New York, in  
608 2001. Over one million of fish were killed by acidic copper sulfate solution. Details were not given in the  
609 report. According to a local news paper, about 2,000 gallons of acidic copper sulfate, used to electroplate  
610 circuit boards, was accidentally spilled from a storage building at the Oak-Mitsui plant into the Hoosic  
611 River before 3:30 am, June 28, 2001. A seven-mile stretch of the river was contaminated. Most of the  
612 aquatic life, including brown and rainbow trout, was killed (Albany Times Union, 2001).

---

<sup>7</sup> As listed in 40 CFR 156.62, U.S. EPA establishes the four toxicity categories: I, II, III and IV. Toxicity category I is highly toxic and severely irritating, category II moderately toxic and moderately irritating, category III slightly toxic and slightly irritating, and category IV practically non-toxic and not an irritant. Toxicity category III substances cause eye irritation effects but the irritation effects are reversible within seven days. Toxicity category IV substances do not cause eye irritation effects.

613  
614 The report (Preddice, 2009) described the nine main causes of fish death in New York in the last ten years  
615 (2000 – 2009). Chlorine, manure, and pesticides were the leading three causes. The most significant fish  
616 kill, occurred 2001 in the Hoosic River, was not caused by a regulated use of copper sulfate as algicide or  
617 invertebrate pest control but was an accidental release of industry material to the environment, according  
618 to the local news paper.

619  
620 A 23-page review on the effect of copper on freshwater food chains and salmon was given by Woody  
621 (2007).

622  
623 **Evaluation Question #7: Describe any known chemical interactions between the petitioned substance**  
624 **and other substances used in organic crop or livestock production or handling. Describe any**  
625 **environmental or human health effects from these chemical interactions. (7 U.S.C. § 6518 (m) (1))**  
626

627 Chemically, copper sulfate is incompatible with strong reducing reagents and incompatible with finely  
628 powdered metals. It is very corrosive to steel and iron. It can react with magnesium, phosphates,  
629 hydroxylamine, acetylene gas, hydrazine, or nitromethane. A reaction may occur if mixed with beta-  
630 naphthol, propylene glycol, sulphathiazole and triethanolamine. The pH usually needs to be greater than  
631 pH 7 before a reaction will proceed (MSDS-Copper Sulfate 1; MSDS-Copper Sulfate 2; MSDS-Copper  
632 Sulfate 3). However, these are general chemical reactions and are not specific to organic farming.

633  
634 Copper is a naturally occurring substance with several oxidation states. Cupric copper has an oxidation  
635 state of +2 and is the most stable form under most environmental conditions, which is demonstrated by the  
636 natural existence of copper sulfate minerals such as chalcantite.

637  
638 Specific to agricultural applications, copper has been used as a fungicide as early as the mid-1700s, and has  
639 been used as fungicide, bactericide, aquatic herbicide, algaecide and molluscicide for use on a variety of  
640 agricultural crops, ornamentals and turf for several hundreds of years. “Unlike other pesticides for which  
641 EPA has followed a cumulative risk approach based on a common mechanism of toxicity, EPA has not  
642 made a common mechanism of toxicity finding as to the copper ion and any other substances, and the  
643 copper ion does not produce toxic metabolites produced by other substances. For the purposes of this  
644 tolerance action; therefore, EPA has not assumed that the copper ion has a common mechanism of toxicity  
645 with other substances,” (RED-Cu, 2009).

646  
647 **Evaluation Question #8: Describe any effects of the petitioned substance on biological or chemical**  
648 **interactions in the agro-ecosystem, including physiological effects on soil organisms, crops, and/or**  
649 **livestock. (7 U.S.C. § 6518 (m) (5))**  
650

651 As noted in the 2001 petition for copper sulfate used as algicide and for tadpole shrimp control (McElroy,  
652 2001), copper sulfate does kill algae and crustaceans. It also causes mortality of adult mosquito fish  
653 (*Gambusia affinis*) and three spined sticklebacks (*Gasterosteus aculeatus*) at levels of 8-10 mg kg<sup>-1</sup> in California  
654 (Johnson and Grant, 1977; Fry and Mulla, 1992).

#### 655 Effects on Soil Microorganisms

656  
657  
658 Copper is intended to be used as fungicides, algicides, and herbicides. The detrimental effects of copper on  
659 soil microorganisms including fungi are documented (Van-Zwieten et al., 2004; Norgrove, 2007; Lejon et  
660 al., 2008; and references cited therein). Copper was found to suppress rates of nitrogen fixation by  
661 *Rhizobium* under some situations at copper levels of 235 mg kg<sup>-1</sup> (Obbard and Jones, 2001; Mhatre et al.,  
662 1997). Microbial biomass carbon is reduced in metal contaminated soils, and these effects may last many  
663 years. A measure of soil enzyme activity indicated a large reduction of activity at high levels of copper  
664 (900 mg kg<sup>-1</sup>) with no reduction noted up to a medium level (140 mg kg<sup>-1</sup>) (Mhatre et al., 1997).

665  
666 The tolerance and adaptation of soil microorganisms to heavy metals such as copper is the subject of  
667 numerous researches (Blaszak and Plewacke, 2008; Leano and Pang, 2010; and the references cited therein).

668 Different mechanisms might explain the tolerance of soil microorganisms to copper: “the ability to  
669 passively extract metals from the cell, active transport of metal ions outside the cell, ability to mask metals  
670 by chelating them, enzymatic transformation of metal ions, creating vacuoles in which metal ions are  
671 gathered and immobilized in the form of polyphosphates, increased production of melanin and other  
672 pigments, ability to produce specific metal binding compounds inside the cell,” (Blaszak and Plewako,  
673 2008). Microorganism “community tolerance to specific metals increased the most when the same metal  
674 was added to the soil; for example, tolerance to Cu increased most in Cu-polluted treatments,” (Baath et al.,  
675 1998).

676  
677 The effects of copper on soil microorganisms depend on the soil (e.g. organic material content, and pH)  
678 (Lejon et al., 2008), the concentration of copper, and the species of microorganisms (Hashem, 1997;  
679 Ezzouhri et al., 2009). As in a general case, a substance’s “toxic” effect depends on its application dose.  
680 Soil microorganisms are under the influence of copper already. Soil contains copper, as discussed in  
681 Question 4, in the range of tens of mg kg<sup>-1</sup>. Numerous researches used much higher concentrations of  
682 copper, on the order of hundreds of mg kg<sup>-1</sup>, in order to observe the expected detrimental effects of copper  
683 on soil microorganisms. For example, copper was 18 mg kg<sup>-1</sup> in control soil, 125 mg kg<sup>-1</sup> in treated low-Cu  
684 soil and 282 mg kg<sup>-1</sup> in treated high-Cu soil in investigating the effect of metal-rich sludge amendments on  
685 the soil microbial community (Baath et al., 1998). The interpretation of experiment results was complicated  
686 by the soil moisture content, but no significant differences were observed in the microorganism activities  
687 between the control soil and the low-Cu soil.

688  
689 A soil containing 6.1 mg kg<sup>-1</sup> of copper was augmented to a weak soil containing 80 mg kg<sup>-1</sup> of copper and a  
690 strong soil containing 500 mg kg<sup>-1</sup> of copper in order to confirm the resistance of soil fungi to copper  
691 contamination (Blaszak and Plewako, 2008). A soil containing 60 mg kg<sup>-1</sup> of copper was treated to contain  
692 250 mg kg<sup>-1</sup> of copper in order for confirming the copper dynamics and impact on microbial communities  
693 in soils of variable organic status (Lejon et al., 2008). A soil was treated with copper acetate to contain 770  
694 mg kg<sup>-1</sup> of copper to see the effect of copper on microorganisms in soil (Lugauskas et al., 2005).

695  
696 A soil was treated with CuSO<sub>4</sub> to contain copper at following concentrations: 0 (control), 50, 100, 200, 400,  
697 and 800 mg kg<sup>-1</sup>. The copper contamination in laboratory soil microcosms was investigated. “SIR  
698 (substrate-induced respiration) was the most sensitive of the parameters measured with significant effects  
699 observed at Cu concentrations as low as 50 mg kg<sup>-1</sup>. Microbial biomass N and earthworm growth showed  
700 intermediate sensitivity with effects at 200 mg kg<sup>-1</sup> Cu. The least sensitive organism-level parameters were  
701 soil urease activity and nematode abundance, both showing significant effects only at 800 mg kg<sup>-1</sup> Cu. At  
702 the process-level, there was an inhibition of litter decomposition starting at 100 mg kg<sup>-1</sup> Cu, and a sharp  
703 increase in net N mineralization at 800 mg kg<sup>-1</sup> Cu,” (Bogomolov et al., 1996).

704  
705 Van-Zwieten et al. (2004) reviewed the copper impacts on soil biota. Significant impacts were observed  
706 when soil copper concentrations were greater than 150 mg kg<sup>-1</sup>.

707  
708 Soil microorganisms are most active in the surface soil and an “active” depth of top six-inch (0-15 cm)  
709 might be a fair estimate. For example, soil microorganisms were most active in the top 0-25 cm (0-9.8 inch)  
710 depth (Lugauskas et al., 2005). As discussed in Question 9, the increment of copper resulting from the  
711 application of copper at a yearly rate of 10 lb A<sup>-1</sup>, is 5.3 mg kg<sup>-1</sup> to the top six-inch soil. Assuming the active  
712 depth is the top 3-inch of soil, the increment of copper is 10.6 mg kg<sup>-1</sup>. The application of copper to mongo  
713 trees is 48 lb A<sup>-1</sup>.

714

715

#### Earthworms

716

717 Earthworms might be susceptible to heavy metals such as copper (Reinecke et al., 1997; Helling et al., 2000;  
718 Valenzuela, 2010). A reduction of abundance and biomass of two species of earthworms was found at low  
719 and medium levels of copper, and no earthworms present at high concentrations (Mahrtré, 2001). In that  
720 work (Mahrtré, 2001), soil copper levels were not given, but earthworm copper contents in the low and  
721 medium sites were 90-160 mg kg<sup>-1</sup> (Mahrtré, 2001).

722

723 In the experiment by Helling et al. (2000), earthworms (*Eisenia fetida*) were exposed to urine-free cattle  
724 manure substrate containing 4.02 (control), 8.92, 15.92, 39.47, 108.72, and 346.85 mg kg<sup>-1</sup> of copper. The  
725 growth of earthworms at exposures between 8.92 and 108.72 mg kg<sup>-1</sup> of copper, in terms of earthworm  
726 weight and mature worm percentage, was 70-80% of the growth of earthworms in the control substrate.  
727 The mature worm percentage was zero when the copper exposure was 346.85 mg kg<sup>-1</sup>.

728

729 Norgrove (2007) investigated the effects of copper fungicide on earthworm activity and impacts on cocoa  
730 yield over four years. The applications rates were high (about 2.8 lb Cu A<sup>-1</sup> year<sup>-1</sup>), low (0.93 lb A<sup>-1</sup> year<sup>-1</sup>)  
731 and zero, respectively. Actually, "cocoa yields were 2.5 times greater in the high spray treatment than in  
732 the low spray treatment. There were no significant differences in cast production between cacao spray  
733 treatments in the first 3 years. In year 4 only, cast production was significantly lower in the high spray  
734 treatment than in the no-spray control," (Norgrove, 2007).

735

736

### Effects on Crops

737

738 Soils contain tens of mg kg<sup>-1</sup> of copper. As discussed in Question 4, copper is bound to organic materials  
739 and clay minerals, and the availability of copper to crops depends on the soil acidity. Therefore, 25-140 mg  
740 kg<sup>-1</sup> of copper in acidic soils might be toxic to plants, but copper could reach 1,000 mg kg<sup>-1</sup> in soil with high  
741 organic matter before phytotoxicity<sup>8</sup> would occur (Erich, 1994).

742

743 Rehm and Schmitt (2009) stated that "copper (Cu) is an essential nutrient for plant growth, but because  
744 only a small amount is needed, it is classified as a micronutrient. .... The amount of Cu available to plants  
745 varies widely by soils. Available Cu can vary from 1 to 200 ppm (parts per million) in both mineral and  
746 organic soils as a function of soil pH and soil texture. The finer-textured mineral soils generally contain the  
747 highest amounts of Cu. The lowest concentrations are associated with the organic or peat soils.  
748 Availability of Cu is related to soil pH. As soil pH increases, the availability of this nutrient decreases.  
749 Copper is not mobile in soils. It is attracted to soil organic matter and clay minerals."

750

751 For crops of alfalfa, corn, soybeans, and wheat, the amount of copper is "deficient" at concentrations less  
752 than 2-5 mg kg<sup>-1</sup>, "low" at concentrations of 2-9 mg kg<sup>-1</sup>, "sufficient" at concentrations of 5-30 mg kg<sup>-1</sup>,  
753 "high" at concentrations of 20-50 mg kg<sup>-1</sup>, and "excessive" at concentrations greater than 50 mg kg<sup>-1</sup> (Rehm  
754 and Schmitt, 2009).

755

756 In high soil copper situations (600-900 ppm), while corn roots take up copper, it is not translocated to the  
757 aerial parts of the plant or the crop (Brun et al., 2001). Copper concentration in corn roots was shown to be  
758 as high in calcareous soils as low pH soil, showing that soil pH did not influence root uptake. Copper did  
759 increase in aerial plant parts at a lower pH. Copper was thought to be retained in root cell walls and not  
760 really taken up; however, high levels of copper inhibits root growth and damages root cells before affecting  
761 shoot growth (Brun et al., 2001).

762

763 **Evaluation Question #9: Discuss and summarize findings on whether the petitioned substance may be**  
764 **harmful to the environment. (7 U.S.C. § 6517 (c) (1) (A) (i) and 7 U.S.C. § 6517 (c) (2) (A) (i))**

765

766 US EPA's RED-Cu (2009) discussed the harmful effects on human being, terrestrial organisms, and aquatic  
767 organisms (as detailed below in "Ecological Exposure and Risk"), but it indicated that "the antimicrobial  
768 ecological assessment of copper compounds will be conducted at a later date." The effects of copper on soil  
769 microorganisms including fungi were discussed in Question 8.

---

<sup>8</sup> Phytotoxicity: is a term used to describe the degree of toxic effect by a compound on plant growth. Such damage may be caused by a wide variety of compounds, including trace metals, pesticides, salinity, phytotoxin or allelopathy.

770

771

## Copper in Soil

772

773 As given in Question #4, copper, at concentrations of tens of mg kg<sup>-1</sup>, exists ubiquitously in natural  
774 environment, and is one of the minor to trace components in soil.

775

## Addition of Copper to Soil

776

777

778 Copper used as a fungicide is applied as a foliar spray. Eventually, the applied copper ends up in the  
779 surface soil if not assimilated by plants and removed as crops. The application rate of copper to crops is  
780 expressed as pound of cupric ions per acre (lb Cu<sup>2+</sup>A<sup>-1</sup>) which is 454 g Cu<sup>2+</sup>A<sup>-1</sup> (or 1.12 mg dm<sup>-2</sup>). The soil  
781 cultivation depth is typically considered as six inches (or 1.52 dm)<sup>9</sup>. Assuming a soil density of 1400 g dm<sup>-3</sup>,  
782 an application rate of 1 lb A<sup>-1</sup> is equivalent to an addition of 0.526 mg kg<sup>-1</sup> to the top six-inch soil.

783

784 Most of the maximum annual application rates, as given in Appendix A of RED-Cu (2009), are less than 5  
785 lbs A<sup>-1</sup> for field crops and vegetable (clover, corn, soybean, asparagus, bean, carrot, etc), less than 10 lbs A<sup>-1</sup>  
786 for small fruits (blueberry, strawberry), and less than 5-10 lbs A<sup>-1</sup> for other crops. The equivalent addition  
787 of copper to soil, at an application rate of 10 lbs A<sup>-1</sup>, is 5.3 mg kg<sup>-1</sup> to the top six-inch soil.

788

789 The application rates are 10-20 lbs A<sup>-1</sup> for tree nuts (avocado, olive, coffee, etc). The highest rate, 48 lbs A<sup>-1</sup>,  
790 is applied to mango. Tree roots extend much deeper in soil than other crop roots such as carrot, in terms of  
791 taking nutrients (or toxic substance) from soil. The corresponding addition of copper to soil is on the order  
792 of several mg kg<sup>-1</sup>.

793

794

## Removal of Copper from Soil by Crops

795

796 Normal concentration of copper in plants is 5-20 mg kg<sup>-1</sup>. For a quick estimation, the crop yields and  
797 copper concentrations from a paper about copper uptake by Reddy et al. (1989) are used here.

798

	Grain yield (kg ha <sup>-1</sup> )	Leaf Cu (mg kg <sup>-1</sup> )	Stem Cu (mg kg <sup>-1</sup> )	Grain Cu (mg kg <sup>-1</sup> )
800 Soybeans	2988	14.4	11.4	19.9
802 Corn	3407	13.0	5.0	1.0

803

804 One acre is 0.404 hectares. The removal of copper was 24 g A<sup>-1</sup> by soybean grains or 1.4 g A<sup>-1</sup> by corn  
805 grains. The total removal of copper by soybean grain, leaf, and stem might not be greater than 300 g A<sup>-1</sup> (or  
806 0.5 lbs A<sup>-1</sup>). The total removal of copper by corn might also not likely to be greater than 300 g A<sup>-1</sup> (or 0.5 lbs  
807 A<sup>-1</sup>).

808

## Environmental Fate – Crop and Soil Application

809

810

811 The mobility of copper in soil depends on soil pH, soil composition (e.g. organic material, clay minerals),  
812 and agricultural operations (e.g. crop rotation, irrigation), as discussed in Question 4. “Because copper is  
813 an element, it cannot break down any further via hydrolysis, metabolism, or any other degradation  
814 processes. The free cupric ion has a high sorption affinity for soil, sediments and organic matter, and  
815 copper applied to the surface is not expected to readily move into groundwater” (RED-Cu, 2009).

816

<sup>9</sup> A certain soil depth is needed to correlate an application value which is mass per area (lb A<sup>-1</sup>) to a concentration which is mass per volume (or mass per mass, mg kg<sup>-1</sup>). Relevant to issues of plant nutrient or toxicity, a 6-inch (or 1-foot) depth is used for discussion simplicity and is assumed as the soil depth most (crop) plant roots would extend to (take nutrients or toxic from). Tree roots extend much deeper than 6 inches.



817 As given above, the majority of applied copper as a pesticide would remain in soil, resulting in an increase  
818 of copper concentration in soil over time with continued applications. Furthermore, “since copper is a  
819 naturally occurring element, there are always background concentrations of copper from which point and  
820 non-point sources cannot easily be distinguished. Aside from natural environmental releases of copper,  
821 there are other sources, such as pesticides, anti-foulants and wood preservatives, leaching from mining  
822 operations, industrial runoff, architectural uses, and brake pads. Therefore, concentrations of copper  
823 measured in soil or water can also reflect other point or non-point sources of copper besides pesticides,”  
824 (RED-Cu, 2009).

825  
826 “Copper is an essential nutrient required for proper homeostasis in all organisms. Most organisms have  
827 homeostatic mechanisms to process excess copper or to manage the deficiency of copper levels” (RED-Cu  
828 2009). Copper toxicity to crops might be possible if copper use is unregulated (Stehouwer and Roth, 2004).  
829 “Copper deficiencies are rare in Wisconsin. Most verified cases have involved small grains, lettuce, or  
830 onion grown in acid organic soils. Copper toxicity in some sandy soils has resulted from repeated use of  
831 copper-containing fungicides over many years,” (Schulte and Kelling, 1999).

#### 832 Environmental Fate – Water Application

833  
834  
835 An application rate of one pound per acre (1 lb Cu<sup>2+</sup> A<sup>-1</sup>, or 1.12 mg dm<sup>-2</sup>) is equivalent to an addition of  
836 one mg kg<sup>-1</sup> (one ppm) of copper to 0.112 m-deep water. An application rate of 18 lb A<sup>-1</sup> is needed to add  
837 one ppm of copper to a 2-meter deep pond. The target concentrations of copper are 0.1-1 ppm for algae  
838 and aquatic weeds control, and 1-2.5 ppm for snails, leeches, and other similar organism’s control.  
839 Appendix A of RED-Cu (2009) listed several direct aquatic application rates.

840  
841 The average concentration of dissolved copper in several hundreds of surface water samples collected  
842 nationwide was 2.61 µg L<sup>-1</sup> (ppb) (Table 7 of RED-Cu, 2009). Therefore, a direct aquatic application of  
843 copper, at ppm level, could cause a great disturbance to natural ecology in terms of copper concentration if  
844 released without further treatment.

845  
846 The fate of copper applied to water bodies could be quite complicated. Affecting factors could include  
847 copper compound (salts, oxides, hydroxides, and organic complexes), water pH, water redox potential  
848 (surface water is usually oxic, but deep water, or water containing high concentrations of dissolved organic  
849 materials, could be anoxic or even contain sulfide), concentration of suspended material, concentration of  
850 dissolved organic carbon and competing ligands, and other factors such as water movement. The fate of  
851 copper would become very mobile, stay as dissolved or be fixed to bottom sediment. In a no-outlet pond,  
852 the applied copper might eventually be deposited to the bottom sediment. Depending on the applied  
853 amount (proportional to targeted concentration and water depth), the accumulation of copper to bottom  
854 sediment could be significant, especially since the deposition of copper would be limited to the very top  
855 layer of sediment. For example, an application rate of 17 lb A<sup>-1</sup> would be equivalent to an addition of 27  
856 mg kg<sup>-1</sup> of copper to the top 5-cm (about two inches) of sediment.

857  
858 “Copper is an essential nutrient required for proper homeostasis in all organisms. Most organisms have  
859 homeostatic mechanisms to process excess copper or to manage the deficiency of copper levels. However,  
860 aquatic animals are exposed to copper by more than just dietary routes, and are more sensitive to copper  
861 than terrestrial animals. The mode of toxicity for aquatic organisms is different than for terrestrial animals  
862 in that copper rapidly binds and causes damage to the gill membranes, and interferes with osmoregulatory  
863 processes. Aquatic plants, which are target organisms for most direct aquatic uses of copper, are also more  
864 sensitive to copper than terrestrial plants,” (RED-Cu, 2009). With a direct aquatic application, all are  
865 affected, including fish, invertebrates, and plants. A 23-page review on the effect of copper on freshwater  
866 food chains and salmon was given by Woody (2007).

867  
868 The tolerances of these organisms to copper may vary, and some non-target species may be eliminated  
869 while targeted species are controlled. “The potential risk to aquatic organisms must be considered in  
870 conjunction with the environmental benefit intended for some uses of copper. Excessive algal growth in

871 lakes or ponds caused by high nutrient input can damage aquatic life by causing high oxygen demand, in  
872 some cases leading to eutrophication. In other cases, copper is used to control invasive aquatic plants  
873 which can out-compete and replace native plants, changing the ecosystem and reducing food sources for  
874 aquatic and terrestrial animals in or near the water. The use of copper for control of parasites (through  
875 snail control) benefits swimmers in recreational waters and fish that can be infected" (RED-Cu, 2009).

876

### 877 Ecological Exposure and Risk

878

879 Toxicity to Plants: One of the limiting factors in the use of copper compounds is their serious potential for  
880 phytotoxicity. Copper sulfate can kill plants by disrupting photosynthesis. Blue-green algae in some  
881 copper sulfate treated Minnesota lakes became increasingly resistant to the algicide after 26 years of use  
882 (Copper Sulfate, 2001; Kamrin, 1997). Copper is more available for plant uptake from soil when soil is  
883 acidic. Toxic plant levels could be reached at soil levels of 25-140 mg kg<sup>-1</sup> in acidic mineral soils. It is less  
884 available in soils rich in organic matter. Levels in soil with high organic matter could reach 1000 mg kg<sup>-1</sup>  
885 before phytotoxicity would occur (Erich 1994).

886

887 Effects on Birds: Copper sulfate is considered to be nontoxic to birds. It poses less of a threat to birds than  
888 to other animals. The lowest lethal dose is 1000 mg kg<sup>-1</sup> in pigeons and 600 mg kg<sup>-1</sup> in ducks. The oral LD<sub>50</sub>  
889 for Bordeaux mixture in young mallards is 2000 mg kg<sup>-1</sup> (Copper Sulfate, 2001; Kamrin 1997).

890

891 Effects on Aquatic Organisms: Copper sulfate is highly toxic to fish. Even at recommended rates of  
892 application, this material may be poisonous to trout and other fish, especially in soft or acid waters. Its  
893 toxicity to fish generally decreases as water hardness increases. Wurts provided the application rate of  
894 copper sulfate with respect to fish species and water alkalinity (Wurts). Fish eggs are more resistant than  
895 young fish fry to the toxic effects of copper sulfate. Copper sulfate is toxic to aquatic invertebrates, such as  
896 crab, shrimp, and oysters. The 96-hour LC<sub>50</sub> of copper sulfate to pond snails is 0.39 mg L<sup>-1</sup> (ppm) at 20°C.  
897 Higher concentrations of the material caused some behavioral changes, such as secretion of mucous, and  
898 discharge of eggs and embryos.

899

900 The previous Technical Advisory Panel (TAP) Review for Copper Sulfate, as an algicide and invertebrate  
901 pest control, indicated that bees might be endangered by Bordeaux mixture (Copper Sulfate, 2001).  
902 However, RED-Cu (2009) indicated that "available data from a honey bee acute toxicity study indicated  
903 that copper is practically nontoxic to honey bees, with an acute LD<sub>50</sub> > 100 µg/bee."

904

905 As it was given in Question #6, copper pesticides have been used for over one hundred years, but there  
906 were relatively few reported incidents associated with copper compounds.

907

908 Models were used by U.S. EPA to assess the ecological exposure and risk of copper application. The  
909 contents covered are:

910

a. Aquatic organisms

911

1. Freshwater fish and invertebrates (Agricultural uses, exposure via spray drift,  
912 uncertainties in freshwater animal risk assessment, aquatic uses, and urban uses)

913

2. Freshwater plants

914

3. Estuarine/marine fish and invertebrates

915

4. Estuarine/marine plants

916

b. Terrestrial Organisms

917

1. Birds and mammals (Copper exposure to birds and mammals, toxicity to birds and  
918 mammals, risk to birds and mammals, birds-orchard applications, birds-row crop  
919 applications, mammals-orchard applications, and mammals-row crop applications)

920

2. Nontarget insects

921

3. Terrestrial plants

922

c. Endangered species

923

1. Terrestrial organisms (Mammals, and birds)

924

2. Aquatic organisms (Freshwater animals, estuarine/marine, and plants)

925  
926 Selection of models, parameters of models, interpretation of modeling results, and limitations of models  
927 are discussed in p. 35-59 of RED-Cu (2009).

928  
929 **Evaluation Question #10: Describe and summarize any reported effects upon human health from use of**  
930 **the petitioned substance. (7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and 7 U.S.C. § 6518**  
931 **(m) (4))**

932  
933 In “III Summary of Coppers Risk Assessments” of RED-Cu (2009), human health risk, after aggregate or  
934 combined exposure to copper compounds, was adequately assessed. The basic considerations are that  
935 copper is naturally-occurring, ubiquitous in environment, copper itself is a nutrient, copper deficiency is  
936 more of a problem than copper over-exposure, the active assimilation of copper through routes of food,  
937 drink, air, non-occupational sources, and other exposure is efficiently modulated, excessively available  
938 copper is not assimilated but instead is actively excreted, and no systematic and carcinogenic effects are  
939 observed/confirmed. The overall conclusion is that copper, when used as pesticide following the label,  
940 would not cause toxic effects.

941  
942 Humans are exposed to copper primarily from food (organ meats, seafood, beans, nuts, and whole grains),  
943 and drinking water sources, as well as in the air. The estimated total daily oral intake of copper is between  
944 1 and 2 mg day<sup>-1</sup>. These values are higher than the recommended dietary allowance (RDA) of copper, as  
945 established by the National Academy of Science, ranging from 0.34 mg day<sup>-1</sup> in young children to 1.3 mg  
946 day<sup>-1</sup> for pregnant and lactating females. In a number of clinical trials, copper doses of 2-10 milligrams by  
947 mouth were safely used in patients (Hopkins Technology).

948  
949 However, copper deficiency seems a more consistent problem. RED-Cu (2009) stated that “the mechanisms  
950 for regulating total copper in the body appear to be efficient in maintaining a generally consistent level of  
951 copper needed for homeostasis. The efficiency of copper absorption varies greatly, depending on dietary  
952 intake. When dietary copper is high and more copper is absorbed, mainly through the gastrointestinal  
953 tract, excretion of copper from the body increases, protecting against excess accumulation of copper in the  
954 body. Depending on the copper status in the body at the time, approximately 20 to 60% of dietary copper  
955 may be absorbed. Copper absorption is also affected by other factors such as species, age, chemical form,  
956 and pregnancy. When copper intake is low, little copper is excreted from the body, protecting against  
957 copper depletion. Generally, current available data and literature studies indicate that there is a greater risk  
958 from the deficiency of copper intake than from excess intake. A deficiency of copper or a defect in copper  
959 carrying proteins may result in symptoms such as anemia, defective blood vessel development, or  
960 connective tissue symptoms.”

961  
962 **Evaluation Question #11: Describe all natural (non-synthetic) substances or products which may be**  
963 **used in place of a petitioned substance. (7 U.S.C. § 6517 (c) (1) (A) (ii)) Provide a list of allowed**  
964 **substances that may be used in place of the petitioned substance. (7 U.S.C. § 6518 (m) (6))**

965  
966 Elemental sulfur and liquid lime sulfur, as well as copper compounds, are used as standard fungicides for  
967 many years in organic production systems (Organic Production 1; Organic Production 2). Copper sulfate  
968 and copper hydroxide exist as natural minerals, as discussed in Question #2. Copper and sulfur products  
969 have different degrees of effectiveness for specific diseases on various crops (Caldwell et al., 2006). As  
970 given below, the use of copper sulfate still possesses several advantages.

971  
972 Copper compounds have historically been used in organic agriculture, and are widely used to control  
973 bacterial and fungal diseases of fruit, vegetable, nuts, and field crops (Kamrin, 1997; Boyer et al., 1994).  
974 Increasing concern about long-term build up in soil is particularly evident in Europe, where a history of  
975 high application rates has occurred. EU was supposed to propose a complete ban on all copper use,  
976 scheduled to take effect in May 2002 (Copper Sulfate, 2001). Instead, Commission Regulation (EC) No.  
977 889/2008 was published in September 2008, setting maximum limits for copper accumulation as 6 kg  
978 Cu/ha per year (5.36 lb A<sup>-1</sup>), and added copper octanoate (cupric salt of fatty acid) for organic food

979 production in 2009. This adjustment was assessed by the Food and Agriculture Organization of the United  
980 Nations in May 2010 (CODEX-CX/FL 10/38/1, 2010).

981  
982 Copper is very limited in mobility and availability in the soil, particularly in high pH soils and in  
983 association with high organic content of soils. Application rates used in rice production (a once yearly use,  
984 usually in a rotation of once every three years) does not appear to pose as high an environmental impact as  
985 levels applied for foliar disease control. However, use in aquatic systems presents additional concerns  
986 about impact on fish and other aquatic wildlife, and potential for water contamination.

987  
988 U.S. EPA recognized the advantages of using copper pesticides (RED-Cu, 2009):

989  
990 “Through extensive outreach to the public as well as additional comments and refined  
991 information provided by the user community, the Agency has determined that there are  
992 many benefits that support the significance and continued agricultural uses of copper  
993 pesticides. A significant benefit is that copper exposure from all sources, including use as a  
994 pesticide in agricultural settings, does not pose any human health concerns. Although there  
995 is still potential for ecological effects to non-target organisms, there are many benefits to  
996 retain agricultural uses of copper pesticides.”

997  
998 One of the benefits, for example, is that “based on its history of use for many centuries, there is little  
999 evidence to indicate any significant pest-resistance problems. ... .. Coppers are used in some Integrated  
1000 Pest Management (IPM) systems, alternated with some systemic fungicides that have a high risk of  
1001 developing resistance or have shown early indications of some pesticide resistance,” (RED-Cu, 2009).

1002  
1003 The specific areas where the benefits of coppers are significant were given by (RED-Cu, 2009) (p. 69-p. 72):

- 1004 a. Benefits of Copper Pesticides
- 1005 1. Terrestrial Uses
  - 1006 2. Aquatic Weeds and Algae: Aquaculture, drinking water, irrigation/conveyance  
1007 systems, and quiescent water bodies (recreational, ornamental). Alternatives
  - 1008 3. Aquatic Invertebrate Control (Leech, tadpole shrimp, and freshwater snails)

1009  
1010  
1011 **Evaluation Question #12: Describe any alternative practices that would make the use of the petitioned**  
1012 **substance unnecessary. (7 U.S.C. § 6518 (m) (6))**

1013  
1014 Several strategies for organic crops are rotating crops, selecting resistant plants and cultivars, keeping out  
1015 any materials that are contaminated with pathogens or diseased plants, finding disease suppressive soils,  
1016 managing nutrients, and controlling diseases, such as given in “Plant disease management for organic crops”  
1017 by Koike et al. (2000), “Sustainable management of soil-borne plant diseases” by Sullivan (2004), and “Pesticides  
1018 and organic farming – a last resort” by Soil Association – Organic Standard (Soil Association-Information  
1019 Sheet).

1020  
1021 Plant diseases may be managed by the “Strategies of Integrated Pest Management” (IPM). IPM “is an  
1022 effective and environmentally sensitive approach to pest management that relies on a combination of  
1023 common-sense practices. IPM programs use current, comprehensive information on the life cycles of pests  
1024 and their interaction with the environment. This information, in combination with available pest control  
1025 methods, is used to manage pest damage by the most economical means, and with the least possible  
1026 hazard to people, property, and the environment. The IPM approach can be applied to both agricultural  
1027 and non-agricultural settings, such as the home, garden, and workplace. IPM takes advantage of all  
1028 appropriate pest management options including, but not limited to, the judicious use of pesticides. In  
1029 contrast, *organic* food production applies many of the same concepts as IPM but limits the use of pesticides  
1030 to those that are produced from natural sources, as opposed to synthetic chemicals,” (US EPA-IPM).

1031  
1032 A “Database of IPM Resources (DIR)” (Vegetable-IPM) is provided by the Integrated Plant Protection  
1033 Center – Oregon State University, including sources of information for vegetable disease control methods.

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### Crop rotation

Crop rotation is that the succeeding crops are of a different genus, species, subspecies, or variety than the previous crop on a field. Some benefits of crop rotation are the reduced insect and disease problems, and beneficial residual herbicide carryover (Peel, 1998; Ashley, 1994.)

The initial petition (McElroy, 2001) submitted to National Organic Program to expand the use of copper sulfate notes that occasional use of copper sulfate is needed in situations where rice is directly seeded into flooded fields. Direct-seeding is common in the Americas, southern Europe, Australia, India, Sri Lanka, Malaysia and Thailand (Luh, 1991). It is done where production is highly mechanized, but labor is not available or economically justified for direct transplanting.

### Cultural Control

Tadpole shrimp are not a problem in transplanted rice, and are in fact encouraged as a method of biological weed control. Japanese literature has many references to efficacy and use of tadpole shrimp (Igarashi, 1995; Yonekura, 1979; Matsunaka, 1975).

In addition to transplanting rice, direct seeding by drilling seed before flooding is practiced in some areas. This does not seem to be the practice in California, and has limitations regarding weed control and soil type (Luh, 1991).

Most tadpole shrimp eggs hatch within 2 days after contact with water. Immediate seeding after flooding reduces the potential for plant injury. Extension publications recommend seeding basins in sequence as they fill with water. However, windy weather conditions can prevent the seeding operation from happening in a timely way.

### Draining Control

Since tadpole shrimp are aquatic in their damaging stage, draining is an alternative to chemical control. The draining should not take place until four to five days after initial flood so the maximum egg hatch would have occurred. The draining time will vary due to soil type and weather but should continue for at least 24 hours after all standing water is gone. Tadpole shrimp will gather in standing water in low areas and will re-infest the field if the drain period is too short. Reflooding may result in some tadpole shrimp from previously unhatched eggs, but they would be in noneconomic numbers and less likely to damage the older, firmer rooted seedlings.

Draining as a control measure has negative aspects such as fertilizer loss, encouragement of weeds, or interruption of weed control procedures, interruption of pesticide holding requirements, and the economics of irrigation (Godfrey and Espino, 1999).

### Alternate Flooding and Draining

Flooding and draining before planting will expose hatched tadpole shrimp to desiccation if adequate time is allowed. Any soil cultivation following the drain period may bring viable, unhatched shrimp eggs to the soil surface for possible infestation upon reflooding, however.

Tadpole shrimp eggs are adapted to alternate periods of drying and wetting, and will not hatch if they do not receive a drying period. Suppression of tadpole shrimp hatch was very high when soil moisture levels did not drop below 25% and resulted in egg mortality (Fry and Mulla, 1992). It seems possible, though it may not be practical, to manipulate soil water levels on a cyclical basis to reduce populations.

1087 Algae growth is also aggravated by delayed seeding and warm temperatures that encourage algae growth  
1088 before rice seedlings emerge. Water management strategies can be manipulated, and shallow water (0 to 2  
1089 inches) promotes the growth of all rice weeds. Intermittent draining, particularly early in the season to  
1090 control algae, may allow other weed seedlings to establish that would not have survived a continuous  
1091 flood. Nitrogen and phosphate fertilizers can affect algae growth. Algae grows more vigorously and may  
1092 become well-established when high rates of nitrogen and phosphorous are left on the soil surface.

#### 1094 Organic Apple Project

1095  
1096 REPCO was a project conducted in EU to contribute to the replacement of copper fungicides in organic  
1097 agriculture by new measures for control of downy mildew in grapevine and scab in apple. A 70-page  
1098 report was produced (Kohl, 2007). The report covered the project from November 1, 2003 to October 31,  
1099 2007. It suggested that the project results “strongly support EU policies to replace the use of copper  
1100 fungicides in organic agriculture in near future.” The REPCO project resulted in finding “a number of  
1101 potential new compounds, Yucca extracts, and a formulated antagonist with high potentials for future scab  
1102 control,” (Heijne et al., 2008). However, as given above in “International” status, copper sulfate is still  
1103 accepted by CODEX and European Union.

1104  
1105 Primary disease organisms of concern in Michigan are apple scab and fire blight. Farmers have options in  
1106 managing these diseases including: “1) varieties of apples that have varying degrees of resistance to the  
1107 pathogens; 2) hygienic practices and scouting that limit that quantity of inoculum in and around the  
1108 orchard; 3) a system of forecasting when cumulative environmental factors favor an infection by the  
1109 pathogen; and 4) once such conditions are forecasted, spray applications may reduce infection,”  
1110 (Schwaillier, 2006). The four approved spray products are lime-sulfur, copper, Serenade, and compost tea.  
1111 Copper is used for very high risk of the disease infection.

1112  
1113 The document of “Disease management guidelines for organic apple production in Ohio” (Ellis, 2008)  
1114 provided excellent contents such as “Disease that need to be considered within the IPM program,”  
1115 “Disease management options for organic production systems,” and “Approaches toward reducing the use  
1116 of fungicides for scab control.” It also provided links for additional information about “Organic insect and  
1117 disease management.” The documents of “Organic small fruit disease management guidelines” (Organic  
1118 Production 1) and “Integrated management of grape diseases” (Organic Production 2) provided  
1119 information about fungicides for use in organic production systems. For example, ten “alternative disease  
1120 control products” were discussed in these documents.

1121  
1122 Additional information about tree fruits are available from “Backyard orchard: apples and pears,” (Swift et  
1123 al., 2007), “Using common pesticides on backyard tree fruits,” (Longstroth, 2007), “Home tree & small fruit  
1124 pest management guide,” (Faubert et al., 2000), and “Disease management for fruit trees after crop loss,”  
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