

Pelargonic Acid

Crops

Identification of Petitioned Substance

4	Chemical Names:	19	Trade Names:
5	n-nonanoic acid (IUPAC)	20	Cirrasol 185a
6	pelargonic acid	21	Emery 1202
7		22	Emery's L-114
8	Other Names:	23	Emfac 1202
9	1-nonanoic acid	24	Hexacid C-9
10	1-octanecarboxylic acid	25	Scythe
11	n-nonylic acid	26	
12	nonanoic acid	27	CAS Number:
13	n-nonoic acid	28	112-05-0
14	octane-1-carboxylic acid	29	
15	pelargic acid	30	Other Codes:
16	pelargon	31	X1007181-9 (ACX number)
17		32	217500 (US EPA PC code)
18		33	RA6650000 (RTECS code)

Characterization of Petitioned Substance

Composition of the Substance:

Pelargonic acid has the chemical formula $\text{CH}_3(\text{CH}_2)_7\text{COOH}$ and its structure is presented in Figure 1. Because it contains nine carbon atoms, it is also called nonanoic acid – including for regulatory uses (PAN 2006). Pelargonic acid is the first example of the occurrence of an odd-numbered carbon fatty acid¹ found in natural substances, and its name is derived from *Pelargonium roseum* of the geranium plant family (Cyberlipid 2006). It is found in almost all species of animals and plants, including many common foods (EPA 2006). It is chemically manufactured for use as an herbicide, fungicide, and sanitizer (PAN 2006) and is a high production volume chemical (i.e., annual production and/or importation volumes above one million pounds in the United States).

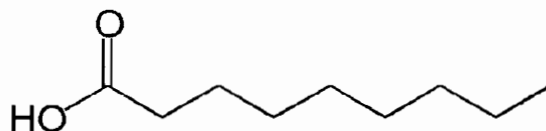


Figure 1. Chemical Structure of Pelargonic Acid

Properties of the Substance:

Pelargonic acid and related $\text{C}_6\text{-C}_{12}$ fatty acids², hereafter referred to as pelargonic acid, is a colorless to slightly yellow oily liquid with a slight fatty (unpleasant) odor (Chemfinder 2006, HSDB 2003). It is stable under normal temperatures and pressures and though insoluble (but emulsifiable³) in water, it is soluble in ether, alcohol, and organic solvents (HSDB 2003). When heated to decomposition, pelargonic acid emits irritating and toxic fumes and carbon monoxide and dioxide gases.

Specific Uses of the Substance: Pelargonic acid is a fatty acid type herbicide (PAN 2006), and is an example of herbicides often referred to as "herbicidal soaps." (Neal 1998, Schalaus 2003). The petitioner seeks the review and inclusion of pelargonic acid (and related $\text{C}_6\text{-C}_{12}$ fatty acids) on the National List for use as an

¹ Fatty acids are naturally occurring carboxylic acids containing the functional group COOH and are important components of lipids, especially fats and oils (Reusch 2006).

² Because the commercial manufacturing process for pelargonic acid uses natural sources of a parent compound, it typically contains several related $\text{C}_6\text{-C}_{12}$ fatty acids that cannot be totally separated from the parent compound.

³ An emulsion is a mixture of two substances that normally do not mix.

60 herbicide (weed management) with no restrictions in organic crop production. Although the petition
61 primarily refers to pelargonic acid in the commercial herbicide Scythe – and which contains 57 percent
62 pelargonic acid (and typically three percent of related C₆-C₁₂ fatty acids; see Evaluation Question #1 for
63 further information) – the petitioner is specifically requesting that pelargonic acid technical (98+ percent;
64 Analytyka 2006) be included on the National List.
65

66 Pelargonic acid has two distinct EPA-approved herbicidal uses, weed killer and blossom thinner (EPA
67 2006). Its use as an active ingredient in herbicides is exempt from the establishment of tolerances under 40
68 CFR 180.1159(b) on all plant food commodities provided that: (1) applications are not made directly to the
69 food commodity except when used as a harvest aid or desiccant to: any root and tuber vegetable, bulb
70 vegetable or cotton; and (2) when pelargonic acid is used as a harvest aid or desiccant, applications must be
71 made no later than 24 hours prior to harvest. An exemption from the requirement of a tolerance has also
72 been established for residues of pelargonic acid in or on all raw agricultural commodities and in processed
73 commodities, when such residues result from the use of pelargonic acid as a sanitizing agent or as a
74 blossom thinner under 21 CFR 180.1159(a) and (b), respectively. It is allowed for use in or on all foods
75 when applied as a component of a food contact surface sanitizing solution in food handling establishments
76 (EPA 2006). Pelargonic acid is also included on the current EPA List 3: Inerts of Unknown Toxicity (EPA
77 2004a).
78

79 In addition to its herbicidal uses, pelargonic acid is manufactured for organic synthesis of various lacquers,
80 plastics and plasticizers, lubricants, and production of hydrotropic salts, and for use in the development
81 and production of pharmaceuticals, synthetic flavors, and odors (HSDB 2003). The Household Products
82 Database (HPD) (2004) lists only one household product (an herbicide) that includes pelargonic acid.
83

84 **Approved Legal Uses of the Substance:**

85 The U.S. Food and Drug Administration (FDA) has approved nonanoic (pelargonic) acid as a food additive
86 for direct addition to food for human consumption as a synthetic flavoring substance and adjuvant
87 provided that (1) the quantity added to food does not exceed the amount reasonably required to
88 accomplish its intended physical, nutritive, or other technical effect in food, and (2) when intended for use
89 in or on food it is of appropriate food grade and is prepared and handled as a food ingredient (EPA 2006,
90 HSDB 2003). Pelargonic acid is also used as an adjuvant, production aid, and sanitizer for contact use with
91 food. FDA allows its use as an ingredient in solutions used commercially to peel fruits and vegetables
92 under 21 CFR 173.315. Pelargonic acid is included as one of more than 3,000 total substances that together
93 comprise an inventory often referred to as “Everything Added to Food in the United States (EAFUS)”
94 determined by the U.S. Food and Drug Administration (FDA) Center for Food Safety and Applied
95 Nutrition (CFSAN). The list of substances are ingredients that may be added directly to food which FDA
96 has either approved as food additives or listed or affirmed as “Generally Recognized As Safe” (GRAS)
97 substances (FDA 2006).
98

99 **Action of the Substance:**

100 Pelargonic acid is a post-emergence, contact (i.e., kills only the green tissues that are contacted by the
101 spray) herbicide that disrupts cell membranes. This disruption results in cell leakage and death of all
102 contacted tissue, although the precise mode of action remains unclear (EPA 1997, MSUCARES 2006, Neal
103 1998, Ohioline 2006). However, a recent article by Lederer et al. (2004) reported that the herbicidal activity
104 of pelargonic acid is due first to membrane leakage and second to peroxidation driven by radicals. This
105 leads to a sudden decrease in intracellular pH, declining cellular function, desiccation, and ultimately
106 cellular death. Because pelargonic acid only affects those plant parts that make contact with a spray
107 solution, it provides no residual weed control and as such, repeat treatments may be necessary for ongoing
108 vegetation control.

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Status

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International

Pelargonic acid is not specifically listed for the petitioned use or other uses in the following international organic standards:

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- Canadian General Standards Board
- CODEX Alimentarius Commission
- European Economic Community (EEC) Council Regulation 2092/91
- International Federation of Organic Agriculture Movements
- Japan Agricultural Standard for Organic Production

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A summary assessment of the use of nonanoic (pelargonic) acid as a flavoring agent by the joint FAO/WHO Expert Committee on Food Additives (JECFA 1997) found "No safety concern at current levels of intake when used as a flavouring agent." No CODEX maximum residue levels have been established for the use of pelargonic acid (EPA 2003). The British Columbia (Canadian) Environmental Protection Division's Integrated Pest Management Manual for Home and Garden Pests in BC (Adams and Gilkeson 2001) and Integrated Pest Management Manual for Landscape Pests in BC (Gilkeson and Adams 2000) both include fatty acids as a "preferred herbicide" for weed control.

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Evaluation Questions for Substances to be used in Organic Crop or Livestock Production

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Evaluation Question #1: Is the petitioned substance formulated or manufactured by a chemical process? (From 7 U.S.C. § 6502 (21))

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Despite being a naturally occurring substance, commercial quantities of pelargonic acid are manufactured by a chemical process. In the predominant manufacturing process, it is produced by ozonolysis of oleic acid (C₁₈H₃₄O₂) into pelargonic acid and azelaic acid (C₉H₁₆O₄) (HSDB 2003). Ozone for the production process is produced by an electrical discharge in air or oxygen. The oleic acid feedstock is a monounsaturated fatty acid produced by high temperature and pressure hydrolysis of animal and vegetable fats and oils (e.g., beef tallow). Both acids produced by the process are recovered and used in a variety of applications. Azelaic acid, which is a naturally occurring dicarboxylic acid, is used commercially for its antimicrobial properties, and has several industrial applications, including use as a polymer intermediate for the production of polyamides, polyesters, and polyurethanes (Nouredini and Rempe 1996). The pelargonic acid is removed and purified by fractional distillation; however, because the commercial manufacturing process uses natural sources of oleic acid, it typically contains several related C₆-C₁₂ fatty acids (up to 7 to 8 percent of total solution) that cannot be totally separated from the parent compound (Ghorganics 2006, Mycogen Corporation 1998). Although a process diagram for the production of pelargonic acid was not located during the preparation of this review, a diagram for the production of azelaic acid (and pelargonic acid) from oleic acid is available in Appendix A of the petition (Dow, 2005).

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Other manufacturing methods include by oxidation of methylonyl ketone, from heptyl iodide via malonic ester synthesis, or by oxidation of nonyl alcohol or nonyl aldehyde (HSDB 2003).

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Evaluation Question #2: Is the petitioned substance formulated or manufactured by a process that chemically changes the substance extracted from naturally occurring plant, animal, or mineral sources? (From 7 U.S.C. § 6502 (21).)

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Commercial pelargonic acid formulations are not manufactured using naturally occurring pelargonic acid. The commercial pelargonic acid is manufactured from oleic acid that is derived from naturally occurring fats or oils (see Evaluation Question #1).

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162 **Evaluation Question #3: Is the petitioned substance created by naturally occurring biological**
163 **processes? (From 7 U.S.C. § 6502 (21).)**
164
165 Although pelargonic acid is found naturally in almost all species of animals and plants, commercially
166 utilizable quantities are not created by naturally occurring biological processes (see Evaluation Questions
167 #1 and #2).
168
169 **Evaluation Question #4: Is there environmental contamination during the petitioned substance's**
170 **manufacture, use, misuse, or disposal? (From 7 U.S.C. § 6518 (m) (3).)**
171
172 Specific information regarding pollutants emitted from pelargonic acid manufacturing was not found. In
173 general, pelargonic acid may be released into water, soil, or air during the use of herbicidal or other
174 products or in waste streams from its production and industrial use (see Evaluation Questions #5 and #10
175 below for further information).
176
177 The petitioned method of using pelargonic acid in organic crop production would involve direct spray
178 application of a solution containing 3 to 10 percent pelargonic acid as a non-selective herbicide on
179 perennial herbaceous plants and weed in proximity to crops. As noted previously, to be effective, contact
180 herbicides such as pelargonic acid must come into direct contact with the plant to be eradicated. Given its
181 rapid biodegradability, low mobility, and lack of toxicity and toxic byproducts (see Evaluation Question #5
182 below), pelargonic acid is not expected to contaminate the environment when applied as an herbicide if
183 petitioned application levels are not exceeded.
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185 **Evaluation Question #5: Is the petitioned substance harmful to the environment? (From 7 U.S.C. § 6517**
186 **(c) (1) (A) (i) and 7 U.S.C. § 6517 (c) (2) (A) (i).)**
187
188 As noted in Evaluation Question #4, pelargonic acid may be released into the environment (air, soil, and
189 water) during its manufacture or industrial/commercial use, including agricultural applications as a
190 herbicide.
191
192 If released to the atmosphere, pelargonic acid is expected to exist solely as a vapor in the ambient
193 atmosphere and be degraded by reaction with photochemically-produced hydroxyl radicals with an
194 estimated half-life of 1.6 days (HSDB 2003).
195
196 When released to soil, pelargonic acid decomposes rapidly and does not accumulate or persist in the
197 environment (HSDB 2003, EPA 2006). It is expected to have low mobility and bind strongly to the upper
198 portion of the soil (Mozel and Nijholt undated; Mozel et al. undated); volatilization from dry soil surfaces
199 is not expected to occur based on its measured vapor pressure (HSDB 2003). However, volatilization from
200 wet soil surfaces may be an important source of atmospheric pelargonic acid.
201
202 If released into water, pelargonic acid is expected to adsorb to suspended solids and sediment in the water
203 column (being largely insoluble in water) with limited volatilization. The potential for its bioconcentration
204 in aquatic organisms is high based on an estimated bioconcentration factor of 230. Limited biodegradation
205 data, however, suggest that pelargonic acid may biodegrade rapidly in water (HSDB 2003). The EPA Fact
206 Sheet for pelargonic acid (EPA 2006) states that "Pelargonic acid is not expected to have adverse effects on
207 non-target organisms or the environment." However, several material safety data sheets (MSDSs) for
208 pelargonic acid advise users to avoid runoff into storm sewers and ditches which lead to waterways and to
209 not discharge into drains, surface waters (including wetlands), or groundwater (Analytyka 2006, Celanese
210 2002, Mycogen Corporation 1998). In this regard, the overall acute aquatic ecotoxicity of pelargonic acid
211 has been characterized as not acutely toxic but some slightly toxic effects have been reported in fish,
212 amphibians, and zooplankton (PAN 2006).
213

214 If applied in accordance to the petitioned use in organic crop production (see Evaluation Question #4), it is
215 unlikely that pelargonic acid will cause harmful environmental effects, either present in the applied spray
216 or arising from its degradation.

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218 **Evaluation Question #6: Is there potential for the petitioned substance to cause detrimental chemical**
219 **interaction with other substances used in organic crop or livestock production? (From 7 U.S.C. § 6518**
220 **(m) (1).)**

221
222 No information was available to assess whether spray-applied pelargonic acid or its byproducts can react
223 detrimentally with other substances used in organic crop or livestock production. In fact, pelargonic acid is
224 often mixed with other EPA approved herbicides to improve overall weed control (Ohioline 2006).
225 However, several MSDSs for pelargonic acid advise against mixing it with strong bases or oxidizing agents
226 (Analytyka 2006, Celanese 2002, Mycogen Corporation 1998).

227
228 **Evaluation Question #7: Are there adverse biological or chemical interactions in the**
229 **agro-ecosystem by using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**

230
231 Because pelargonic acid is an herbicide, its improper use or disposal in the agro-ecosystem could result in
232 adverse health and/or environmental effects, especially to non-target crops (EPA 2006; see Evaluation
233 Question #8 below). However, if pelargonic acid is properly spray-applied to only weeds during organic
234 crop production, it is unlikely to reach the greater agro-ecosystem in significant amounts and thus is
235 unlikely result in adverse environmental effects – including to endangered species or reductions in genetic,
236 species, or ecosystem diversity

237
238 **Evaluation Question #8: Are there detrimental physiological effects on soil organisms, crops, or**
239 **livestock by using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**

240
241 No information was available as to whether use of pelargonic acid as an herbicide in organic crop
242 production could cause unacceptable changes in soil temperature, water availability, pH levels, nutrient
243 availability, or salt concentration. However, improper and/or excessive use of pelargonic acid as an
244 herbicide (or as the active ingredient in an herbicide) could adversely affect the survival and function of
245 soil organisms, including earthworms, bacteria, algae, and protozoa. Pelargonic misuse or spills could also
246 result in the damage and even death of nearby organic crops given its non-selective herbicidal properties
247 (EPA 2006).

248
249 **Evaluation Question #9: Is there a toxic or other adverse action of the petitioned substance or its**
250 **breakdown products? (From 7 U.S.C. § 6518 (m) (2).)**

251
252 Following a recent EPA (2003) review (see also CDPR 2005 and HSDB 2003) of the acute toxicology of
253 pelargonic acid in support of an exemption for the establishment of tolerances for its use in sanitizers, EPA
254 placed technical pelargonic acid in the following pesticide toxicity categories⁴: primary eye irritation
255 (Toxicity Category II), acute oral toxicity (Toxicity Category IV), and acute dermal and inhalation toxicity
256 (Toxicity Category III). Sensitization test results demonstrated that pelargonic acid cannot be considered a
257 dermal sensitizer.

258
259 A review of subchronic and chronic toxicity of technical grade pelargonic acid was also provided by EPA
260 (2003). In a 14-day oral toxicity study in rats, no systemic toxicity was observed in either sex even at the
261 highest dose tested of 20,000 parts per million (ppm) (~2,000 milligrams/kilogram/day (mg/kg/day)).
262 Furthermore, pelargonic acid showed no adverse effects on survival, clinical signs, body weight gain, food
263 consumption, hematology, clinical chemistry, or gross pathology. EPA determined that because no toxic
264 effects were observed at a very high dose level of approximately 2,000 mg/kg, a longer (90-day) oral study
265 was not necessary. EPA also reviewed a 28-day dermal toxicity study conducted on male and female

⁴ See http://www.epa.gov/pesticides/health/tox_categories.htm for further information on EPA pesticide toxicity categories I (highest) to IV (lowest) and related pesticide label statements.

266 rabbits that were dermally treated with pelargonic acid in mineral oil. In all, 10 applications were made (5
267 per week) at a dose level of 500 mg/kg/day and a 2-week recovery period was allowed for selected
268 rabbits. During the first and second week of treatment, slight body weight loss and decreased food
269 consumption were observed. All rabbits dermally treated with pelargonic acid by day 14 showed signs of
270 severe erythema, moderate edema, and other adverse dermal reactions. However, by Day 29, all dermal
271 reactions had reversed. Thus, at the treatment level of 500 mg/kg/day of pelargonic acid, significant
272 dermal signs of toxicity were observed but there was no significant systemic reaction. Because of its
273 pronounced dermal toxicity (especially to eyes), pelargonic acid is often used as a positive control in many
274 dermal toxicity assays (Wahlberg and Lindberg 2003).

275
276 A supplemental study on chronic (80-week) toxicity/carcinogenicity in mice was also reviewed by EPA
277 (2003). A dose of 50 mg/kg/day of pelargonic acid was dermally applied to each mouse twice/day
278 throughout the study duration. Histopathology showed no non-neoplastic or neoplastic lesions on skin
279 and internal organs of mice. EPA concluded that this study, although not conducted entirely according to
280 established guidelines, adequately assesses the chronic toxicity and the carcinogenic potential of pelargonic
281 acid via the dermal route.

282
283 EPA (2003) reviewed a developmental toxicity study on pregnant rats that were treated with pelargonic
284 acid in corn oil at a dose of 1,500 mg/kg on gestation days 6 through 15. Maternal body weight was not
285 significantly affected during the treatment and only 1 out of 22 animals showed signs of clinical toxicity.
286 No significant histopathology effects were observed in the maternal rats and there was no significant effect
287 on cesarean section observations. However, four fetuses in one litter showed a higher incidence of cleft
288 palate compared to the control mean. For maternal toxicity, EPA determined the no observed adverse
289 effect level (NOAEL) to be greater than 1,500 mg/kg/day. Because fetal effects were observed at the only
290 dose tested (1,500 mg/kg/day), the NOAEL for developmental toxicity was not determined (EPA 2003).

291
292 Regarding the potential genetic toxicology of pelargonic acid, Ames Test results (Salmonella/reverse
293 mutation assay) have demonstrated it to be non-mutagenic. An in vivo cytogenetics study using
294 micronucleus assay also yielded negative results. In a mouse lymphoma forward mutation study,
295 pelargonic acid appears to induce a weak mutagenic response at or higher than 50 milligrams/milliliter
296 (mg/mL) level. Because this was observed in the presence of increasing toxicity, it may be an indication of
297 gross chromosomal changes or damage and not actual mutational changes (EPA 2003).

298
299 As described in Evaluation Question #5, the overall acute aquatic ecotoxicity of pelargonic acid has been
300 characterized as not acutely toxic (PAN 2006). There are no completed or planned toxicology,
301 carcinogenesis, reproductive, developmental, immunology, or genetic toxicology studies by the National
302 Toxicology Program (NTP) of the National Institute of Environmental Health Sciences summary for
303 pelargonic acid. There is also no data on whether pelargonic acid can act as an endocrine disruptor (PAN
304 2006). EPA (2006) has concluded that "No risks to humans or the environment are expected when
305 pesticide products containing pelargonic acid are used according to the label directions."

306
307 **Evaluation Question #10: Is there undesirable persistence or concentration of the petitioned substance**
308 **or its breakdown products in the environment? (From 7 U.S.C. § 6518 (m) (2).)**

309
310 As noted previously (see Evaluation Question #5), pelargonic acid decomposes rapidly in land and water
311 so it does not accumulate or persist in the environment (HSDB 2003). When applied to soil – and where it
312 naturally occurs – pelargonic acid degrades quickly (within two days), primarily through microbial
313 degradation (Mozel and Nijholt undated; Mozel et al. undated).

314
315 **Evaluation Question #11: Is there any harmful effect on human health by using the petitioned**
316 **substance? (From 7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and 7 U.S.C. § 6518 (m) (4).)**

317
318 Occupational exposure to pelargonic acid may occur through dermal or inhalation contact at workplaces
319 where nonanoic acid is produced or used. The general population may be exposed to pelargonic acid via
320 inhalation of ambient air, ingestion of food and drinking water, and dermal contact with food and other

321 products containing it. Because pelargonic acid occurs naturally in many plants, including food crops and
322 other processed foods (e.g., hamburger beef, grapes, milk, cheese), most people are regularly exposed to
323 small amounts of this fatty acid (EPA 2003, 2006, HSDB 2003). Furthermore, the EPA Fact Sheet (EPA 2003)
324 for pelargonic acid states the following:

325
326 The use of pelargonic acid as an herbicide...on food crops is not expected to increase human exposure or risk.
327 Furthermore, tests indicate that ingesting or inhaling pelargonic acid in small amounts has no known toxic
328 effects. Pelargonic acid is a skin and eye irritant, and product labels describe precautions that users should
329 follow to prevent the products from getting in their eyes or on their skin.
330

331 Based on the preceding review of the toxicology of pelargonic acid (see Evaluation Question #9 above) and
332 an assessment of potential occupational and non-occupational exposure of humans to this fatty acid, EPA
333 (2003) concluded that "...pelargonic acid is unlikely to pose a risk under all reasonable exposure scenarios."
334 Furthermore, fatty acids such as pelargonic acid are processed by known metabolic pathways within the
335 human body and contribute to normal physiological function.
336

337 As noted previously, FDA has approved pelargonic (nonanoic) acid as a food additive (synthetic flavoring
338 substance and adjuvant) and in solutions used commercially to peel fruits and vegetables (HSDB 2003).
339 "These approvals indicate that FDA considers it safe for humans to eat food containing small amounts of
340 pelargonic acid" (EPA 2006).
341

342 **Evaluation Question #12: Is there a wholly natural product which could be substituted for the**
343 **petitioned substance? (From 7 U.S.C. § 6517 (c) (1) (A) (ii).)**
344

345 Vinegar (acetic acid) is considered to be a natural herbicide if applied in sufficient concentrations (5 to 20
346 percent) to weeds and is included on the EPA List 4A Minimal Risk Inerts (Sullivan 2003). Several other
347 substances included on the List 4A Minimal Risk Inerts (e.g., citric acid, sodium chloride) and on the most
348 recent list of "Active Ingredients Which May Be in Minimum Risk Pesticide Products" that are exempt to
349 Section 25(b) of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) (i.e., the 25(b) list; EPA
350 2004b), such as clove and thyme oil can also be considered wholly natural products with herbicidal
351 properties.
352

353 Corn gluten meal is a natural byproduct of processing corn to make corn starch and corn syrup and has
354 been shown to prevent sprouting seeds of weeds from developing normal roots; that is, acts a pre-
355 emergent herbicide (Christians 2006, Cox 2005, Sullivan 2003). Although it does not directly kill the
356 seedlings, it makes them susceptible to dehydration if the soil gets, or is allowed to dry.
357

358 Notably, the Pennsylvania Integrated Pest Management Program (PA IPM 2006) lists pelargonic acid along
359 with corn gluten meal and vinegar (and herbicidal soaps) as a "less toxic product" for the control of weeds.
360

361 **Evaluation Question #13: Are there other already allowed substances that could be substituted for the**
362 **petitioned substance? (From 7 U.S.C. § 6518 (m) (6).)**
363

364 NOP §205.601(b)(1) allows for use of soap-based herbicides "...for use in farmstead maintenance
365 (roadways, ditches, right of ways, building perimeters) and ornamental crops" in organic crop production.
366 Many commercially available soap-based herbicides are manufactured from fatty acids, but "While
367 herbicidal soaps do not really fall into the category of 'natural,' they are acceptable to many people as a
368 substitute for synthetic herbicides" (Christians 1999). NOP §205.601(b)(2) allows for use of two types of
369 mulches as weed barriers (1) newspaper or other recycled paper, without glossy or colored inks; and (2)
370 plastic mulch and covers (petroleum-based other than polyvinyl chloride).
371

372 **Evaluation Question #14: Are there alternative practices that would make the use of the petitioned**
373 **substance unnecessary? (From 7 U.S.C. § 6518 (m) (6).)**
374

375 Sullivan (2003) provides a review of weed management practices, many of which can be used in the
376 absence of herbicides—including pelargonic acid and herbicides containing it as an active ingredient for
377 use in organic crop production. Crop rotations act to limit the buildup of weed populations as weeds tend
378 to prosper in crops that have similar growth requirements as the weeds. Certain cereal “cover” crops (e.g.,
379 rye, wheat) can be used to suppress other plants that attempt to grow around them through a natural
380 mechanism called allelopathy. This refers to the natural ability of a plant to chemically inhibit the growth
381 of other surrounding plants; however, this effect can be significantly diminished or lost when the soil is
382 disturbed (tilled). Other crops can be used to smother weeds by growing faster and out-competing them.
383 All of these practices are allowed under NOP §205.203(b), which states that “The producer must manage
384 crop nutrients and soil fertility through rotations, cover crops, and the application of plant and animal
385 materials.” Intercropping (i.e., growing two or more crops together, such as soybeans and green wheat)
386 can also be used as an effective weed control strategy as growing different plant types together enhances
387 weed control by increasing shade and increasing crop competition with weeds because of tighter crop
388 spacing (Sullivan 2003). Appropriate soil- and crop-specific tillage and cultivation practices are the most
389 traditional means of weed management in agriculture and NOP §205.203(a) requires that “The producer
390 must select and implement tillage and cultivation practices that maintain or improve the physical,
391 chemical, and biological condition of soil and minimize soil erosion.”
392

393 Careful application of animal manure as a fertilizer, as currently allowed under NOP §205.203, to crop
394 rows helps to ensure that crops, not weeds, get fertilized. Although use of manure from hooved livestock
395 (e.g., sheep, cattle) may contain weed seed that has passed intact through their digestive systems, use of
396 composted manure (NOP §205.203(c)(1)) contains far fewer weed seeds than does raw manure because the
397 heat generated during the composting process kills them (Sullivan 2003).
398

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