



BEFORE THE UNITED STATES DEPARTMENT  
OF AGRICULTURE  
AGRICULTURE MARKETING SERVICE

In the Matter of Milk in California  
Notice of Hearing on a Proposal to  
Establish a Federal Milk Marketing  
Order

7 CFR Part 1051  
Docket No.: AO-15-0071  
AMS-DA-14-0095

Clovis, California, November 2015

Exhibits to Testimony of Dr. William Schiek  
Part 3

**Table 13.**

**Historical Data used to calculate CA spread to NDPSR Prices**

Date	CME butter CDFA	CA Butter CDFA	NDPSR Butter	CME 40 lbs CDFA	CA cheddar 40 lbs	NDPSR Cheddar (block only)	CME 40 lbs average from CME	CA plants NFDIM 26th-25th	NDPSR NFDIM	DMN Western Whey 26th-25th	NDPSR Whey
Jan-02	\$1.3500	\$1.3152	\$1.3324	\$1.3261	\$1.2633	\$1.2660	\$1.3242	\$0.9054	0.9161	\$0.2438	\$0.2747
Feb-02	\$1.2544	\$1.2208	\$1.2480	\$1.2250	\$1.2753	\$1.2904	\$1.2076	\$0.9031	0.9121	\$0.2250	\$0.2334
Mar-02	\$1.2479	\$1.2178	\$1.2333	\$1.2050	\$1.1841	\$1.2000	\$1.2130	\$0.9016	0.906	\$0.2128	\$0.2066
Apr-02	\$1.1842	\$1.1408	\$1.1720	\$1.2448	\$1.2092	\$1.2210	\$1.2448	\$0.9013	0.8975	\$0.2013	\$0.1948
May-02	\$1.0679	\$1.0222	\$1.0525	\$1.2099	\$1.2106	\$1.2213	\$1.2009	\$0.8997	0.8972	\$0.1755	\$0.1759
Jun-02	\$1.0448	\$1.0151	\$1.0343	\$1.1457	\$1.1563	\$1.1655	\$1.1299	\$0.8996	0.9005	\$0.1588	\$0.1639
Jul-02	\$1.0260	\$0.9944	\$1.0112	\$1.0764	\$1.0873	\$1.0898	\$1.0889	\$0.8993	0.9033	\$0.1453	\$0.1545
Aug-02	\$1.0002	\$0.9622	\$0.9925	\$1.1561	\$1.0996	\$1.1030	\$1.1575	\$0.9003	0.9074	\$0.1465	\$0.1571
Sep-02	\$0.9588	\$0.9343	\$0.9431	\$1.1807	\$1.1408	\$1.1412	\$1.2041	\$0.9022	0.9096	\$0.1575	\$0.1755
Oct-02	\$1.0227	\$0.9849	\$0.9945	\$1.2302	\$1.2318	\$1.2431	\$1.1950	\$0.9061	0.9165	\$0.1860	\$0.2131
Nov-02	\$1.0371	\$0.9928	\$1.0107	\$1.0835	\$1.1038	\$1.1211	\$1.0891	\$0.9101	0.9177	\$0.2088	\$0.2223
Dec-02	\$1.1139	\$1.0868	\$1.0926	\$1.1290	\$1.1005	\$1.1075	\$1.1311	\$0.8594	0.8682	\$0.2191	\$0.1965
Jan-03	\$1.0982	\$1.0629	\$1.0872	\$1.1443	\$1.1090	\$1.1225	\$1.1507	\$0.8122	0.8207	\$0.1933	\$0.1728
Feb-03	\$1.0471	\$1.0386	\$1.0476	\$1.1229	\$1.1329	\$1.1508	\$1.0920	\$0.8035	0.8111	\$0.1616	\$0.1632
Mar-03	\$1.0823	\$1.0532	\$1.0546	\$1.0694	\$1.0628	\$1.0725	\$1.0817	\$0.8030	0.8051	\$0.1528	\$0.1599
Apr-03	\$1.0917	\$1.0584	\$1.0736	\$1.1136	\$1.0808	\$1.0924	\$1.1225	\$0.8021	0.803	\$0.1460	\$0.1582
May-03	\$1.0888	\$1.0583	\$1.0743	\$1.1431	\$1.1203	\$1.1227	\$1.1421	\$0.8008	0.804	\$0.1360	\$0.1450
Jun-03	\$1.1104	\$1.0705	\$1.0797	\$1.1649	\$1.1249	\$1.1400	\$1.1864	\$0.8023	0.804	\$0.1366	\$0.1396
Jul-03	\$1.1833	\$1.1309	\$1.1196	\$1.4655	\$1.2935	\$1.3177	\$1.5123	\$0.8031	0.8072	\$0.1468	\$0.1470
Aug-03	\$1.1835	\$1.1450	\$1.1578	\$1.5958	\$1.5095	\$1.5332	\$1.6000	\$0.8016	0.8105	\$0.1685	\$0.1615
Sep-03	\$1.1652	\$1.1270	\$1.1332	\$1.6000	\$1.5505	\$1.5786	\$1.6000	\$0.8034	0.8111	\$0.1803	\$0.1755
Oct-03	\$1.1829	\$1.1560	\$1.1611	\$1.6000	\$1.5493	\$1.5781	\$1.5876	\$0.8053	0.8109	\$0.1913	\$0.1892
Nov-03	\$1.1998	\$1.1710	\$1.1881	\$1.4288	\$1.4928	\$1.5000	\$1.3932	\$0.8093	0.813	\$0.1950	\$0.1947
Dec-03	\$1.2956	\$1.2529	\$1.2557	\$1.3453	\$1.4024	\$1.3551	\$1.3383	\$0.8055	0.807	\$0.1848	\$0.1941
Jan-04	\$1.3743	\$1.3713	\$1.3632	\$1.3029	\$1.2758	\$1.3079	\$1.3062	\$0.8023	0.8062	\$0.1706	\$0.1801
Feb-04	\$1.6579	\$1.6289	\$1.6582	\$1.3688	\$1.3248	\$1.3165	\$1.3958	\$0.8015	0.8064	\$0.1631	\$0.1677
Mar-04	\$2.1275	\$2.0264	\$2.0994	\$1.7439	\$1.5333	\$1.5212	\$1.8197	\$0.8038	0.8101	\$0.1666	\$0.1817
Apr-04	\$2.2052	\$2.1490	\$2.1994	\$2.1404	\$1.9709	\$2.0001	\$2.1687	\$0.8116	0.8171	\$0.2208	\$0.2602
May-04	\$2.0958	\$2.1293	\$2.1385	\$2.0634	\$2.0938	\$2.1289	\$1.9925	\$0.8218	0.8383	\$0.2631	\$0.2992
Jun-04	\$1.9160	\$1.9217	\$1.9290	\$1.7648	\$1.8541	\$1.8509	\$1.7105	\$0.8333	0.8497	\$0.2683	\$0.2890
Jul-04	\$1.7818	\$1.8000	\$1.8269	\$1.4279	\$1.5465	\$1.5661	\$1.4486	\$0.8356	0.8513	\$0.2356	\$0.2607
Aug-04	\$1.5630	\$1.5482	\$1.6101	\$1.5636	\$1.4759	\$1.4927	\$1.5734	\$0.8437	0.8584	\$0.2181	\$0.2246
Sep-04	\$1.7369	\$1.7196	\$1.7278	\$1.5660	\$1.5524	\$1.5694	\$1.5702	\$0.8457	0.8639	\$0.2160	\$0.2162
Oct-04	\$1.6863	\$1.6833	\$1.7000	\$1.5174	\$1.5088	\$1.5270	\$1.5170	\$0.8476	0.8565	\$0.2266	\$0.2247
Nov-04	\$1.8558	\$1.8624	\$1.8224	\$1.6613	\$1.5271	\$1.5685	\$1.6960	\$0.8478	0.857	\$0.2410	\$0.2367
Dec-04	\$1.7705	\$1.8214	\$1.8122	\$1.6397	\$1.7019	\$1.7404	\$1.5923	\$0.8663	0.8713	\$0.2528	\$0.2423
Jan-05	\$1.5725	\$1.5544	\$1.5592	\$1.5766	\$1.5347	\$1.5216	\$1.6269	\$0.8801	0.8906	\$0.2584	\$0.2463

**Table 13.**

Date	CME butter CDFA	CA Butter CDFA	NDPSR Butter	CME 40 lbs CDFA	CA cheddar 40 lbs	NDPSR Cheddar (block only)	CME 40 lbs average from CME	CA plants NFDN 26th-25th	NDPSR NFDN	DMN Western Whey 26th-25th	NDPSR Whey
Feb-05	\$1.6071	\$1.5833	\$1.5945	\$1.5299	\$1.5429	\$1.5618	\$1.4929	\$0.8865	0.899	\$0.2625	\$0.2478
Mar-05	\$1.5543	\$1.5375	\$1.5549	\$1.5204	\$1.4829	\$1.5048	\$1.5317	\$0.8946	0.9083	\$0.2700	\$0.2513
Apr-05	\$1.5179	\$1.4914	\$1.5287	\$1.5733	\$1.5155	\$1.5484	\$1.5413	\$0.9007	0.9156	\$0.2769	\$0.2580
May-05	\$1.4025	\$1.3835	\$1.4046	\$1.4745	\$1.4594	\$1.4840	\$1.4774	\$0.9109	0.9289	\$0.2859	\$0.2603
Jun-05	\$1.4923	\$1.4603	\$1.4427	\$1.4921	\$1.4719	\$1.4793	\$1.5065	\$0.9048	0.9259	\$0.2945	\$0.2696
Jul-05	\$1.6402	\$1.6090	\$1.6156	\$1.5239	\$1.5165	\$1.5114	\$1.5035	\$0.9201	0.9389	\$0.3054	\$0.2794
Aug-05	\$1.6665	\$1.6332	\$1.6355	\$1.4195	\$1.4205	\$1.4160	\$1.4249	\$0.9374	0.9601	\$0.3100	\$0.2869
Sep-05	\$1.7098	\$1.6751	\$1.6877	\$1.5384	\$1.4824	\$1.4683	\$1.5639	\$0.9500	0.9705	\$0.3173	\$0.2960
Oct-05	\$1.6427	\$1.6181	\$1.6363	\$1.4849	\$1.5000	\$1.5128	\$1.4470	\$0.9682	0.9794	\$0.3219	\$0.3038
Nov-05	\$1.4627	\$1.4251	\$1.4578	\$1.3808	\$1.3945	\$1.3927	\$1.3756	\$0.9724	0.9835	\$0.3280	\$0.3149
Dec-05	\$1.3648	\$1.3359	\$1.3680	\$1.4304	\$1.4063	\$1.3845	\$1.4224	\$0.9743	0.9899	\$0.3384	\$0.3242
Jan-06	\$1.3553	\$1.3210	\$1.3387	\$1.3581	\$1.3709	\$1.3826	\$1.3335	\$0.9359	0.9614	\$0.3466	\$0.3416
Feb-06	\$1.2092	\$1.1908	\$1.2374	\$1.2146	\$1.2575	\$1.2632	\$1.1989	\$0.8737	0.8833	\$0.3515	\$0.3531
Mar-06	\$1.1690	\$1.1478	\$1.1647	\$1.1586	\$1.1486	\$1.1561	\$1.1638	\$0.8480	0.8697	\$0.3381	\$0.3409
Apr-06	\$1.1580	\$1.1315	\$1.1436	\$1.1667	\$1.1591	\$1.1615	\$1.1651	\$0.8363	0.8429	\$0.3125	\$0.3054
May-06	\$1.1767	\$1.1477	\$1.1635	\$1.1775	\$1.1533	\$1.1569	\$1.1855	\$0.8173	0.8288	\$0.3031	\$0.2805
Jun-06	\$1.1698	\$1.1367	\$1.1513	\$1.2011	\$1.1879	\$1.1971	\$1.1924	\$0.8063	0.8221	\$0.2910	\$0.2808
Jul-06	\$1.1516	\$1.1206	\$1.1340	\$1.1643	\$1.1606	\$1.1676	\$1.1630	\$0.8149	0.83	\$0.2906	\$0.2810
Aug-06	\$1.2742	\$1.1900	\$1.1990	\$1.2091	\$1.1654	\$1.1653	\$1.2354	\$0.8329	0.8484	\$0.3018	\$0.2965
Sep-06	\$1.3319	\$1.2839	\$1.2976	\$1.3041	\$1.2671	\$1.2667	\$1.2933	\$0.8383	0.8537	\$0.3213	\$0.3191
Oct-06	\$1.3265	\$1.2800	\$1.2941	\$1.2383	\$1.2395	\$1.2460	\$1.2347	\$0.8676	0.9027	\$0.3550	\$0.3557
Nov-06	\$1.2900	\$1.2485	\$1.2693	\$1.3490	\$1.2766	\$1.2753	\$1.3745	\$0.9224	0.9837	\$0.3938	\$0.3800
Dec-06	\$1.2558	\$1.2394	\$1.2384	\$1.3318	\$1.3448	\$1.3435	\$1.3223	\$0.9762	1.0225	\$0.4331	\$0.4079
Jan-07	\$1.2153	\$1.1914	\$1.1991	\$1.3161	\$1.3089	\$1.3189	\$1.3180	\$1.0266	1.0677	\$0.4781	\$0.4680
Feb-07	\$1.2250	\$1.1980	\$1.2129	\$1.3376	\$1.3085	\$1.3103	\$1.3408	\$1.0702	1.1021	\$0.5680	\$0.6005
Mar-07	\$1.3048	\$1.2673	\$1.2676	\$1.3715	\$1.3343	\$1.3483	\$1.3823	\$1.1353	1.1902	\$0.6700	\$0.7060
Apr-07	\$1.3580	\$1.3309	\$1.3416	\$1.4381	\$1.3880	\$1.4021	\$1.4628	\$1.2574	1.4354	\$0.7388	\$0.7789
May-07	\$1.4657	\$1.4249	\$1.4290	\$1.6835	\$1.5532	\$1.5782	\$1.7211	\$1.3753	1.667	\$0.8038	\$0.7578
Jun-07	\$1.5088	\$1.4782	\$1.4916	\$1.9824	\$1.8249	\$1.8111	\$2.0100	\$1.4727	1.9012	\$0.8238	\$0.7617
Jul-07	\$1.4871	\$1.4738	\$1.4627	\$1.9427	\$1.9732	\$1.9888	\$1.9138	\$1.8065	2.018	\$0.7809	\$0.7329
Aug-07	\$1.4618	\$1.4763	\$1.4429	\$1.9242	\$1.8946	\$1.8922	\$1.9554	\$1.9753	2.0545	\$0.6175	\$0.6197
Sep-07	\$1.3996	\$1.3622	\$1.3786	\$2.0170	\$2.0247	\$2.0134	\$1.9929	\$2.0533	2.0557	\$0.4419	\$0.4762
Oct-07	\$1.3045	\$1.2793	\$1.2945	\$1.8724	\$1.8958	\$1.8988	\$1.8957	\$2.0639	2.0615	\$0.4025	\$0.4175
Nov-07	\$1.3471	\$1.2920	\$1.2933	\$2.0649	\$1.9660	\$1.9518	\$2.0926	\$1.9680	1.9562	\$0.4295	\$0.4345
Dec-07	\$1.3351	\$1.3180	\$1.3159	\$2.0381	\$2.1023	\$2.0928	\$2.0083	\$1.8151	1.8031	\$0.4406	\$0.4516
Jan-08	\$1.2320	\$1.2053	\$1.2301	\$1.8730	\$1.9584	\$1.9742	\$1.8257	\$1.5505	1.509	\$0.3780	\$0.3992
Feb-08	\$1.2080	\$1.1762	\$1.2044	\$1.9350	\$1.7842	\$1.7892	\$2.0023	\$1.3188	1.3331	\$0.2588	\$0.2736
Mar-08	\$1.3188	\$1.2556	\$1.2539	\$1.8748	\$1.9600	\$1.9548	\$1.8234	\$1.2738	1.2512	\$0.2394	\$0.2435
Apr-08	\$1.3811	\$1.3365	\$1.3492	\$1.8598	\$1.8108	\$1.8180	\$1.8826	\$1.2387	1.2506	\$0.2730	\$0.2560
May-08	\$1.4670	\$1.4187	\$1.4170	\$2.0448	\$1.9439	\$1.9430	\$2.0976	\$1.2973	1.2985	\$0.2813	\$0.2700

**Table 13.**

Date	CME butter CDFA	CA Butter CDFA	NDPSR Butter	CME 40 lbs CDFA	CA cheddar 40 lbs	NDPSR Cheddar (block only)	CME 40 lbs average from CME	CA plants NFD M 26th-25th	NDPSR NFD M	DMN Western Whey 26th- 25th	NDPSR Whey
Jun-08	\$1.4892	\$1.4547	\$1.4669	\$2.0900	\$2.1480	\$2.1326	\$2.0350	\$1.3351	1.3508	\$0.2800	\$0.2758
Jul-08	\$1.5394	\$1.4860	\$1.5180	\$1.9561	\$1.9430	\$1.9477	\$1.9673	\$1.3647	1.4053	\$0.2800	\$0.2642
Aug-08	\$1.6148	\$1.5306	\$1.5713	\$1.7943	\$1.9038	\$1.8809	\$1.7398	\$1.3477	1.384	\$0.2756	\$0.2470
Sep-08	\$1.6727	\$1.6278	\$1.6365	\$1.8430	\$1.7554	\$1.7661	\$1.8762	\$1.2357	1.2131	\$0.2338	\$0.2183
Oct-08	\$1.7389	\$1.6864	\$1.6997	\$1.8418	\$1.8793	\$1.8927	\$1.7963	\$0.9769	0.9987	\$0.1860	\$0.1945
Nov-08	\$1.6451	\$1.5839	\$1.6356	\$1.6950	\$1.7084	\$1.7268	\$1.7099	\$0.8684	0.8701	\$0.1663	\$0.1895
Dec-08	\$1.2266	\$1.1727	\$1.2448	\$1.5788	\$1.7126	\$1.7355	\$1.5132	\$0.8349	0.8425	\$0.1588	\$0.1730
Jan-09	\$1.1165	\$1.0617	\$1.0868	\$1.0907	\$1.2088	\$1.2906	\$1.0833	\$0.8161	0.8318	\$0.1495	\$0.1696
Feb-09	\$1.1047	\$1.0603	\$1.0750	\$1.1992	\$1.1067	\$1.1239	\$1.2171	\$0.8074	0.8215	\$0.1519	\$0.1567
Mar-09	\$1.1728	\$1.1250	\$1.1289	\$1.2321	\$1.2230	\$1.2336	\$1.2455	\$0.8058	0.8166	\$0.1747	\$0.1662
Apr-09	\$1.1961	\$1.1516	\$1.1665	\$1.2279	\$1.2464	\$1.2689	\$1.2045	\$0.8082	0.8195	\$0.2200	\$0.1949
May-09	\$1.2449	\$1.1754	\$1.2159	\$1.1418	\$1.1446	\$1.1681	\$1.1394	\$0.8124	0.8318	\$0.2563	\$0.2317
Jun-09	\$1.2337	\$1.1907	\$1.2073	\$1.1397	\$1.1272	\$1.1472	\$1.1353	\$0.8203	0.8461	\$0.2925	\$0.2693
Jul-09	\$1.2263	\$1.1816	\$1.1986	\$1.1268	\$1.1056	\$1.1260	\$1.1516	\$0.8198	0.8422	\$0.3170	\$0.2912
Aug-09	\$1.2172	\$1.1691	\$1.2030	\$1.3157	\$1.2114	\$1.2318	\$1.3471	\$0.8458	0.8666	\$0.3200	\$0.2925
Sep-09	\$1.2068	\$1.1680	\$1.1811	\$1.3261	\$1.3189	\$1.3480	\$1.3294	\$0.9514	0.9664	\$0.3210	\$0.2979
Oct-09	\$1.2575	\$1.2260	\$1.2245	\$1.4541	\$1.3925	\$1.3909	\$1.4709	\$0.9793	1.027	\$0.3350	\$0.3183
Nov-09	\$1.4700	\$1.3765	\$1.3817	\$1.5588	\$1.4912	\$1.5074	\$1.5788	\$1.0627	1.112	\$0.3581	\$0.3471
Dec-09	\$1.4182	\$1.3738	\$1.4459	\$1.6867	\$1.6395	\$1.6432	\$1.6503	\$1.2718	1.2858	\$0.3860	\$0.3668
Jan-10	\$1.3871	\$1.3449	\$1.3610	\$1.4462	\$1.5198	\$1.5562	\$1.4536	\$1.1598	1.1929	\$0.4059	\$0.3880
Feb-10	\$1.3555	\$1.3202	\$1.3609	\$1.4691	\$1.4736	\$1.4934	\$1.4526	\$1.0697	1.0812	\$0.4050	\$0.3925
Mar-10	\$1.4559	\$1.4186	\$1.4388	\$1.2883	\$1.3348	\$1.3673	\$1.2976	\$1.0213	1.0454	\$0.4041	\$0.3761
Apr-10	\$1.5239	\$1.4963	\$1.4773	\$1.4144	\$1.3606	\$1.3618	\$1.4182	\$1.0750	1.1208	\$0.4000	\$0.3643
May-10	\$1.5947	\$1.5558	\$1.5801	\$1.4231	\$1.3809	\$1.4102	\$1.4420	\$1.0936	1.252	\$0.3972	\$0.3645
Jun-10	\$1.6139	\$1.5855	\$1.5946	\$1.4065	\$1.4240	\$1.4441	\$1.3961	\$1.2345	1.2631	\$0.3915	\$0.3688
Jul-10	\$1.7643	\$1.7297	\$1.7375	\$1.5189	\$1.4190	\$1.4354	\$1.5549	\$1.2041	1.2277	\$0.3859	\$0.3641
Aug-10	\$1.9153	\$1.9281	\$1.8508	\$1.6191	\$1.5717	\$1.5902	\$1.6367	\$1.1387	1.1557	\$0.3775	\$0.3590
Sep-10	\$2.2170	\$2.1675	\$2.1570	\$1.7260	\$1.6672	\$1.6851	\$1.7374	\$1.0984	1.1383	\$0.3725	\$0.3615
Oct-10	\$2.1990	\$2.1560	\$2.1893	\$1.7436	\$1.7348	\$1.7537	\$1.7246	\$1.1118	1.1674	\$0.3828	\$0.3676
Nov-10	\$2.0123	\$1.8790	\$2.0230	\$1.4942	\$1.6106	\$1.6102	\$1.4619	\$1.1662	1.1953	\$0.3888	\$0.3736
Dec-10	\$1.6154	\$1.5936	\$1.6539	\$1.4058	\$1.4292	\$1.4582	\$1.3807	\$1.1667	1.1848	\$0.3925	\$0.3789
Jan-11	\$1.9323	\$1.7429	\$1.8428	\$1.4308	\$1.3516	\$1.3821	\$1.5140	\$1.2221	1.253	\$0.4047	\$0.3935
Feb-11	\$2.0710	\$2.0551	\$2.0680	\$1.8689	\$1.6246	\$1.7228	\$1.9064	\$1.3149	1.3728	\$0.4425	\$0.4234
Mar-11	\$2.0930	\$2.0448	\$2.0591	\$1.8529	\$1.9390	\$1.9633	\$1.8125	\$1.4409	1.4945	\$0.4831	\$0.4578
Apr-11	\$1.9971	\$1.9848	\$1.9975	\$1.6136	\$1.6289	\$1.6888	\$1.6036	\$1.5320	1.568	\$0.4859	\$0.4808
May-11	\$2.0518	\$2.0236	\$2.0292	\$1.6526	\$1.6106	\$1.6309	\$1.6858	\$1.5612	1.612	\$0.5031	\$0.4929
Jun-11	\$2.1325	\$2.1125	\$2.1287	\$2.0542	\$1.8618	\$1.8640	\$2.0995	\$1.6199	1.652	\$0.5355	\$0.5233
Jul-11	\$2.0330	\$2.0024	\$2.0304	\$2.1100	\$2.0980	\$2.1087	\$2.1150	\$1.5852	1.6159	\$0.5666	\$0.5494
Aug-11	\$2.0868	\$2.0401	\$2.0695	\$2.0360	\$2.0950	\$2.1206	\$1.9725	\$1.5775	1.5739	\$0.5866	\$0.5691

**Table 13.**

Sep-11	\$1.9443	\$1.9240	\$1.9886	\$1.8755	\$1.7561	\$1.5570	1.5439	\$0.6078	\$0.5926
Oct-11	\$1.8055	\$1.7751	\$1.7893	\$1.7391	\$1.7231	\$1.5095	1.5109	\$0.6300	\$0.6152
Nov-11	\$1.7727	\$1.6729	\$1.7824	\$1.8006	\$1.8716	\$1.4573	1.4522	\$0.6403	\$0.6380
Dec-11	\$1.6228	\$1.5785	\$1.6119	\$1.8038	\$1.6170	\$1.4022	1.4201	\$0.6606	\$0.6538
Jan-12	\$1.5964	\$1.5645	\$1.5900	\$1.5910	\$1.5546	\$1.3676	1.3942	\$0.6959	\$0.6876
Feb-12	\$1.4511	\$1.4499	\$1.4712	\$1.5230	\$1.4793	\$1.3604	1.3792	\$0.6693	\$0.6400
Mar-12	\$1.4734	\$1.4329	\$1.4347	\$1.4972	\$1.5193	\$1.3293	1.331	\$0.5431	\$0.6107
Apr-12	\$1.4403	\$1.4443	\$1.4634	\$1.5209	\$1.5039	\$1.2749	1.2514	\$0.5153	\$0.5921
May-12	\$1.3477	\$1.3597	\$1.3657	\$1.5229	\$1.5234	\$1.1735	1.1551	\$0.4950	\$0.5389
Jun-12	\$1.4565	\$1.3957	\$1.3991	\$1.5837	\$1.6313	\$1.0891	1.1023	\$0.4834	\$0.5013
Jul-12	\$1.5571	\$1.4755	\$1.5386	\$1.6547	\$1.6855	\$1.0781	1.1744	\$0.4931	\$0.5023
Aug-12	\$1.7350	\$1.7033	\$1.6859	\$1.7483	\$1.8262	\$1.2113	1.2543	\$0.5355	\$0.5352
Sep-12	\$1.8589	\$1.8354	\$1.8269	\$1.8582	\$1.9245	\$1.2913	1.3768	\$0.5897	\$0.5846
Oct-12	\$1.9164	\$1.9004	\$1.9168	\$2.0366	\$2.0757	\$1.4184	1.4636	\$0.6091	\$0.6205
Nov-12	\$1.8526	\$1.8358	\$1.8410	\$2.0210	\$1.9073	\$1.4840	1.5143	\$0.6238	\$0.6480
Dec-12	\$1.5894	\$1.5912	\$1.5981	\$1.8090	\$1.7448	\$1.5199	1.5384	\$0.6338	\$0.6610
Jan-13	\$1.4871	\$1.4905	\$1.5066	\$1.7449	\$1.6965	\$1.5245	1.5601	\$0.6145	\$0.6503
Feb-13	\$1.5663	\$1.5277	\$1.5438	\$1.6754	\$1.6420	\$1.5580	1.5559	\$0.5788	\$0.6393
Mar-13	\$1.6281	\$1.5995	\$1.6146	\$1.6339	\$1.6240	\$1.5125	1.5208	\$0.5622	\$0.6048
Apr-13	\$1.7133	\$1.6688	\$1.6766	\$1.7313	\$1.8225	\$1.4887	1.5312	\$0.5619	\$0.5741
May-13	\$1.6237	\$1.6306	\$1.6483	\$1.8556	\$1.8052	\$1.5564	1.6374	\$0.5753	\$0.5765
Jun-13	\$1.5282	\$1.5606	\$1.5422	\$1.7569	\$1.7140	\$1.6552	1.6878	\$0.5856	\$0.5738
Jul-13	\$1.4768	\$1.4529	\$1.4674	\$1.7020	\$1.7072	\$1.6879	1.7272	\$0.5919	\$0.5804
Aug-13	\$1.4020	\$1.4026	\$1.4187	\$1.7498	\$1.7493	\$1.7345	1.7706	\$0.5873	\$0.5778
Sep-13	\$1.4883	\$1.4349	\$1.4263	*\$1.7961	\$1.7956	\$1.7804	1.8085	\$0.5706	\$0.5791
Oct-13	\$1.5452	\$1.4467	\$1.5454	*\$1.8241	\$1.8236	\$1.8146	1.8366	\$0.5706	\$0.5731
Nov-13	\$1.5845	\$1.4832	\$1.5205	\$1.8555	\$1.8478	\$1.8681	1.8892	\$0.5666	\$0.5831
Dec-13	\$1.6130	\$1.5886	\$1.6308	\$1.8744	\$1.9431	\$1.9153	1.9537	\$0.5809	\$0.5706
Jan-14	\$1.7005	\$1.7448	\$1.6475	\$2.0744	\$2.2227	\$1.9844	2.0335	\$0.5990	\$0.6025
Feb-14	\$1.8246	\$1.8274	\$1.8320	\$2.2703	\$2.1945	\$2.0339	2.0783	\$0.6156	\$0.6314
Mar-14	\$1.8845	\$1.8541	\$1.8562	\$2.2502	\$2.3554	\$2.0380	2.0897	\$0.6384	\$0.6554
Apr-14	\$1.9470	\$1.8670	\$1.9227	\$2.3666	\$2.2439	\$2.0005	2.0191	\$0.6493	\$0.6774
May-14	\$2.1114	\$2.0621	\$2.0477	\$2.1538	\$2.0155	\$1.8363	1.8768	\$0.6650	\$0.6745
Jun-14	\$2.2461	\$2.1414	\$2.1874	\$2.0264	\$2.0237	\$1.8431	1.8633	\$0.6575	\$0.6789
Jul-14	\$2.4483	\$2.3060	\$2.3473	\$2.0220	\$1.9870	\$1.8072	1.8617	\$0.6625	\$0.6890
Aug-14				\$2.0591	\$2.1820	\$1.7902	1.7887	\$0.6700	\$0.6880
Sep-14				\$2.3090	\$2.3499	\$1.4742	1.4718	\$0.6344	\$0.6725
Oct-14				\$2.2900	\$2.1932	\$1.5315	1.49	\$0.6020	\$0.6525

\*Due to the Federal Government Shutdown, Sep and October 2013 prices for NDPSR blocks and barrels, as well as corresponding volumes were not available

Numbers were calculated by measuring the % change of CME blocks, from Aug to Sep 2013 and from Sep to Oct 2013, these percentage change was applied to the Aug price to derive

September and to this resulting price to derive October.

**Table 13.**

Date	CME butter CDFA	CA Butter CDFA	NDPSR Butter	CME 40 lbs CDFA	CA cheddar 40 lbs	NDPSR Cheddar (block only)	CME 40 lbs average from CME	CA plants NFD 26th-25th	NDPSR NFD	DMN Western Whey 26th- 25th	NDPSR Whey
Nov-14						\$2.1509	\$1.9513	\$1.4169	1.3902	\$0.5900	\$0.6365
Dec-14						\$1.7546	\$1.5938	\$1.3053	1.2554	\$0.5713	\$0.5871
Jan-15						\$1.5841	\$1.5218	\$1.0360	1.0202	\$0.4800	\$0.5875
Feb-15						\$1.5372	\$1.5382	\$0.9969	1.0308	\$0.4538	\$0.5169
Mar-15						\$1.5694	\$1.5549	\$0.9979	1.0217	\$0.4463	\$0.4824
Apr-15						\$1.5812	\$1.5890	\$0.9582	0.9684	\$0.4415	\$0.4610
May-15						\$1.6251	\$1.6308	\$0.9510	0.9464	\$0.4325	\$0.4450
Jun-15						\$1.7103	\$1.7052	\$0.9276	0.9283	\$0.4213	\$0.4245
Jul-15						\$1.6945	\$1.6659	\$0.8594	0.8366	\$0.4000	\$0.3937
Aug-15						\$1.7203	\$1.7111	\$0.7816	0.7443	\$0.3219	\$0.3108
Sep-15						\$1.7213	\$1.6605	\$0.7963	0.8007	\$0.2270	\$0.2442

**Table 13.**

**Calculation of NDSPR-CA price spreads for 1051.50 Class prices, component prices and advanced pricing factors**

5 year Average	Basis for Average	CME butter CDFA	CA Butter CDFA	NDPSR Butter	CA-CME butter	CA-NDPSR butter spread
2009-2014	Aug-Jul	\$1.6535	\$1.6121	\$1.6339	(\$0.0414)	(\$0.0218)

5 year Average	Basis for Average	CME 40 lbs from CDFA	CA CDFA 40 lbs*	NDPSR Cheddar blocks	CME 40 lbs monthly average	CA-CME CDFA 40 lbs	CME Blocks-NDPSR Blocks spread	CA-NDPSR cheddar Blocks spread
2006-2011	Sep-Aug	\$1.5577	\$1.5409	\$1.5533	\$1.5591	(\$0.0168)		
2009-2014	Sep-Aug			\$1.6841	\$1.6785		(\$0.0056)	(\$0.0224)

\*CDFA stopped the publication of its cheddar survey price in Aug 2011. The 5 year average (2006-2011) ending Aug 2011 was used to measure the spread between the CME price and the CA survey price. The historical spread between NDPSR blocks and CME blocks was calculated using the 5 year average for the most recent data ending Aug 2014 to keep the same month periods as the CA cheddar survey.

5 year Average	Basis for Average	DMN Western Whey 26th-25th	NDPSR Whey	Western-NDPSR spread
2010-2015	Oct-Sep	\$0.5186	\$0.5250	(\$0.0063)

5 year Average	Basis for Average	CA plants NFD 26th-25th	CA NFD-NDPSR spread
2010-2015	Oct-Sep	\$1.3846	\$1.4090 (\$0.0244)



CALIFORNIA DEPARTMENT OF  
FOOD & AGRICULTURE  
Karen Ross, Secretary

November 12, 2014

TO ALL INTERESTED PARTIES:

This report represents the latest nonfat dry milk, bulk butter, and Cheddar cheese Manufacturing Cost Exhibit for the period of January through December 2013. As was discussed in the past, the cost exhibit for Cheddar cheese has limitations due to the concentration issues and confidentiality of proprietary information. In addition, these same confidentiality limitations will prohibit the Department from being able to release the Comparison of the Chicago Mercantile Exchange Cheddar Cheese Prices and the Audited California Cheddar Cheese Sales data.

About the Cost Exhibit:

- The processing cost data does not include the cost of raw product nor does it include any cost of marketing finished product.
- The cost data for nonfat dry milk and bulk butter are presented in a table that shows actual weighted-average cost of plants grouped by efficiency.
- The cost data for Cheddar cheese is presented in a table as one group to protect confidentiality.
- The summary table shows the weighted-average manufacturing cost for nonfat dry milk, bulk butter, and Cheddar cheese as published since January 2004.

In addition, included in this cost exhibit is a comparative analysis of common line item costs. Costs include: packaging, processing labor; processing non-labor; general and administrative cost; return on investment; and for butter and Cheddar cheese, other miscellaneous ingredients.

We continue to appreciate the assistance of those plants that are providing the Manufacturing Cost Unit with data to complete the studies.

Should you have any questions regarding this material, please contact me at the telephone number below or by e-mail at [venetta.reed@cdfa.ca.gov](mailto:venetta.reed@cdfa.ca.gov).

Sincerely,

Venetta Reed  
Supervising Auditor I





**Summary of Weighted Average Manufacturing Costs**  
**Butter, Nonfat Dry Milk, Cheddar Cheese, and Dry Whey Powder**

Costs include processing labor, processing non-labor, packaging, other ingredients (for butter and Cheddar cheese only), general and administrative, and return on investments at 5.102% for 2013.

Study Period	Release Date	BUTTER		NONFAT DRY MILK		CHEDDAR CHEESE		DRY WHEY POWDER	
		Cost Per Pound	Number of Plants	Cost Per Pound	Number of Plants	Cost Per Pound	Number of Plants	Cost Per Pound	Number of Plants
Jan-Dec 2004	Nov-05	\$0.1368	8	\$0.1543	10	\$0.1769	7	\$0.2673	3
Jan-Dec 2005	Nov-06	\$0.1408	8	\$0.1659	9	\$0.1914	7	\$0.2851	3
Jan-Dec 2006	Sep-07	\$0.1373	7	\$0.1664	8	\$0.1988	7	\$0.3099	3
Jan-Dec 2007	Sep-08	\$0.1316	7	\$0.1568	8	\$0.2003	6	—	—
Jan-Dec 2008	Oct-09	\$0.1553	8	\$0.1931	9	\$0.2099	6	—	—
Jan-Dec 2009	Nov-10	\$0.1811	8	\$0.1984	9	\$0.1966	6	—	—
Jan-Dec 2010	Oct-11	\$0.1781	8	\$0.2070	9	\$0.1921	6	—	—
Jan-Dec 2011	Nov-12	\$0.1775	8	\$0.1942	9	\$0.2029	4	—	—
Jan-Dec 2012	Nov-13	\$0.1688	7	\$0.1999	9	\$0.2171	4	—	—
Jan-Dec 2013	Nov-14	\$0.1724	7	\$0.1997	9	\$0.2291	4	—	—

**Notes:**

- Since 1996, the Cheddar cheese cost studies have included costs associated with Cheddar cheese plants producing 500-pound barrels and 640-pound blocks. However, costs for packaging labor and packaging expenses were replaced with the average of those costs associated with 40-pound block plants.
- No cost studies performed for Dry Whey Powder plants since January 2007 due to less than 3 plants manufacturing Dry Whey Powder.

## BUTTER MANUFACTURING COSTS

CURRENT Study Period: January through December 2013  
With Comparison to the same time period Prior Year (2012)

- Manufacturing cost data were collected and summarized from seven California butter plants. The seven plants processed 631.40 million pounds of butter during the 12-month study period, January through December 2013, representing 99.53% of the butter processed in California.
- The volume total includes both bulk butter and cut butter, but the costs reflect only costs for bulk butter (25 kg and 68 lb. blocks).
- To obtain the weighted average, individual plant costs were weighted by their butter processing volume relative to the total volume of butter processed by all plants included in this cost study.

**Breakdown of Butter Manufacturing Costs - January through December 2013**

Categories	Low Cost Group	High Cost Group	Range of Costs		CURRENT Weighted Average Cost All Plants Jan-Dec 2013	PRIOR YEAR Weighted Average Cost All Plants Jan-Dec 2012	Actual Difference Current Less Prior Year
			Minimum	Maximum			
<i>Dollars Per Pound of Butter</i>							
Number of Plants	3	4	7	7	7	7	0
Processing Labor	\$0.0657	\$0.0627	\$0.0341	\$0.0842	\$0.0642	\$0.0572	\$0.0070
Processing Non-Labor	\$0.0577	\$0.0709	\$0.0532	\$0.1084	\$0.0643	\$0.0701	-\$0.0058
Packaging	\$0.0138	\$0.0134	\$0.0120	\$0.0153	\$0.0136	\$0.0130	\$0.0006
Misc. Ingredients	\$0.0027	\$0.0029	\$0.0026	\$0.0033	\$0.0028	\$0.0026	\$0.0002
General & Administrative	\$0.0138	\$0.0216	\$0.0046	\$0.0284	\$0.0177	\$0.0167	\$0.0010
Return on Investment	\$0.0081	\$0.0114	\$0.0026	\$0.0221	\$0.0098	\$0.0092	\$0.0006
Average Total Cost	\$0.1618	\$0.1829	–	–	\$0.1724	\$0.1688	\$0.0036
Volume in Group (Lbs.)	314,137,719	317,261,678	–	–	631,399,397	647,905,214	-16,505,817
% Volume by Group	49.80%	50.20%	–	–	100.0%	100.0%	–

**Processing Labor:** Labor costs associated with processing of product, including wages, payroll taxes and fringe benefits.

**Processing Non-Labor:** Includes costs such as utilities, repairs and maintenance, laundry, supplies, depreciation, plant insurance, and rent.

**Packaging:** Includes all non-reusable items used in the packaging of the product, such as boxes, bags, cartons, liners, tape, glue, and stretch wrap.

**Misc. Ingredients:** Includes salt.

**General & Administrative:** Includes expenses in the management of the company, such as office supplies, short-term interest, dues and subscriptions, accounting fees, headquarter charges, office clerical wages and executive salaries.

**Return on Investment:** Calculated by subtracting accumulated depreciation from the original cost of assets, with the remaining book value multiplied by Moody's "BAA" corporate bond index.

	2012 WEIGHTED AVERAGE COSTS	2013 WEIGHTED AVERAGE COSTS	% CHANGE
<b>All Butter Pounds</b>	647,905,214	631,399,397	-2.55%
<b>Bulk Butter Pounds</b>	300,592,800	269,844,701	-10.23%
<b>SUMMARY OF COSTS</b>			
Misc. Ingredient Costs	0.0026	0.0028	7.69%
Packaging Expense	0.0130	0.0136	4.62%
Processing Labor	0.0572	0.0642	12.24%
Processing Non-Labor	0.0701	0.0643	-8.27%
Gen & Admin Expenses	0.0167	0.0177	5.99%
Return On Investment	0.0092	0.0098	6.52%
	<hr/>		
Manufacturing Costs - per Lb.	0.1688	0.1724	2.13%

#### SELECTED EXPENSES PER LB.

Natural Gas & Fuel Oil	0.0021	0.0025	19.05%
Electricity	0.0100	0.0100	0.00%
Sewer, Water, Garbage	0.0048	0.0051	6.25%
Depreciation	0.0128	0.0136	6.25%
Property Taxes	0.0020	0.0020	0.00%
Insurance	0.0013	0.0014	7.69%
Repairs & Maintenance	0.0091	0.0101	10.99%
Plant Supplies	0.0143	0.0147	2.80%
Outside Storage	0.0086	0.0000	-100.00%
Rent-Plant & Equip	0.0005	0.0006	20.00%
Outside Testing & Grading	0.0026	0.0023	-11.54%
Gen & Admin Payroll	0.0059	0.0067	13.56%
Short-Term Interest	0.0042	0.0049	16.67%
Professional Services	0.0009	0.0008	-11.11%
Headquarter Expenses	0.0031	0.0027	-12.90%
Other Misc. Expenses	0.0046	0.0046	0.00%
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Total Non-Labor & G&A Exps	0.0868	0.0820	-5.53%

#### MISC. INFORMATION

Payroll per Employee-Plant	\$82,272	\$84,674	2.92%
Total Book Value of Assets	\$12,915,610	\$11,300,149	-12.51%
Book Value of Assets per Lb.	0.2012	0.2083	3.53%

## NONFAT DRY MILK MANUFACTURING COSTS

CURRENT Study Period: January through December 2013  
With Comparison to the same time period Prior Year (2012)

- Manufacturing cost data were collected and summarized from nine California NFDM plants. The nine plants processed 565.44 million pounds of NFDM during the 12-month study period, January through December 2013, representing 96.30% of the NFDM processed in California.
- The volume includes NFDM, both animal and human consumption. NFDM for human consumption represented 99.30% of the 565.44 million pounds of NFDM processed, and NFDM for animal consumption represented 0.70%.
- The volume total includes all grades of NFDM packaged in any container size, but the costs reflect only costs for 25 kg and 50 lb. bags of NFDM.
- To obtain the weighted average, individual plant costs were weighted by their NFDM processing volume relative to the total volume of NFDM processed by all plants included in the cost study.

### Breakdown of Nonfat Dry Milk Manufacturing Costs - January through December 2013

Categories	Low Cost Group	Medium Cost Group	High Cost Group	Range of Costs		CURRENT Weighted Average Cost All Plants Jan-Dec 2013	PRIOR YEAR Weighted Average Cost All Plants Jan-Dec 2012	Actual Difference Current Less Prior Year
				Minimum	Maximum			
<i>Dollars Per Pound of NFDM</i>								
Number of Plants	3	3	3	9	9	9	9	0
Processing Labor	\$0.0446	\$0.0483	\$0.0688	\$0.0288	\$0.1034	\$0.0484	\$0.0414	\$0.0070
Processing Non-Labor	\$0.0962	\$0.1201	\$0.1632	\$0.0936	\$0.2317	\$0.1122	\$0.1162	-\$0.0040
Packaging	\$0.0146	\$0.0146	\$0.0136	\$0.0134	\$0.0151	\$0.0145	\$0.0142	\$0.0003
General & Administrative	\$0.0100	\$0.0161	\$0.0156	\$0.0066	\$0.0240	\$0.0130	\$0.0147	-\$0.0017
Return on Investment	\$0.0059	\$0.0200	\$0.0066	\$0.0030	\$0.0275	\$0.0116	\$0.0134	-\$0.0018
Average Total Cost	\$0.1713	\$0.2191	\$0.2678	--	--	\$0.1997	\$0.1999	-\$0.0002
Volume in Group (Lbs.)	284,458,733	227,495,835	53,489,105	--	--	565,443,673	808,057,584	-242,613,911
% Volume by Group	50.31%	40.23%	9.46%	--	--	100.0%	100.0%	--

**Processing Labor:** Labor costs associated with processing of product, including wages, payroll taxes and fringe benefits.

**Processing Non-Labor:** Includes costs such as utilities, repairs and maintenance, laundry, supplies, depreciation, plant insurance, and rent.

**Packaging:** Includes all non-reusable items used in the packaging of the product, such as boxes, bags, cartons, liners, tape, glue and stretch wrap.

**General & Administrative:** Includes expenses in the management of the company, such as office supplies, short-term interest, dues and subscriptions, accounting fees, headquarter charges, office clerical wages and executive salaries.

**Return on Investment:** Calculated by subtracting accumulated depreciation from the original cost of assets, with the remaining book value multiplied by Moody's "BAA" corporate bond index.

	<b>2012</b>	<b>2013</b>	
	<b>WEIGHTED</b>	<b>WEIGHTED</b>	
	<b>AVERAGE</b>	<b>AVERAGE</b>	<b>%</b>
	<b>COSTS</b>	<b>COSTS</b>	<b>CHANGE</b>
<b>NFDM Powder Pounds</b>	808,057,584	565,443,673	-30.02%

#### **SUMMARY OF COSTS**

Packaging Expense	0.0142	0.0145	2.11%
Processing Labor	0.0414	0.0484	16.91%
Processing Non-Labor	0.1162	0.1122	-3.44%
Gen & Admin Expenses	0.0147	0.0130	-11.56%
Return On Investment	0.0134	0.0116	-13.43%

Manufacturing Costs - per Lb.	0.1999	0.1997	-0.10%
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#### **SELECTED EXPENSES PER LB.**

Natural Gas & Fuel Oil	0.0254	0.0267	5.12%
Electricity	0.0161	0.0164	1.86%
Sewer, Water, Garbage	0.0062	0.0065	4.84%
Depreciation	0.0182	0.0157	-13.74%
Property Taxes	0.0030	0.0024	-20.00%
Insurance	0.0012	0.0011	-8.33%
Repairs & Maintenance	0.0109	0.0130	19.27%
Plant Supplies	0.0173	0.0199	15.03%
Outside Storage	0.0089	0.0000	-100.00%
Rent-Plant & Equip	0.0008	0.0011	37.50%
Outside Testing & Grading	0.0056	0.0065	16.07%

Gen & Admin Payroll	0.0046	0.0050	8.70%
Short-Term Interest	0.0047	0.0036	-23.40%
Professional Services	0.0004	0.0004	0.00%
Headquarter Expenses	0.0030	0.0024	-20.00%
Other Misc. Expenses	0.0046	0.0045	-2.17%

Total Non-Labor & G&A Exps	0.1309	0.1252	-4.35%
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#### **MISC. INFORMATION**

Payroll per Employee-Plant	\$82,643	\$87,081	5.37%
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Total Book Value of Assets	\$65,936,404	\$48,083,326	-27.08%
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Book Value of Assets per Lb.	0.2729	0.2283	-16.34%
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## CHEESE MANUFACTURING COSTS

CURRENT Study Period: January through December 2013  
With Comparison to the same time period Prior Year (2012)

- Manufacturing cost data were collected and summarized from four California cheese plants. Due to confidential reasons, total cheese volumes cannot be displayed.
- The volume total includes both Cheddar and Monterey Jack cheeses, but the costs reflect only costs for 40-lb. blocks of Cheddar.
- Two plants processed 500-lb. barrels or 640-lb. blocks. Packaging costs and packaging labor for 40-lb. blocks were substituted for these plants.
- To obtain the weighted average, individual plant costs were weighted by their cheese processing volume relative to the total volume of cheese processed by all plants included in the cost study.
- For all cheese: the weighted average yield was 12.11 lbs. of cheese per hundredweight of milk. The weighted average moisture was 37.20% and the weighted average vat tests were 4.28% fat and 9.38% SNF.

**Breakdown of Cheese Manufacturing Costs - January through December 2013**

Categories	Total Cost One Group	CURRENT Weighted Average Cost All Plants Jan-Dec 2013	PRIOR YEAR Weighted Average Cost All Plants Jan-Dec 2012	Actual Difference Current Less Prior Year
	<i>Dollars Per Pound of Cheese</i>			
Number of Plants	4	4	4	0
Processing Labor	\$0.0584	\$0.0584	\$0.0559	\$0.0025
Processing Non-Labor	\$0.0821	\$0.0821	\$0.0829	-\$0.0008
Packaging	\$0.0278	\$0.0278	\$0.0250	\$0.0028
Misc. Ingredients	\$0.0280	\$0.0280	\$0.0262	\$0.0018
General & Administrative	\$0.0286	\$0.0286	\$0.0235	\$0.0051
Return on Investment	\$0.0042	\$0.0042	\$0.0036	\$0.0006
<b>Average Total Cost</b>	<b>\$0.2291</b>	<b>\$0.2291</b>	<b>\$0.2171</b>	<b>\$0.0120</b>

**Processing Labor:** Labor costs associated with processing of product, including wages, payroll taxes and fringe benefits.

**Processing Non-Labor:** Includes costs such as utilities, repairs and maintenance, laundry, supplies, depreciation, plant insurance, and rent.

**Packaging:** Includes all non-reusable items used in the packaging of the product, such as boxes, bags, cartons, liners, tape, glue and stretch wrap.

**Misc. Ingredients:** Includes salt, color, and rennet.

**General & Administrative:** Includes expenses in the management of the company, such as office supplies, short-term interest, dues and subscriptions, accounting fees, headquarter charges, office clerical wages and executive salaries.

**Return on Investment:** Calculated by subtracting accumulated depreciation from the original cost of assets, with the remaining book value multiplied by Moody's "BAA" corporate bond index.

	2012 WEIGHTED AVERAGE COSTS	2013 WEIGHTED AVERAGE COSTS	% CHANGE
<b>Cheddar Cheese Pounds</b>			
<b>SUMMARY OF COSTS</b>			
Misc. Ingredient Costs	0.0262	0.0280	6.87%
Packaging Expense	0.0250	0.0278	11.20%
Processing Labor	0.0559	0.0584	4.47%
Processing Non-Labor	0.0829	0.0821	-0.97%
Gen & Admin Expenses	0.0235	0.0286	21.70%
Return On Investment	0.0036	0.0042	16.67%
	<hr/>		
Manufacturing Costs - per Lb.	0.2171	0.2291	5.53%
	<hr/>		
<b>SELECTED EXPENSES PER LB.</b>			
Natural Gas & Fuel Oil	0.0054	0.0055	1.85%
Electricity	0.0062	0.0067	8.06%
Sewer & Whey Disposal	0.0042	0.0049	16.67%
Depreciation	0.0084	0.0094	11.90%
Property Taxes	0.0013	0.0014	7.69%
Insurance	0.0016	0.0020	25.00%
Repairs & Maintenance	0.0161	0.0179	11.18%
Plant Supplies	0.0150	0.0167	11.33%
Outside Storage	0.0057	0.0000	-100.00%
Rent - Plant & Equipment	0.0150	0.0144	-4.00%
Outside Testing & Grading	0.0016	0.0015	-6.25%
Gen & Admin Payroll	0.0142	0.0172	21.13%
Short-Term Interest	0.0003	0.0002	-33.33%
Professional Services	0.0022	0.0030	36.36%
Headquarter Expenses	0.0029	0.0031	6.90%
Other Misc. Expenses	0.0064	0.0068	6.25%
	<hr/>		
Total Non-Labor & G&A Exps	0.1065	0.1107	3.94%
<b>MISC. INFORMATION</b>			
Payroll per Employee-Plant	\$60,927	\$63,408	4.07%
<b>FINISHED MOISTURE</b>			
VAT FAT	37.25	37.20	-0.13%
VAT SNF	4.20	4.28	1.90%
VAT SNF	9.38	9.38	0.00%
VAT YIELD	12.17	12.11	-0.49%

## Attachment 2.

### Class III and Class IV Price Formulas

#### Class III:

- Class III Price = (Class III skim milk price x 0.965) + (Butterfat price x 3.5).
- Class III Skim Milk Price = (Protein price x 3.1) + (Other solids price x 5.9).
- Protein Price = ((Cheese price **-0.0224** - 0.2291) x 1.383) + (((Cheese price **-0.0224** - 0.2291) x 1.572) - Butterfat price x 0.9) x 1.17).
- Other Solids Price = (Dry whey price **-0.0063** - 0.2310) times 1.03.
- Butterfat Price = (Butter price **-0.0218** - 0.1724) times 1.211.

#### Class IV:

- Class IV Price = (Class IV skim milk price x 0.965) + (Butterfat price x 3.5).
- Class IV Skim Milk Price = Nonfat solids price times 9. *0.1997*
- Nonfat Solids Price = (Nonfat dry milk price ~~at~~ **-0.0244** - 0.1678) times 0.99.
- Butterfat Price = See Class III.

*Items in bold italics are formula factors that are changed from those that appeared in the Federal Register*



# Wisconsin Whey Study



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## Opportunities for the Wisconsin Whey Industry

April 17, 2013

# Wisconsin Whey Study

## Industry Opportunities



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### EXECUTIVE SUMMARY

Whey represents an economic opportunity for Wisconsin cheese manufacturers of all sizes, yet many small and medium-sized cheese businesses have not explored the technologies and markets to prepare an optimal product for sale. In response to this need, a consortium of Wisconsin industry leaders, known as the Wisconsin Whey Opportunities Working Group, collaborated in 2012 to research the current volume and processing of cheese whey in Wisconsin, the many regional requirements for whey, and the return on investment for cheesemakers considering whey handling and processing improvements. Participating organizations in the Wisconsin Whey Opportunities Working Group included:

- United States Department of Agriculture National Agricultural Statistics Service
- University of Wisconsin-Madison College of Agricultural and Life Sciences
- Wisconsin Center for Dairy Research
- Wisconsin Cheese Makers Association
- Wisconsin Department of Agriculture, Trade and Consumer Protection
- Wisconsin Economic Development Corporation
- Wisconsin Milk Marketing Board

The consortium conducted an in-depth survey of nearly three-quarters of the State's 121 whey processors, personal interviews with 15 of the largest whey processing companies, and four specific return on investment models for cheese manufacturers considering processing whey.

Information gathered through this work illuminates the need for cheese makers and whey processors to identify and act upon economic opportunities associated with whey processing, thereby ensuring Wisconsin maintains its competitive advantage at the forefront of this rapidly growing sub-sector. As a result of this research, the Wisconsin Whey Opportunities Working Group developed seven specific recommendations to further develop the economic opportunity presented by Wisconsin whey, and compiled a Whey Purchasers Directory to aid the industry.

Special thanks to the USDA National Agricultural Statistics Service – Wisconsin Field Office, as well as Kelton Greenway and Rich Scheuerman, expert consultants for the former Dairy Business Innovation Center, who conducted and analyzed the bulk of the research included in this report.

## WHEY PROCESSING OVERVIEW

### INTRODUCTION

As the largest cheese producer in the nation, Wisconsin is also the largest whey producer. On a state-wide level, the whey production and processing sub-sector accounts for more than 16,300 jobs per year, with indirect economic benefits extending to surrounding rural communities, as most producers and processors are located in rural areas.

On a global level, demand for whey-based protein products remains strong with export growth averaging 7 percent a year, and prices hovering near a five-year high level. In 2012, while the United States increased its share of the world cheese trade, it lost share on butterfat and whey products. And, while Wisconsin produces the most whey, both California and Idaho continue to export more of what whey they do produce.

The highest value of whey is in food ingredients and pharmacological applications, including use as additive nutrients in the dietetic and health food sectors. This results from removing the lactose and producing whey protein concentrate (WPC), which typically ranges from 34 percent to 80 percent protein in the dry matter. When the protein composition exceeds 90 percent, the product is termed whey protein isolate (WPI).

The lowest-value use of whey is land-disposal. This yields zero or negative value to the cheese maker. Two factors underscore the need for cheese makers to minimize or eliminate whey land spreading. The first is that domestic environmental regulations for land-spreading whey are restrictive and likely to become more so. The second factor is that the value of whey is now reflected in gate prices for milk (paid to the farm) so cheese makers not recovering that value are at a financial disadvantage. Aside from general industry benefits, cheese makers need to effectively evaluate whey handling alternatives in order to optimize their own profitability, remain competitive in the future, and reduce negative environmental impacts.

For cheese makers, value-added whey usage alternatives include:

1. Whey as an food ingredient through further refinement.
2. Whey as a feed source for farm livestock.
3. Whey as feedstock in biodigesters producing energy.

Each of these alternatives may deliver greater business sustainability and growth in the dairy value chain. For whey processors, the availability and value of whey is dependent on what the cheese maker does. A steady supply of quality product assures the value chain is optimized from farm to ultimate usage or export.

Assessing how cheese makers currently handle whey and developing tools to help move them up the value chain is vital to growing the industry. In addition, examining the connection between cheese makers and whey processors is essential to identifying economic opportunities and ensuring Wisconsin maintains its competitive advantage at the forefront of this rapidly growing sub-sector.

Therefore, in 2012, with input from the Wisconsin Agricultural Statistics Service, 15 major whey processors were identified for field visits or phone interviews to learn more about these companies' business challenges and opportunities. It should be noted these 15 processors represent the vast majority of whey processed in the State, and as Wisconsin is the largest whey producing state in the nation, these processors represent the largest concentration of whey processing in the country. A snapshot of companies participating in the survey reveals:

- 7 processors have captive whey processing plants tied to their company's cheese operations. They do not receive whey from other cheese plants.
- 5 processors have captive plants and purchase supplemental whey from other cheese plants.
- 3 processors are not affiliated with a cheese plant and purchase all whey from others.

### WISCONSIN WHEY PRODUCTS

Whey products manufactured in Wisconsin range from basic dried sweet whey to highly refined whey protein isolates. Drying whole sweet whey is a streamlined process that leaves no by-products other than the water removed through evaporation. On the other hand, a processor choosing to produce concentrated whey protein products must install more complex fractionating equipment. Removing lactose from whey allows production of whey protein concentrate (WPC) with compositions typically range from 34 percent to 80 percent protein in the dry matter. When protein composition exceeds 90 percent, the product is termed whey protein isolate (WPI). Product values increase as protein composition rises, and yields drop dramatically at higher protein levels. There is a trend of increasing production of 80 percent protein WPC and WPI. In addition, some whey processors have developed non-traditional value-added products. Very little was divulged by processors manufacturing these products, but their existence is known. It is expected that ongoing R&D efforts will be focused on higher-value uses of whey and whey fractions.

Processors manufacturing whey proteins must deal with large volumes of whey permeate, a process byproduct. Whey permeate contains a high percentage of lactose. Several Wisconsin whey processors refine whey permeate into dry lactose products. Some whey permeate is also dried whole. Much of the remaining permeate produced by major Wisconsin whey processors is directed to animal feeding in liquid form. Wisconsin also produces a significant quantity of acid whey from the manufacture of cream cheese, ricotta and Greek yogurt, which historically has only been usable as animal feed.

### BACKGROUND

Processing fluid whey by-product from cheese production into a variety of value-added products is a large and critical part of Wisconsin's dairy industry. This processing provides a controlled, environmentally safe method of whey disposition while offering revenue streams to cheese plants and whey processors. Following decades of relatively stable whey product prices, Wisconsin's dairy industry has dealt with increased whey price volatility during the past five years. This new era of whey price volatility was created primarily by the development of new markets for whey proteins and a surging export demand for whey products, in large part fueled by a weak dollar. The price swings of value-added whey products have added to the overall price volatility faced by Wisconsin's dairy industry.

Wisconsin cheese plants range in size from very large to tiny. Unfortunately, not all cheese plants share the same values from whey processing. Smaller cheese plants face significant barriers to entering the whey processing business. These include low whey volumes, high capital equipment costs, high transportation costs and increasing quality requirements. Under the Federal Order system, a Class III price is established monthly. This is the minimum price that cheese plants are required to pay for milk used for making cheese. The Class III price formula is derived from current market values for butterfat and protein, plus an additional value based on the current dry whey market price. Spiking dry whey values in late 2011 and early 2012 pushed up Class III prices, forcing Wisconsin cheese plants to pay higher milk prices. This situation placed smaller plants at a greater competitive disadvantage due to the limited value they were able to extract from their whey. The January 2012 Class III price was \$17.05. Of this amount,

the whey solids value was \$2.86, 16.8% of the total. By June of 2012, the Class III price had dropped to \$15.63. The whey solids value fell to \$1.77, 11.3% of the total.

It should be noted that due to Wisconsin's practice of paying dairy farmers premiums above minimum Class III milk prices, actual payment prices were much higher than the Federal Order calculated minimum prices. Those cheesemakers in the State competing on a national basis saw their historical competitive cost disadvantage to states not participating in the Federal Order system, notably California and Idaho, grow substantially larger, as the California state order capped the whey value component of the cheese milk price and Idaho's milk price is unregulated.

### **OUTREACH OBJECTIVES**

The objectives of this whey processor outreach included:

1. Identify the major Wisconsin whey processing companies and learn their challenges and opportunities.
2. Gain an understanding of how whey is utilized in Wisconsin and identify trends that will lead to future utilization decisions.
3. Explore current and future capacities of whey processors relative to their interest in receiving additional sources of whey products from other producers.
4. Identify quality and certification requirements of companies interested in additional whey product sources.
5. Develop recommendations for the industry to enable greater whey utilization and increased economic returns.

### **CONFIDENTIALITY**

The 15 whey processors included in this outreach range from single plant operations to large multiple plant companies. In accordance with confidentiality policies designed to protect sensitive business information, no specific whey processing companies are identified in this report. Major themes of individual discussions are summarized.

### **MAJOR THEMES**

During discussions with major Wisconsin whey processors, a group of recurring themes regarding Wisconsin's whey processing business developed, including:

1. Major whey processors can be divided into three categories:
  - a. Companies processing whey only from cheese plants they own.
  - b. Companies primarily handling whey from cheese plants they own, with supplemental whey solids purchased from other companies.
  - c. Stand-alone whey processors with 100 percent purchased whey solids.



2. Processors buying whey solids from other companies are generally interested in procuring additional sources that are appropriate to their specific needs. The most desirable sources are uncolored whey from American-style cheese and solids condensed through Reverse Osmosis (RO).
3. Processors buying whey typically pay using a formula based on the market value of their primary final product. Most companies base liquid whey pricing on either dry sweet whey or dry WPC markets. As the market for procuring raw whey becomes more competitive, raw whey purchasers are sharing more of the whey value with their suppliers.
4. Overall, Wisconsin whey processors have underutilized capacity. This situation generates intense competition for limited volumes of choice supplies. Pricing competition for whey solids, including freight factors, has made a significant negative impact on processing plants' returns on investment.
5. Some whey processors believe whey-supplying cheese plants do not appreciate the risk involved to invest large amounts of capital in whey plants. Whey processors must develop markets for products and risk losing money in weak markets. They expect their investment to be rewarded when markets are profitable. Cheese plants with very little investment in whey processing should not expect significant returns from their whey stream.
6. Many surveyed whey processors referenced the high quality standards their customers require for finished products. This is particularly true for whey-based products made for the infant nutrition industry. In addition, most finished products must be certified Kosher and Halal, which means raw whey must also meet those criteria.
7. Processors buying whey solids see several major obstacles when evaluating whey solids from potential suppliers:
  - a. Small cheese companies may not have enough whey volume to assemble a tanker load. This makes transportation very expensive per pound of whey solids.
  - b. Small cheese companies justifiably focus most of their attention on cheese. Investment in whey handling and quality is minimal. This results in low quality whey that has little value to a processor that is making high quality, value-added products.
  - c. Whey quality problems include bacteriological issues from unsanitary handling and lack of cooling, contamination with various specialty cheese flavors, contamination with salt from drippings and brine, added color and inconsistent mineral profiles.
8. Whey processors generally feel that growth in whey processing will continue to trend toward higher protein WPCs and whey protein isolates. There is some interest in additional lactose production and permeate drying, especially considering that large volumes of liquid permeate are currently directed to animal feeding.
9. Whey processing business challenges include:
  - a. Securing a stable volume of suitable whey solids supplies at reasonable prices.
  - b. High capital cost requirements to build and expand whey plants.
  - c. Costs of regulatory compliance: DNR, FDA, OSHA, etc.

- d. Whey product market volatility.
  - e. Growing whey processing capacity to meet increasing cheese production (particularly at captive plants).
10. Several processors believe whey component values should be dropped from the Class III price formula and/or cheese plants should reevaluate their milk procurement premium programs in light of Wisconsin's competitive cost disadvantage to other major cheese producing states.

### RECOMMENDATIONS TO CHEESE PLANTS

Through discussions with Wisconsin's major whey processors, it was determined that several companies have additional processing capacity. Whey processors believe the market for raw whey is very competitive due to multiple buyers bidding for limited available volumes. Processors acknowledge that some supplies of whey are "stranded" without a market due to several factors. The following recommendations to cheese plants are intended to address issues that will enable greater whey utilization and increased economic returns.

1. **Address Whey Volume Constraints**  
Very small cheese plants may not have sufficient volume to assemble a tanker load of raw whey from one day of cheese production. Shipping whey in small volumes is more expensive per pound of whey solids. A small plant can consider cooling whey and combining volume from two production days in order to reduce transportation cost.
2. **Assure Effective Skimming**  
Few whey processors are able to receive whey that has not been skimmed. Keeping the cheese plant's whey separator operating in good repair is critical to assure ongoing whey shipments. For those cheese plants not skimming their whey, the sale of whey cream can be a significant contributor to the plant's bottom line.
3. **Cooling**  
By quickly cooling raw whey to less than 45 degrees F after separation, the cheese plant is able to extend processing shelf life by several days. In addition to meeting regulatory requirements, this practice provides additional flexibility and value to the whey processor. Cheese plants without adequate cooling can improve their whey marketing position by upgrading their cooling capacity.
4. **Contamination**  
Whey processors need the best whey to produce high quality products. They have difficulty utilizing whey that is contaminated with various specialty cheese flavors and salt drippings. Other problems come from added color and curd wash water. Cheese plants that minimize all of these non-whey components will find greater demand for their raw whey.
5. **Sanitation**  
Just like cheese, whey needs to be handled in a sanitary manner to reduce bacteria growth and assure the most marketable quality. Whey transfer lines, equipment and process tanks must be cleaned daily. Cooled whey holding tanks need to be emptied and cleaned every 72 hours.
6. **Certifications**  
Most whey processors require Kosher, Halal and E.U. quality certification for the whey they purchase. Cheese plants that can offer these certifications will have more success marketing their whey.



### 2012 SURVEY RESULTS: HOW CHEESE PLANTS HANDLE WHEY

#### INTRODUCTION

To better understand how cheese plants are disposing of or utilizing their whey and how that impacts their business, a survey of all Wisconsin cheese plants was conducted in mid-2012 by the Wisconsin Agricultural Statistics Service in cooperation with the Wisconsin Department of Agriculture, Trade, and Consumer Protection. An initial mailing of the survey to 121 cheese plants took place in late May 2012. Plants that produce cream cheese, goat's milk cheese, or sheep's milk cheese, as well as plants that only produce whey products, were excluded from the sample. To gain a higher response rate, a second mailing took place in June. Follow-up contacts, in person or over the phone, were also made in July and August. As a result, 73 percent of surveys were completed.

#### 2011 WHEY STREAM

Plants were asked to report the annual volume of whey generated by their plant and revenue received by category. For plants that did not report, whey volume was estimated based on the plant's cheese production. Plants reporting minimal processing were assumed to produce reverse osmosis concentrated whey at 12 percent solids. Plants reporting limited processing were assumed to produce liquid whey protein concentrate at 10 percent solids. For commodity and value-added plants, volumes were not estimated, as the products made in those categories can be quite varied in solids content.

**Annual volume of whey generated and price by level of processing  
Wisconsin cheese plants, 2011**

Level of processing	Plant Count <sup>1</sup>	Annual volume (thousand lbs.)		Price per pound (\$)	
		Wet	Dry	Wet	Dry
Disposal	22	69,950			
Sold whole for processing	41	2,746,630		0.0103	
Minimal processing <sup>2</sup>	14		220,100		0.2756
Limited processing <sup>3</sup>	23		250,240		0.5370
Commodity processing <sup>4</sup>	15				
Value-added processing <sup>5</sup>	10				

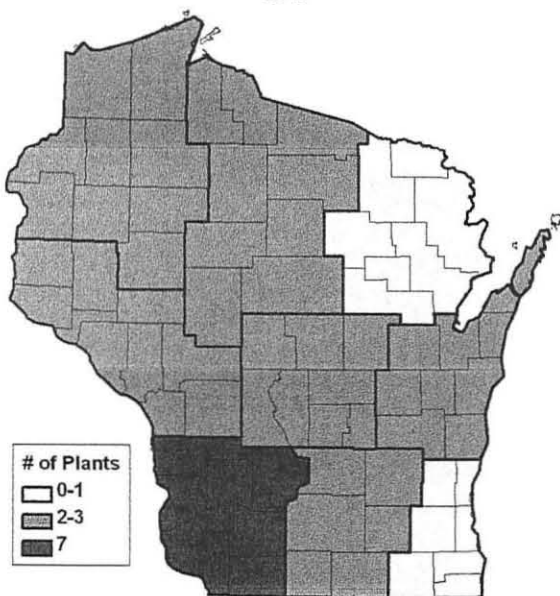
<sup>1</sup>Plant count total is greater than the 121 plants in the sample, as some plants reported whey in more than one category. <sup>2</sup>Only water removed from skimmed whey (RO, evaporation) and then sold to another plant for further processing. <sup>3</sup>Concentrated by UF and then sold to another plant for further processing. <sup>4</sup>Dry sweet whey, dry WPC 34, etc. <sup>5</sup>Higher WPC's, WPI's, etc.

Approximately half the plants in the state do not process their whey at any level. They either dispose of it by dumping or land application, or sell it whole to another plant for processing. Given that Wisconsin produced 2.63 billion pounds of cheese in 2011, however, the volume of whey disposed of or sold whole accounts for only about one-tenth of the total volume of whey generated. Plants that dispose of their whey are located throughout the state, but the heaviest concentration of these plants is in the southwestern portion of the state. Plants that sell their whey whole for further processing are primarily in the southern half of the state with the highest concentration in south central Wisconsin.

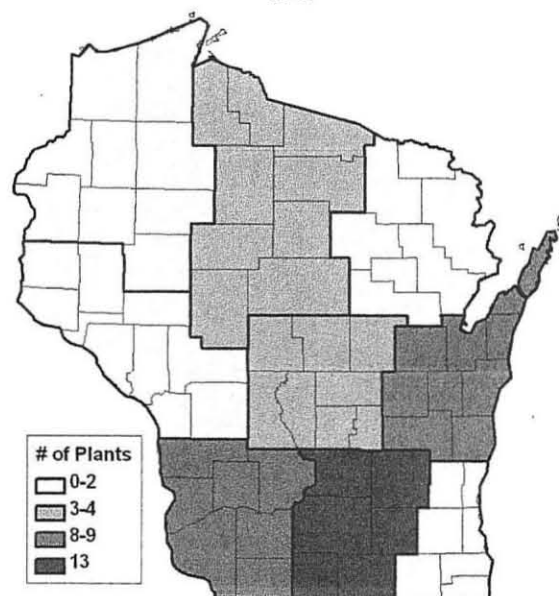
As stated previously, volumes for commodity and value-added processing of whey were not estimated. There is not much data available elsewhere on volumes of dry whey products produced primarily due to protecting the confidentiality of the few plants that produce these products. Some figures for 2011 are available, however. Production of human grade dry whey in Wisconsin in 2011 totaled 294 million pounds, human grade whey protein concentrate (WPC) totaled 83.0 million pounds, and total lactose (human and animal grade) production was 188 million pounds.

As expected, the higher the level of processing, the greater the price received for the whey. In comparison, the NASS dairy product pricing series shows that, nationally, extra grade dry whey sold for as low as \$0.3884 to as high as \$0.6707 per pound in 2011.

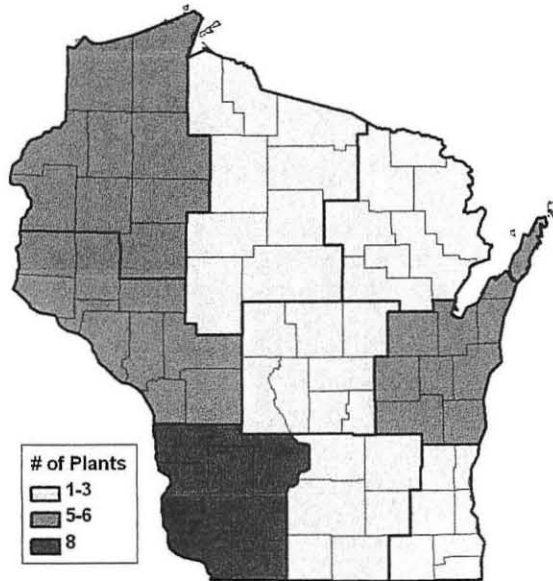
Location of Wisconsin cheese plants disposing of whey 2011



Location of Wisconsin cheese plants selling whey whole for processing 2011

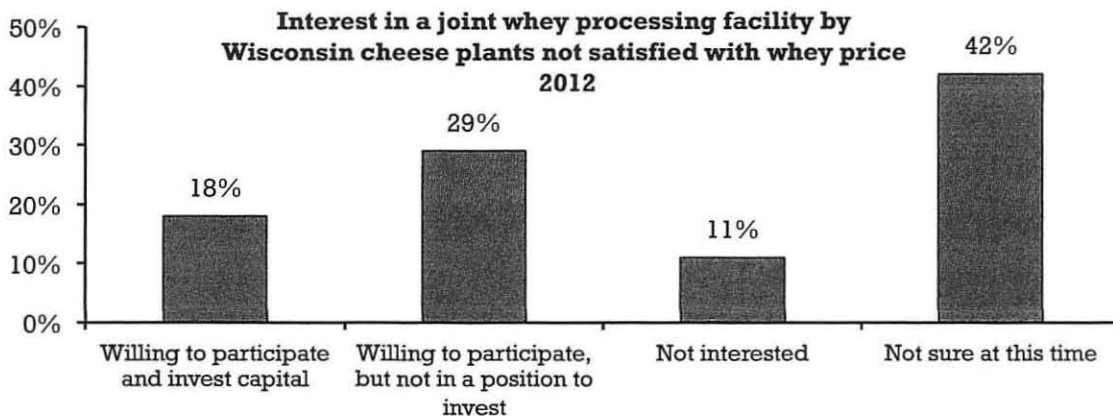


Location of Wisconsin cheese plants selling minimal or limited processed whey 2011



### SATISFACTION WITH VALUE OF WHEY AND BARRIERS TO GAINING HIGHER RETURNS

When asked if they are satisfied with the value they receive from their whey, 47 percent of respondents reported that they are not satisfied. Of those not satisfied, 89 percent indicated that the inability to capture a higher value for their whey has a significant impact on their business. One idea to help plants gain greater returns on their whey would be to build a joint whey processing facility. Almost one-fifth of the unsatisfied plants indicated they would be willing to participate and invest capital in such a project, and these plants are all located in the central or east central parts of the state. Additionally there were many plants in the southwestern and south central regions that were interested but not able to invest at this time or weren't sure if they would be interested in this project.

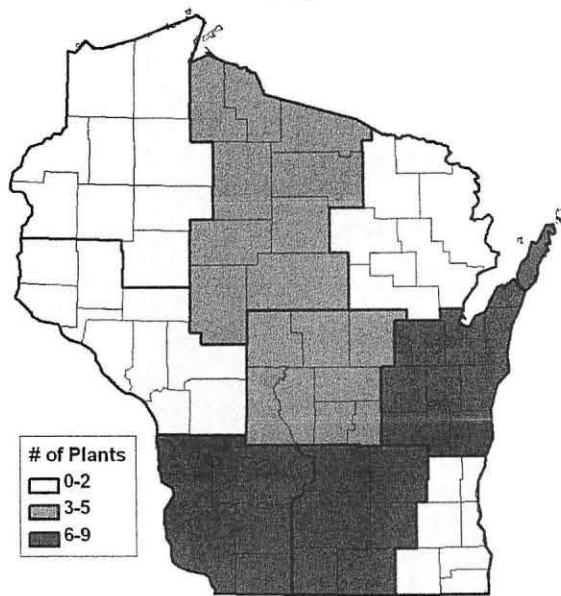
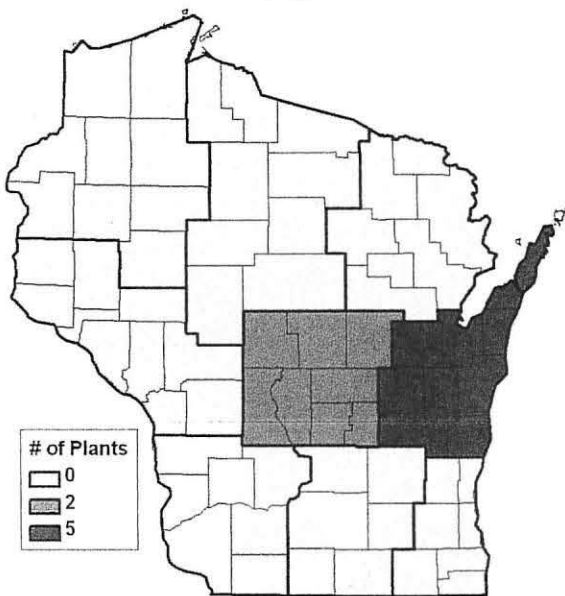


# Wisconsin Whey Study

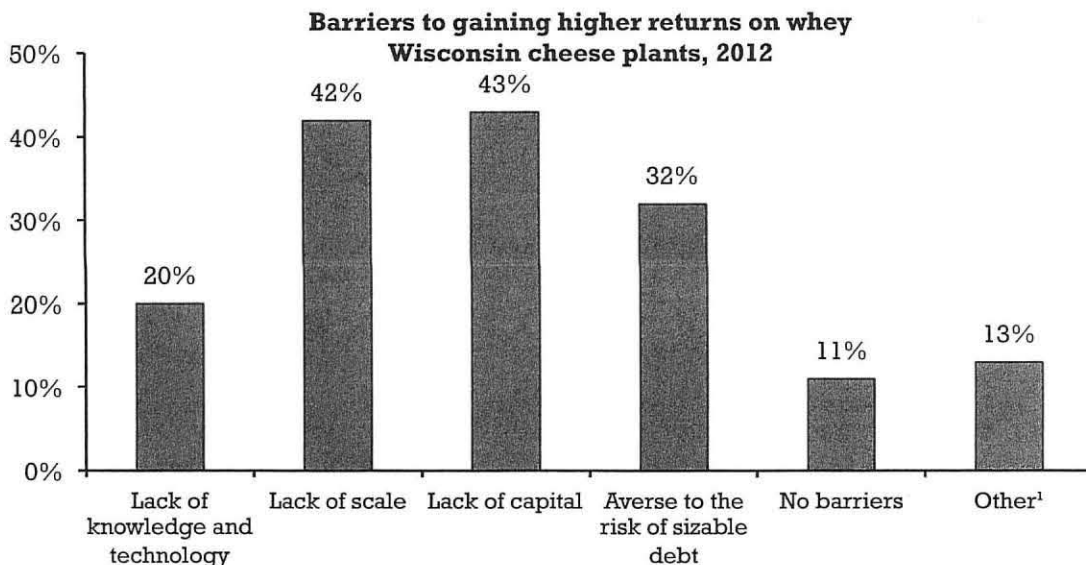
## Industry Opportunities

Location of Wisconsin cheese plants willing to participate & invest in joint whey-processing facility, 2012

Location of Wisconsin cheese plants willing to participate in joint whey-processing facility or not sure, 2012



All plants were asked to indicate the barriers that keep them from gaining higher returns on their whey. A lack of scale and a lack of capital were the two most common reasons selected.

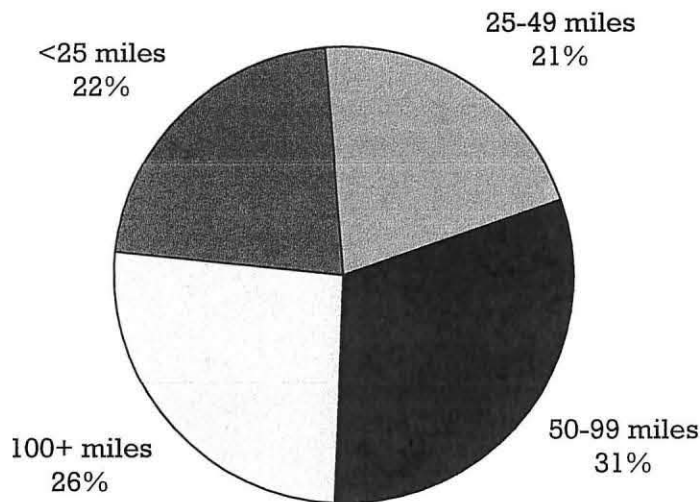


<sup>1</sup> Other includes market prices, lack of options to dispose of water, no place will pick up small volumes, few local processors, DNR regulations, plants generate flavored whey, cost of trucking

### SHIPPING WHEY

Most cheese plants, 72 percent, ship whey solids to another plant for further processing. The average distance this whey is transported ranges widely with one-fifth of plants shipping fewer than 25 miles and one-quarter shipping more than 100 miles.

**Average distance whey is transported for further processing  
By percent of plants, Wisconsin, 2012**



**Average distance whey is transported by level of processing, Wisconsin, 2012**

Level of processing	<25 miles	25-49 miles	50-99 miles	100+ miles
	Percent of plants			
Sold whole for processing	29	21	32	18
Minimal processing	17	17	41	25
Limited processing	6	17	30	47
Commodity processing	14	29	43	14

### ACCEPTING WHEY FROM OTHER PLANTS

Only 8 percent of respondents reported accepting whey from other plants. All of these plants require incoming whey to be minimally processed in some way, such as skimmed, cooled, concentrated, or preserved, but the requirements vary from plant to plant. In addition, 57 percent of these plants require USDA and halal certifications, and 71 percent require kosher certification. None of the plants that accept incoming whey reported segregating whey based on whether it is organic, grass-based, goat, or sheep.

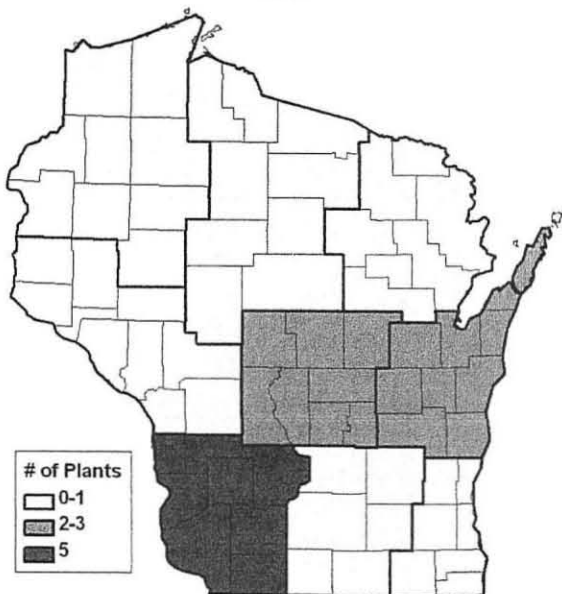
### ADDITIONAL CAPACITY

Few respondents, 17 percent, reported having capacity to process additional whey solids. Of these plants:

- 29 percent do not know or did not state the amount of additional capacity
- 21 percent have fewer than 1,000,000 pounds of additional capacity
- 50 percent have 1,000,000 to 49,999,999 pounds of additional capacity

No plants reported additional capacity of more than 50 million pounds of whey solids. The greatest concentration of plants with additional capacity is in southwestern Wisconsin. Interestingly this coincides with the region where the greatest number of plants was disposing of their whey.

Wisconsin cheese plants with additional capacity to process whey solids 2012





### CHEESE PLANT CONCLUSIONS

Approximately half the plants in the state do not process their whey at any level. They either dispose of it by dumping or land application, or sell it whole to another plant for processing. Of the plants that do process whey, only 17 percent of those responding to this survey report having the capacity to process additional whey solids and adding value to their processing facility. Nearly half of all plants in the state are not satisfied with the value they receive from their whey, with nearly 90 percent indicating that the inability to capture a higher value for their whey has a significant impact on their business. In order to help cheese plants gain greater returns on their whey, those in geographical proximity to one another should consider a joint whey processing facility, as almost one-fifth of the unsatisfied plants indicated they would be willing to participate and invest capital in such a project.

### WHEY PROCESSOR CONCLUSIONS

The whey processing industry in Wisconsin has become consolidated in a very similar fashion to cheese manufacturing. The number of companies engaged in large scale whey processing is very limited. Several major whey processors depend entirely on purchased whey product sources from cheese plants. Other processors supplement their own whey with outside purchases. Most small and medium size cheese plants sell whole whey or limited processed liquid whey products to the major processors. They market liquid whey products to the major whey processors using an active network that has developed over many years.

Three drivers emerge for the future growth in Wisconsin whey processing.

1. The most significant growth will take place as major cheese manufacturers expand their whey operations in step with additional cheese production.
2. The utilization of "stranded" whey supplies from smaller plants: cheese plants with unutilized whey will need to address several economic and quality issues in order to attract a market and gain a positive return.
3. Dried permeate and lactose production could significantly increase. For this to happen, markets will need to encourage companies to build facilities for processing the large volume of liquid whey permeate that is currently land applied or directed to animal feeding.

The major companies at the heart of Wisconsin's whey processing industry are continually looking to improve returns from the cheese by-product. Much focus is placed on evaluating potential returns of investing in the production of higher value products. International markets and the development of export sales have offered added value and sales growth while contributing to price volatility. Wisconsin whey processors with additional capacity are very interested in procuring whey supplies. This has increased the competition for liquid whey products from cheese plants. Smaller cheese plant operators have the opportunity to realize reasonable returns for their liquid whey products. This return depends on their ability to supply the desirable, high quality whey that the major processors demand. By working closely with key whey processors, smaller cheese plant operators can participate in the expansion of Wisconsin's whey industry.

### A STUDY OF RETURN ON INVESTMENT MODELS

#### INTRODUCTION

As part of this overall Wisconsin Whey Study, a report was conducted to identify potential returns on investment (ROI) for small and medium cheese plants if they invested in additional whey processing. Four whey processing models were identified. For each model, estimated capital costs, operating costs and revenue streams were compiled as input for financial analysis. The financial analysis shows the ROI for each model under multiple plant-specific business variables. The intent of this analysis is to assist cheese plants in evaluating whey processing options leading to sound financial decisions.

#### BACKGROUND

Wisconsin cheese plants have a tremendous range in size, yet all plants need to effectively convert their milk into value-added products. Under the Federal Order system, a monthly minimum Class III milk price is established. The Class III price formula includes a value based on the current dry whey market price. Smaller cheese plants face significant barriers to entering the whey processing business, including low whey volumes and high capital costs. This situation places smaller plants at a competitive disadvantage due to the limited value they are able to extract from their whey. The ability to realize greater value for their whey byproduct could make a significant financial impact for small cheese manufacturers.

#### PLANT AND PROCESS MODELS

The focus of this return on investment study is small and medium size cheese plants. These plants typically have limited whey processing capabilities. For the purposes of this study, plant size is defined by the volume of whey produced, as outlined below:

- Small plant: Produces a total of >40,000 whey over two consecutive production days
- Medium plant: Produces >100,000 pounds whey per production day

The four process models studied include:

##### Model No. 1

Small plant; add equipment to skim whey, sell cream, cool and ship whey

##### Model No. 2

Medium plant; add equipment to cool and ship whey

##### Model No. 3

Medium plant; add equipment to RO concentrate, cool and ship 18 percent solids whey

##### Model No. 4

Medium plant; add equipment to UF whey, cool and ship liquid WPC, ship permeate



Certain assumptions have been made in creating the models. These include:

- Medium plants are already skimming whey and selling whey cream
- Medium plants have a DNR permit that would allow for the discharge of polished RO permeate
- All plants have existing space for equipment installation, no building costs were included.
- Plants use 480 volts and pay \$.08/kwh. 1 applied horsepower uses 1 kw/hour
- Prices are for used equipment where it is generally available
- Whey cream price: \$1.60/pound butterfat
- Raw whey price: \$.25/pound solids
- Cold whey incremental price differential: \$.10/pound solids
- RO concentrate incremental whey price increase: \$.10/pound solids
- WPC-35% price: \$1.00/pound solids (\$2.86/pound protein)
- Permeate price: \$.05/pound solids

### RESOURCES

In order to assure valid study data, industry suppliers were asked to be resources for costs. We thank these companies for providing valuable information regarding their specific areas:

- Alcam Creamery Co.
- Bytec, Inc.
- Darlington Dairy Supply Co., Inc.
- Filtration Engineering
- International Machinery Exchange
- Membrane Process & Controls, Inc.
- ProChemicals, LLC
- Relco, LLC
- Separators, Inc.
- Ullmer's Dairy Equipment

### MODEL NO. 1 SUMMARY

Description: small plant; add equipment to skim whey, sell whey cream, cool and ship whey.

Whey returns are negative for a small plant that is disposing of its unseparated whey. The plant can consider installing a separator, cream tank, whey cooling system, associated tanks and lines. This would enable the plant to capture revenues from whey cream and cold raw whey sales.

The financial analysis shows that a capital investment of \$159,500 is needed to equip the small plant for skimming whey and shipping both cold whey cream and cold whey. The small plant receiving 50,000 pounds of milk per week could see incremental profits (excluding depreciation) of \$49,622 per year. This equals a return on investment (ROI) of 20 percent. If the milk volume per week increases to 150,000 pounds, the ROI becomes 64 percent.

Note: the financial results of Model No. 1 are sensitive to changes in the whey price and volumes.

### MODEL NO. 2 SUMMARY

Description: medium plant; add equipment to cool and ship whey.

Whey returns are negative for a medium plant that is disposing of its separated whey. If the whey is sold warm (e.g., for animal feed), the price received may be lower than cold whey (e.g. for human food use). If the plant cools the whey, it gains the ability to negotiate higher prices. In order to ship cold whey, the plant can evaluate the addition of a whey cooling system, associated tanks and lines. This would enable the plant to market their whey to a variety of processors.

The financial analysis shows that a capital investment of \$125,100 is needed to equip the medium plant to ship cold whey. The medium plant receiving 250,000 pounds of milk per week could see incremental profits (excluding depreciation) of \$40,909 per year. This equals a return on investment (ROI) of 22 percent. If the milk volume per week increases to 1,000,000 pounds, the ROI becomes 97 percent.

Note: the financial results of Model No. 2 are sensitive to changes in the incremental price increase for shipping cold whey and volumes.

### MODEL NO. 3 SUMMARY

Description: medium plant; add equipment to RO concentrate, cool and ship 18% solids whey.

A medium plant currently shipping raw whey may have enough volume to justify minimal whey processing. The installation of a RO system, a concentrated whey cooling system, associated tanks and lines could generate higher sales revenues because the whey is concentrated.

The financial analysis shows that a capital investment of \$361,600 is needed to equip the medium plant to RO concentrate and ship cold 18 percent solids whey. The medium plant receiving 750,000 pounds of milk per week could see incremental profits (excluding depreciation) of \$122,048 per year. This equals a return on investment (ROI) of 22 percent. If the milk volume per week increases to 2,000,000 pounds, the ROI becomes 67 percent.

Note: the financial results of Model No. 3 are sensitive to changes in the incremental price increase for shipping concentrated whey and volumes.

### MODEL NO. 4 SUMMARY

Description: medium plant; add equipment to UF whey, cool and ship WPC, ship permeate.

A medium plant currently shipping whey may have enough volume to justify limited whey processing. The installation of a UF system for liquid WPC, a WPC cooling system, and associated tanks and lines could generate higher total sales revenues from WPC and permeate sales.

The financial analysis shows that a capital investment of \$349,600 is needed to equip the medium plant to UF whey, ship cold liquid WPC and ship permeate. The medium plant receiving 1,000,000 pounds of milk per week could see incremental profits (excluding depreciation) of \$114,426 per year. This equals a return on investment (ROI) of 22 percent. If the milk volume per week increases to 3,000,000 pounds, the ROI becomes 75 percent.

Note: the financial results of Model No. 4 are very sensitive to changes in the WPC price and volumes.

### **RETURN ON INVESTMENT ANALYSIS CONCLUSIONS**

This return on investment study found that attractive financial returns are possible for small and medium cheese plants that install additional whey processing. The volume of milk required to provide an acceptable return on investment (ROI) of 20 percent increased as whey processing became more complex. Cheese plants shipping significant volumes of whey are very likely to find strong demand and competitive product pricing that would reward their decision to install additional whey processing.

Cheese plants wishing to use the results of this study for their own planning are advised that their individual circumstances will be different from the assumptions made in this study. The financial analysis tools used in this study provide the flexibility to input values that are accurate for a specific business model. Plant operators are encouraged to seek professional assistance when evaluating the potential financial benefit of additional whey processing (see Recommendations at the end of this report).

### RECOMMENDATIONS

The following recommendations from the Wisconsin Whey Opportunities Working Group represent next steps that should be taken to develop further the economic opportunity presented by Wisconsin whey.

1. Create a long-term goal to eliminate land disposal of saleable whey or other co-products. Within 10 years, all saleable whey produced in Wisconsin should go to value-adding purposes, such as: food, animal feed or energy production (returning at least the whey value inherent in the cheese milk price).
2. A lack of advanced technical knowledge on whey processing within some dairy companies is an important barrier inhibiting their interest in producing valued-added products. Create new supports for small and medium-sized cheese plants to move from whey disposal to minimal processing or to value-added processing of whey.
  - a. Education: (1) specific training programs on advanced whey processing and (2) workforce development assistance. Partners could include Wisconsin Center for Dairy Research (CDR), Wisconsin Cheese Makers Association (WCMA), Wisconsin Milk Marketing Board (WMMB), and Wisconsin Department of Workforce Development (DWD).
  - b. Financial: (1) micro-grants to link whey producers with financial and technical advisors on possible options, (2) capital investment grants, or access to capital, to help with the purchase of new equipment (e.g., cooling, membrane filtration). Partners could include Wisconsin state or local government, and regional economic development support.
  - c. Industry awareness: statewide and regional workshops to explore technical and financial options for these plants. Industry partners could include CDR, WCMA, and WMMB.
3. Research (key partner is CDR) technical issues that limit the maximum utilization of whey and whey permeate, including:
  - a. Economically viable cooling systems for whey from small plants.
  - b. How to add flavors or spices to cheese without contaminating the whey (best practices).
  - c. How to color cheese without coloring the whey.
  - d. How to handle difficult whey/co-products, such as, acid whey or Greek yogurt whey and permeate.
  - e. Options for handling small whey volumes, pooling, storage and delivery options.
  - f. Find economically feasible options to process whey permeate into value-added products (food and fuel).
4. Compile statistics on the utilization of whey and whey permeate in Wisconsin to inform decisions on strategies to improve the whey sector and to delineate change over time.
  - a. Collect annual statistics on the production of raw whey, processed whey products and by-products such as whey permeate, for the Wisconsin whey industry. Key partners include Wisconsin

Department of Agriculture, Trade and Consumer Protection (DATCP), and National Agriculture Statistics Service (NASS).

- b. Catalog resources available to cheese makers and whey processing plants in the WI dairy industry. Key partners include DATCP, Division of Agriculture Development.
5. Create best practice parameters for shipment of raw whey. Ultimate goal is to have all whey shipped at refrigeration temperature for best quality whey products, and to minimize food safety concerns.
  - a. The dairy industry, CDR and DATCP- Division of Food Safety, should create parameters for safe shipment of warm whey. These parameters could be used by dairy plant operators to apply to DATCP-Department of Food Safety for a variance from requirements in ch. ATCP 80.22. In the future, these parameters may be the basis for amending existing dairy plant regulations.
  - b. Parameters may include: 1) time and temperature limits for non-refrigerated whey between whey generation at the shipping plant and whey processing or cooling at the receiving plant, 2) pH of the whey and any processing steps that may prevent lactic acid production by bacteria present in the whey, 3) processing steps that may reduce competing microbial levels and thereby increase the risk of staphylococcal enterotoxin formation in warm whey, 4) sanitation steps taken to prevent contamination of whey with vegetative non-spore-forming pathogenic bacteria, 5) monitoring and documentation to verify safety.
6. Encourage partnership between dairy companies and local authorities to collaborate on the processing or treatment of whey or co-products for energy production. Partners include Wisconsin Office of Energy Independence (OEI), Wisconsin Department of Natural Resources (DNR), and DATCP.
7. Further investigate whey market opportunities and engage Wisconsin whey processors to identify common and potential needs. Specific inquiries could include:
  - a. Technical knowledge, workforce training, human capital development.
  - b. Value of a Wisconsin whey brand.
  - c. Attraction strategies for whey value chain expansion locations within Wisconsin.
  - d. Global market opportunities.

### MOVING FORWARD

Whey represents a significant economic opportunity for cheese manufacturers of all sizes. This report has addressed the current volume and processing of cheese whey in Wisconsin, regional whey buyers concerns and requirements for whey, and the return on investment for cheesemakers considering whey handling and processing improvements.

Wisconsin has an abundance of resources to help dairy companies address challenges and opportunities when using and processing whey. The following is a partial list of available resources.

#### **Wisconsin Center for Dairy Research (UW-CDR)**

- General programs and how CDR works with industry: Tom Szalkucki, [tszal@cdr.wisc.edu](mailto:tszal@cdr.wisc.edu)
- Latest whey research: John Lucey, [jlucey@cdr.wisc.edu](mailto:jlucey@cdr.wisc.edu)
- Whey processing/equipment: Mike Molitor, [molitor@cdr.wisc.edu](mailto:molitor@cdr.wisc.edu)
- Drying of dairy ingredients: Karen Smith, [smith@cdr.wisc.edu](mailto:smith@cdr.wisc.edu)
- Whey quality and regulations: Marianne Smukowski, [msmuk@cdr.wisc.edu](mailto:msmuk@cdr.wisc.edu)
- Impact of cheese making practices on whey: Dean Sommer, [dsommer@cdr.wisc.edu](mailto:dsommer@cdr.wisc.edu)
- Whey product development and applications: KJ Burrington, [burrington@cdr.wisc.edu](mailto:burrington@cdr.wisc.edu)

#### **Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP)**

- Food safety: Peter Haase, 608-224-4711, [peter.haase@wi.gov](mailto:peter.haase@wi.gov)
- Market and business development: Norm Monsen, 608-224-5135, [norm.monsen@wi.gov](mailto:norm.monsen@wi.gov)
- Business financing: Carl Rainey, 608-224-5139, [carl.rainey@wi.gov](mailto:carl.rainey@wi.gov)
- International trade and export services: Jen Pino-Gallagher, 608-224-5125, [jen.pinogallagher@wi.gov](mailto:jen.pinogallagher@wi.gov)

#### **Wisconsin Department of Natural Resources (DNR)**

- Agribusiness sector development: Christine F Lilek, 920-387-7898, [christine.lilek@wisconsin.gov](mailto:christine.lilek@wisconsin.gov)

#### **Wisconsin Economic Development Corporation (WEDC)**

- Sector manager: Cate Rahmlow, 608-210-6845, [cate.rahmlow@wedc.org](mailto:cate.rahmlow@wedc.org)

#### **University of Wisconsin-Madison, Department of Food Science**

- Product development: Scott Rankin, 608-263-2008, [sarankin@wisc.edu](mailto:sarankin@wisc.edu)

Now is the time to reinvest in Wisconsin whey, as it represents a significant economic opportunity for cheese manufacturers and whey processors of all sizes. The state is well positioned to meet the industry's needs and increase the state's market share in both a national and international whey market. Together, we can ensure Wisconsin maintains its competitive advantage at the forefront of this rapidly growing sub-sector.

### APPENDIX A: WISCONSIN WHEY PURCHASERS DIRECTORY

This directory lists Wisconsin companies purchasing Wisconsin whey. Contact each company directly.

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#### **Agropur Inc.**

Contact: Dan LaMarche

Phone: 920-944-0973

Fax: 920-944-0991

E-mail: dan.lamarche@agropur.com

Website: www.agropur.com and www.tregafoods.com

Company Address: 3500 E. Destination Dr., Appleton, WI 54915

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO); WPC (UF), Permeate

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#### **BelGioioso Cheese Inc.**

Contact: Mark Schleitweiler

Phone: 920-863-2123

Fax: 920-863-8791

E-mail: marks@belgioioso.com

Website: www.belgioioso.com

Company Address: 4200 Main St., Green Bay, WI 54311

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO), Max solids: 20%

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#### **Foremost Farms USA**

Contact: Darcy Craker or Kirk Layer

Phone: 608-355-8679 – Darcy or 608-355-8779 -- Kirk

Fax: 608-355-8198

E-mail: darcy.craker@foremostfarms.com or kirk.layer@foremostfarms.com

Website: www.foremostfarms.com



# Wisconsin Whey Study

## Industry Opportunities

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Company Address: E10889 Penny Lane, Baraboo, WI 53913-8115

**Whey Products Purchased:** Concentrated Whey (RO), Min solids 15%, Max Solids 50%; WPC (UF), Min protein 34%, Max protein 40%; Permeate, Min solids 20%.

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### **Lynn Proteins, Inc.**

Contact: Bill Schwantes

Phone: 715-238-7129

Fax: 715-238-7130

E-mail: [bill@lynndairy.com](mailto:bill@lynndairy.com)

Website: [www.lynndairy.com](http://www.lynndairy.com)

Company Address: W1929 US Hwy 10, Granton, WI 54436

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO), Min solids 10%, Max solids 20%; WPC (UF), Min protein 34%, Max protein 60%; Permeate, Min solids 7%.

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### **Muscoda Protein Products LLP**

Contact: Scott Meister

Phone: 608-739-3141

Fax: 608-739-4348

E-mail: [smeister@meistercheese.com](mailto:smeister@meistercheese.com)

Website: [www.meistercheese.com](http://www.meistercheese.com)

Company Address: 960 Industrial Dr., Muscoda, WI 53573

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO), Min solids 12%, WPC (UF), Min protein 30%, Max protein 50%; Permeate, Min solids 5%.

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### **Omega Protein (formerly Wisconsin Specialty Protein, LLC)**

Contact: Terry Olson

Phone: 608-445-0354

Fax: 608-768-9441

E-mail: [terry@artisanwhey.com](mailto:terry@artisanwhey.com)

Website: [www.omegaprotein.com](http://www.omegaprotein.com)



# Wisconsin Whey Study

## Industry Opportunities

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Company Address: 522 Greenway Ct., Reedsburg, WI 53959

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO); WPC (UF)

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### **Packerland Whey Products**

Contact: Steve Spaeth

Phone: 855-551-9439

E-mail: [steve@packerlandwhey.com](mailto:steve@packerlandwhey.com)

Website: [www.packerlandwhey.com](http://www.packerlandwhey.com)

Company Address: 407 4th St., Luxemburg, WI 54217

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO), Min solids 14%; WPC (UF), Max protein 34%; Permeate, Min solids 6%; Scotta, Acid Whey.

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### **PGP International, Inc.**

Contact: Mike Artery

Phone: 608-934-1400 ext. 2223; Cell: 608-558-5721

Fax: 608-934-1044

E-mail: [martery@pgpint.com](mailto:martery@pgpint.com)

Website: [www.pgpint.com/contact/juda-wisconsin-usa](http://www.pgpint.com/contact/juda-wisconsin-usa)

Company Address: N2689 County Road S, Juda, WI 53550

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO); WPC (UF); Permeate

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### **Saputo Cheese USA**

Contact: Patrick Fish

Phone: 608-524-8244 ext. 111

Fax: 608-524-8091

E-mail: [pfish@saputo.com](mailto:pfish@saputo.com)

Website: [www.saputo.com](http://www.saputo.com)

Company Address: 25 Tri State International Office Center, Suite 250, Lincolnshire, IL 60069

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO), Min solids 6%; WPC (UF)

# Wisconsin Whey Study

## Industry Opportunities

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### **Torkelson Cheese Company**

Contact: Lindsey White

Phone: (815) 369-5547

Fax: (815) 369-2302

E-mail: [lindsey@torkelsoncheese.com](mailto:lindsey@torkelsoncheese.com)

Website: [www.torkelsoncheese.com](http://www.torkelsoncheese.com)

Company Address: 9453 W. Louisa Rd., Lena, IL 61048

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO)1 Permeate Min solids 5%; UF Milk Permeate

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### **Wisconsin Whey Protein, Inc. (Turtle Lake plant)**

Contact: Robert ( Bob ) Krikorian

Phone: (508)-424-1130 x 105

Fax: (508)-424-1140

E-mail: [bob@stainlesstech.com](mailto:bob@stainlesstech.com)

Website: [www.wisconsinwheyprotein.com](http://www.wisconsinwheyprotein.com)

Company Address: 40 Speen St, Suite 201, Framingham, MA 01701

**Whey Products Purchased:** Raw Whey; Concentrated Whey (RO) Min solids 15%; WPC (UF) Min protein 34%, Max protein 60%; Permeate

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# Attachment 4

Attachment 4

Dairy Institute of California Proposed Section 1051.50(q) – “Other Solids Price”

§1051.50(q) – *Other Solids Price*. The other solids price per pound, rounded to the nearest <sup>one-hundredth</sup> cent, shall be the U.S. average <sup>NDPSR</sup> ~~NDSPR~~ Whey Protein Concentrate – 34% Price reported by the Department for the month divided by 0.34, with the result multiplied by 0.12, with 0.3110 subtracted from the result, with the result multiplied by 1.03; *provided that* the Other Solids Price so calculated for the month shall not be less than \$0.0424, nor more than \$0.2542. In the event that a NDPSR Whey Protein Concentrate – 34% Price is not available, the Whey Protein Concentrate – 34% Price shall be the simple average of the weekly Central/West WPC-34 Mostly Price as reported in Dairy Market News between the 26<sup>th</sup> of the prior month and the 25<sup>th</sup> of the month in which the price being computed will be effective.

Formula expressed in mathematical terms:  $((\text{WPC34 Price}/0.34) * 0.12) - 0.3110) * 1.03$